PE-CONS No/YY - 2011/0401 (COD)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

establishing Horizon 2020 - The Framework Programme for Research and Innovation (2014-2020)

(text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union (TFEU), and in particular Articles 173(3) and 182(1) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national Parliaments,

Having regard to the opinion of the European Economic and Social Committee¹,

Having regard to the opinion of the Committee of the Regions²,

Acting in accordance with the ordinary legislative procedure,

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OJ C, , p. .

OJ C, , p. .

Whereas:

- (1) The Union has the objective of strengthening its scientific and technological bases by achieving a European Research Area ("ERA") in which researchers, scientific knowledge and technology circulate freely, and encouraging the Union to advance towards a knowledge society and to become a more competitive and sustainable economy, including in its industry. To pursue those objectives the Union should carry out activities to implement research, technological development, demonstration and innovation, promote international cooperation, disseminate and optimise results and stimulate training and mobility.
- (2) The Union also has an objective to ensure that the conditions necessary for the competitiveness of the Union's industry exist. For this purpose, action should be aimed at fostering the better exploitation of the industrial potential of policies of innovation, research and technological development.

The Union is committed to achieving the Europe 2020 strategy³ which has set the (3) objectives of smart, sustainable and inclusive growth, highlighting the role of research and innovation as key drivers of social and economic prosperity and of environmental sustainability and setting itself the goal to increase spending on Research and Development in order to attract private investment up to two thirds of total investments, thereby reaching an accumulative total of 3 % of gross domestic product (GDP) by 2020 while developing an innovation intensity indicator. The Union budget should mirror this ambitious goal by making a shift towards funding future-oriented investments, such as research, development and innovation. In this context, the Innovation Union flagship initiative sets out a strategic and integrated approach to research and innovation, setting the framework and objectives to which future Union research and innovation funding should contribute. Research and innovation are also key factors for other Europe 2020 flagship initiatives, notably on resource efficient Europe, an industrial policy for the globalisation era, and a digital agenda for Europe, and other policy objectives, such as climate and energy policy. Moreover, for achieving the Europe 2020 objectives relating to research and innovation, Cohesion policy has a key role to play through building capacity and providing a stairway to excellence.

³ COM(2010) 2020.

- (4) At its meeting of 4 February 2011, the European Council supported the concept of the Common Strategic Framework for Union Research and Innovation funding to improve the efficiency of research and innovation funding at national and Union levels and called on the Union to rapidly address remaining obstacles to attracting talent and investment in order to complete the ERA by 2014 and achieve a genuine single market for knowledge, research and innovation.
- (5) The European Parliament has called for a radical simplification of Union research and innovation funding in its Resolution of 11 November 2010⁴, has highlighted the importance of the Innovation Union to transform Europe for post-crisis world, in its resolution of 12 May 2011⁵, has drawn attention to important lessons to be learned following the interim evaluation of the Seventh Framework Programme in its resolution of 8 June 2011⁶ and has supported the concept of a common strategic framework for research and innovation funding in its resolution of 27 September 2011⁷.
- (6) The Council of the European Union called on 26 November 2010 for future Union funding programmes to focus more on Europe 2020 priorities, address societal challenges and key technologies, facilitate collaborative and industry-driven research, streamline the instruments, radically simplify access, reduce time to market and further strengthen excellence.

⁴ P7 TA(2011)0401.

⁵ P7 TA(2011)0236.

⁶ P7 TA(2011)0256.

⁷ P7 TA(2011)0401.

- (7) The importance of a coherent strategic approach was also underlined in opinions delivered by the European Research Area Committee on 3 June 2011⁸, the Committee of Regions on 30 June 2011⁹, and the European Economic and Social Committee on 13 July 2011¹⁰.
- (8) The Union Budget Review adopted by the Commission on 19 October 2010 put forward key principles which should underpin the future Union budget, namely focussing on instruments with proven Union added value, becoming more results-driven and leveraging other public and private sources of funding and it proposed to bring the full range of Union instruments for research and innovation together in a Common Strategic Framework.
- (9) The Commission Green Paper 'From Challenges to Opportunities: Towards a Common Strategic Framework for EU Research and Innovation funding' identified key questions on how to achieve those ambitious objectives and launched a broad consultation, in the course of which stakeholders and Union institutions largely agreed with the ideas presented therein.

⁸ ERAC 1210/11.

⁹ CdR 67/2011.

¹⁰ CESE 1163/2011.

¹¹ COM(2011) 48.

In the Communication 'A Budget for Europe 2020'¹² the Commission proposed to address (10)with a single Common Strategic Framework for Research and Innovation the areas covered in the period 2007-2013 under the Seventh Framework Programme for Research and the innovation part of the Competitiveness and Innovation Framework Programme, as well as the European Institute of Innovation and Technology (EIT) in order to serve the Europe 2020 Strategy target of raising spending on Research and Development to 3 % of GDP by 2020. In that Communication, the Commission also committed to mainstream climate change into Union spending programmes and to direct at least 20 % of the Union budget to climate-related objectives. Climate action and resource efficiency are mutually reinforcing objectives for achieving sustainable development. The specific objectives relating to both should be complemented through the other specific objectives of Horizon 2020. As a result it is expected that at least 60% of the overall Horizon 2020 budget should be related to sustainable development. It is also expected that climate-related expenditure should exceed 35% of the budget, including mutually compatible measures improving resource efficiency. The Commission should provide information on the scale and results of support to climate change objectives. Climate-related expenditure under Horizon 2020 should be tracked in accordance with the methodology stated in that Communication.

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- (11)Horizon 2020 - the Framework Programme for Research and Innovation in the European Union (hereinafter 'Horizon 2020'), focuses on three priorities, namely generating excellent science in order to strengthen the Union's world-class excellence in science, fostering industrial leadership to support business, including small and medium-sized enterprises (SME) and innovation and tackling societal challenges, in order to respond directly to the challenges identified in the Europe 2020 strategy by supporting activities covering the entire spectrum from research to market. Horizon 2020 should support all stages in the research and innovation chain (including non-technological and social innovation, and activities that are closer to the market), with innovation and research actions having a different funding rate based on the principle that the closer to the market the supported activity is, the larger the additional funding from other sources should be. Activities closer to the market include innovative financial instruments, and they aim to satisfy the needs of a broad spectrum of Union policies by placing emphasis on the widest possible use of knowledge generated by the supported activities up to its commercial exploitation. The priorities of Horizon 2020 should also be supported through a programme under the Euratom Treaty on nuclear research and training.
- (12) The Joint Research Centre (JRC) should provide customer-driven scientific and technical support to Union policies while flexibly responding to new policy demands.
- (12a) Horizon 2020 should be open to new participants with a view to ensuring extensive and excellent cooperation with partners throughout the Union and an integrated ERA.

- (13) In the context of the knowledge triangle of research, education and innovation, the Knowledge and Innovation Communities (KICs) under the European Institute of Innovation and Technology should strongly contribute to addressing the objectives of Horizon 2020, including the societal challenges, notably by integrating research, education and innovation. The EIT should foster entrepreneurship in its higher education, research and innovation activities. In particular, it should promote excellent entrepreneurial education and support the creation of start-ups and spin-offs.
- (14) Horizon 2020 should contribute to the aims of the European Innovation Partnerships in line with the flagship initiative Innovation Union, bringing together all relevant actors across the whole research and innovation chain in view of streamlining, simplifying and better coordinating instruments and initiatives.
- (15) Simplification is a central aim of Horizon 2020 which should be fully reflected in its design, rules, financial management and implementation. Horizon 2020 should aim to attract the strong participation of universities, research centres, industry and specifically SMEs and be open to new participants, as it brings together the full range of research and innovation support in one common strategic framework, including a streamlined set of forms of support and uses rules for participation with principles applicable to all actions under the programme. Simpler funding rules should reduce the administrative costs for participation and will contribute to *the prevention and* reduction of financial errors.
- (15a) There should be an appropriate balance between smaller and bigger projects within the societal challenges and the enabling and industrial technologies.

- (16) In accordance with Article 182(1) TFEU, the framework programme fixes the maximum overall amount and the detailed rules for Union financial participation in the framework programme and the respective shares in each of the activities provided for.
- (16a) A relevant proportion of the budget for research infrastructures should be devoted to einfrastructures.
- (16b) Activities within the Future and Emerging Technologies (FET) specific objective should be complementary to the activities within the priorities of the other parts of Horizon 2020 and, where possible, synergies should be sought.
- (17) This Regulation should lay down, for the entire duration of Horizon 2020, a financial envelope constituting the prime reference, within the meaning of point [x] of the Interinstitutional Agreement of XX/201Z between the European Parliament, the Council and the Commission on cooperation in budgetary matters and on sound financial management, for the budgetary authority during the annual budgetary procedure.
- (18) It is appropriate to ensure a correct closure of Horizon 2020 and its predecessor programmes, in particular regarding the continuation of multi-annual arrangements for their management, such as the financing of technical and administrative assistance.

- (19) The implementation of Horizon 2020 may give rise to supplementary programmes involving the participation of certain Member States only, the participation of the Union in programmes undertaken by several Member States, or the setting up of joint undertakings or other arrangements within the meaning of Articles 184, 185 and 187 TFEU. *These supplementary programmes should be identified and implemented in an open, transparent and efficient way.*
- (20) With the aim of deepening the relationship between science and society and reinforcing public confidence in science, Horizon 2020 should favour an informed engagement of citizens and civil society on research and innovation matters by promoting science education, by making scientific knowledge more accessible, by developing responsible research and innovation agendas that meet citizens' and civil society's concerns and expectations and by facilitating their participation in Horizon 2020 activities. *The engagement of citizens and civil society should be coupled with public outreach activities to generate and sustain public support for the programme*.
- The implementation of Horizon 2020 should respond to the evolving opportunities and needs from science and technology, industry, policies and society. As such, the agendas should be set in close liaison with stakeholders from all sectors concerned, and sufficient flexibility should be allowed for new developments. External advice should be sought on a continuous basis during Horizon 2020, also making use of relevant structures such as European Technology Platforms, Joint Programming Initiatives, the European Innovation Partnerships as well as advice from scientific panels, such as the Scientific Panel for Health.

- (22) Horizon 2020 should contribute to the attractiveness of the research profession in the Union. Adequate attention should be paid to the European Charter for Researchers and Code of Conduct for the Recruitment of Researchers ¹³, together with other relevant reference frameworks defined in the context of the European Research Area, while respecting their voluntary nature.
- (22a) In order to be able to compete globally, to effectively address the grand societal challenges, and to attain the goals of the Europe 2020 Strategy, the Union should make full use of its human resources. In this context, Horizon 2020 should contribute to achieving the ERA, encouraging the development of framework conditions to help European researchers to remain in or to return to Europe, attract researchers from around the world and make Europe a more attractive destination for the best researchers.
- (23) The activities developed under Horizon 2020 should *promote* equality between men and women in research and innovation, by addressing in particular the underlying causes of gender imbalance, by exploiting the full potential of both female and male researchers, and by integrating the gender dimension into the *research and innovation content as well as* by paying particular attention to ensuring gender balance, subject to the situation in the *field, in evaluation panels and other relevant advisory and expert bodies* in order to improve the quality of research and stimulate innovation. Activities should also aim at the implementation of the principles relating to the equality between women and men as laid down in Articles 2 and 3 of the Treaty on European Union and Article 8 TFEU.
- (23a) Horizon 2020 should have due consideration for equal treatment and nondiscrimination in research and innovation content at all stages of the process.

¹³ C(2005) 576 final, 11.3.2005.

- (23b) To increase the circulation and exploitation of knowledge, open access to scientific publications should be ensured. Furthermore, open access to research data resulting from publicly funded research under Horizon 2020 should be promoted, taking into account constraints pertaining to privacy, national security or intellectual property rights.
- (24) Research and innovation activities supported by Horizon 2020 should respect fundamental ethical principles. The opinions of the European Group on Ethics in Science and New Technologies should be taken into account. Research activities should also take into account Article 13 TFEU and reduce the use of animals in research and testing, with a view ultimately to replacing animal use. All activities should be carried out ensuring a high level of human health protection in accordance with Article 168 TFEU.
- (25) The European Commission does not explicitly solicit the use of human embryonic stem cells. The use of human stem cells, be they adult or embryonic, if any, depends on the judgement of the scientists in view of the objectives they want to achieve and is subject to stringent Ethics Review. No project involving the use of human embryonic stem cells should be funded that does not obtain the necessary approvals from the Member States. No activity should be funded that is forbidden in all Member States. No activity should be funded in a Member State where such activity is forbidden.

- (26) To achieve maximum impact, Horizon 2020 should develop close synergies with other Union programmes in areas such as education, space, environment, *energy, agriculture and fisheries*, competitiveness and SMEs, the internal security, culture and media .
- (26a) Both Horizon 2020 and the cohesion policy seek a more comprehensive alignment with the Europe 2020 objectives of smart, sustainable and inclusive growth. This approach calls for increased synergies between these two instruments, therefore Horizon 2020 should also develop close interactions with the European Structural and Investment funds, which can specifically help to strengthen local, regional and national research and innovation capabilities, particularly in the context of smart specialisation strategies.
- SMEs constitute a significant source of innovation and growth *and jobs* in Europe. Therefore a strong participation of SMEs, as defined in Commission Recommendation 2003/361/EC of 6 May 2003¹⁴, is needed in Horizon 2020. This should support the aims of the Small Business Act¹⁵. *Horizon 2020 provides a range of means to support the research and innovation activities and capacities of SMEs along the different stages of the innovation cycle*.

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OJ L 124, 30.05.2003 p.36.

¹⁵ COM(2008) 394.

- (27a) In order to speed up the time from idea to market, using a bottom-up approach, and to increase the participation of industry, SMEs and first time applicants in Horizon 2020, the Fast Track to Innovation pilot should be implemented within the specific objective "Leadership in enabling and industrial technologies" and within part III of Horizon 2020, societal challenges. It should stimulate private sector investment in research and innovation, promote research and innovation with a focus on value creation and accelerate the development of technologies into innovative products, processes and services.
- (27b) The implementation of Horizon 2020 should recognise the unique role that universities play within the scientific and technological base of the Union as institutions of excellence in higher education, research and innovation, playing an essential role in linking the European Higher Education Area and the European Research Area.
- (28) With the aim to achieve the greatest possible impact of Union funding, Horizon 2020 is to develop closer synergies, which may also take the form of public-public partnerships, with international, national and regional programmes that support research and innovation. In this context, Horizon 2020 should encourage the optimum use of resources and avoid unnecessary duplication.

- (29) A greater impact should also be achieved by combining Horizon 2020 and private sector funds within public-private partnerships in key areas where research and innovation could contribute to Europe's wider competitiveness goals, leverage private investment and help tackle societal challenges. These partnerships should be based on a long-term commitment, including a balanced contribution from all partners, be accountable for the achievement of their targets and be aligned with the Union's R&D&I strategic goals. Their governance and functioning should be open, transparent, effective and efficient and give the opportunity to a wide range of stakeholders active in their specific areas to participate. The public-private partnerships in the form of Joint Technology Initiatives launched under Decision No 1982/2006/EC of the European Parliament and of the Council of 18 December 2006 concerning the Seventh Framework programme of the European Community for research, technological development and demonstration activities (2007-13)¹⁶ may be continued using more fit-for-purpose structures.
- (30) Horizon 2020 should promote cooperation with third countries based on common interest and mutual benefit. International cooperation in science, technology and innovation should be targeted to contribute to achieving the Europe 2020 objectives to strengthen competitiveness, contribute to tackling societal challenges and support Union external and development policies, including by developing synergies with external programmes and contributing to the Union's international commitments such as the achievement of Millennium Development Goals. *International cooperation activities should be maintained at least at the level of the Seventh Framework Programme*.

OJ L 412, 30.12.2006, p.1.

- (31) In order to maintain a level playing field for all undertakings active in the internal market, funding provided by Horizon 2020 should be designed in accordance with state aid rules so as to ensure the effectiveness of public spending and prevent market distortions such as crowding-out of private funding, creating ineffective market structures or preserving inefficient firms.
- The need for a new approach to control and risk management in Union research funding was recognised by the European Council of 4 February 2011, asking for a new balance between trust and control and between risk-taking and risk avoidance. The European Parliament, in its Resolution of 11 November 2010 on simplifying the implementation of the Research Framework Programmes, called for a pragmatic shift towards administrative and financial simplification and states that the management of European research funding should be more trust-based and risk-tolerant towards participants. The interim evaluation report of the Seventh Framework Programme for Research (2007-2013) concludes that a more radical approach is needed to attain a quantum leap in simplification, and that the risk-trust balance needs to be redressed.
- (32a) The Commission should carry out evaluations and record the rate of participation by SMEs in Horizon 2020. Should the target rate of 20% not be achieved, the Commission should examine the reasons for this situation and should propose, without delay, adequate new measures for allowing SMEs to increase their participation.

- (33) The financial interests of the Union should be protected through proportionate measures throughout the expenditure cycle, including the prevention, detection and investigation of irregularities, the recovery of funds lost, wrongly paid or incorrectly used and, where appropriate, penalties. A revised control strategy, shifting focus from minimisation of error rates towards risk-based control and fraud detection, should reduce the control burden for participants.
- (34) It is important to ensure sound financial management of Horizon 2020 and its implementation in the most effective and user-friendly manner possible, while also ensuring legal certainty and the accessibility of the programme to all participants. It is necessary to ensure compliance with Regulation (EU) No XXXX/2012 [new financial regulation] and with the requirements of simplification and better regulation.
- (35) Effective performance management, including evaluation and monitoring, requires development of specific performance indicators which can be measured over time; are both realistic and reflect the logic of the intervention; and relevant to the appropriate hierarchy of objectives and activities. Appropriate coordination mechanisms should be put in place between the implementation and monitoring of Horizon 2020, and the monitoring of progress, achievements and functioning of the ERA.

- (35a) Not later than end 2017, as part of the Horizon 2020 interim evaluation both existing and new public-private partnerships, including the JTIs, should be subject to an in-depth assessment, which would include, inter alia, analysis of their openness, transparency and effectiveness. This assessment should take into consideration the evaluation of EIT as outlined in Article 16 of the EIT Regulation so as to allow for an assessment based on common principles.
- Since the objectives of Horizon 2020 cannot be sufficiently achieved by Member States in strengthening the overall research and innovation framework and coordinating efforts across the Union, and can therefore, by reason of avoiding duplication, retaining critical mass in key areas and ensuring public financing is used in an optimal way, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, Horizon 2020 does not go beyond what is necessary in order to achieve those objectives.
- (37) For reasons of legal certainty and clarity, Decision No 1982/2006/EC should be repealed, HAVE ADOPTED THIS REGULATION:

TITLE I ESTABLISHMENT

Article 1 Subject matter

This Regulation establishes Horizon 2020 - the Framework Programme for Research and Innovation (2014-2020) ("Horizon 2020") and determines the framework governing Union support to research and innovation activities, *strengthening the European scientific and technological base* and fostering *benefits for society as well as* better exploitation of the *economic and* industrial potential of policies of innovation, research and technological development.

Article 2

Definitions

For the purposes of this Regulation the following definitions apply:

- (a) 'research and innovation activities' means the whole spectrum of activities of research, technological development, demonstration and innovation, including the promotion of cooperation with third countries and international organisations, dissemination and optimisation of results and stimulation of **high quality** training and mobility of researchers in the Union;
- (b) 'direct actions' mean research and innovation activities undertaken by the Commission through its Joint Research Centre;

- (c) 'indirect actions' mean research and innovation activities to which the Union provides financial support and which are undertaken by participants;
- (d) 'public-private partnership' means a partnership where private sector partners, the Union and, where appropriate, other partners, such as public sector bodies, commit to jointly support the development and implementation of a research and innovation programme or activities;
- (e) 'public-public partnership' means a partnership where public sector bodies or bodies with a public service mission at *local*, regional, national or international level commit with the Union to jointly support the development and implementation of a research and innovation programme or activities;
- (f) 'Research infrastructures' are facilities, resources and services that are used by the research communities to conduct research and foster innovation in their fields. Where relevant, they may be used beyond research, e.g. for education or public services. They include: major scientific equipment (or sets of instruments); knowledge-based resources such as collections, archives or scientific data; e-infrastructures such as data and computing systems and communication networks; and any other infrastructure of a unique nature essential to achieve excellence in research and innovation. Such infrastructures may be 'single-sited', 'virtual' or 'distributed'.

(g) 'Smart specialisation strategy' means smart specialisation strategy as defined in Art 2 of Regulation (EU) No xxxx/2013 (Proposal for a Regulation of the European Parliament and of the Council laying down common provisions on the European Regional Development Fund, The European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund covered by the Common Strategic Framework and laying down general provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund and repealing Regulation (EC) No 1083/2006)).

Article 3 Establishment of Horizon 2020

Horizon 2020 is hereby established for the period from 1 January 2014 to 31 December 2020.

Union added value

Horizon 2020 shall maximise Union added value and impact, focusing on objectives and activities that can not be efficiently realised by Member States acting alone. Horizon 2020 shall play a central role in the delivery of the Europe 2020 strategy for smart, sustainable and inclusive growth by providing a common strategic framework for the Union's funding of excellent research and innovation , thus acting as a vehicle for leveraging private and public investment, creating new job opportunities and ensuring Europe's long-term sustainability, growth, economic development, social inclusion and industrial competitiveness, as well as addressing societal challenges across the Union.

Article 5

General objective, priorities and specific objectives

1. Horizon 2020 shall contribute to building *a society and* an economy based on knowledge and innovation across the whole Union by leveraging additional research, development and innovation funding *and contributing to attaining R&D targets, including the target of 3% of GDP for research and development across the Union by 2020. Thereby, it shall support the implementation of the Europe 2020 strategy and other Union policies, as well as the achievement and functioning of the European Research Area (ERA). The <i>first set of* relevant performance indicators are set out in the introduction of Annex I.

- 2. This general objective shall be pursued through three mutually reinforcing priorities dedicated to:
 - (a) excellent science;
 - (b) industrial leadership;
 - (c) societal challenges.

The specific objectives corresponding to each of those three priorities are set out in Parts I to III of Annex I, together with the broad lines of the activities.

The specific objectives 'Spreading excellence and widening participation' and 'Science with and for society' are set out in Parts IIIa and IIIb of Annex I, respectively.

3. The Joint Research Centre shall contribute to the general objective and priorities set out in paragraphs 1 and 2 by providing scientific and technical support to Union policies *in collaboration with relevant national and regional research stakeholders, where appropriate, for example on the development of smart specialisation strategies*. The broad lines of the activities are set out in Part IV of Annex I.

- 4. The European Institute of Innovation and Technology (EIT) set up by Regulation (EU) No 294/2008 of the European Parliament and of the Council 17 shall contribute to the general objective and priorities set out in paragraphs 1 and 2 with the specific objective of integrating the knowledge triangle of research, innovation and *higher* education. The relevant performance indicators for the *EIT* are set out in the introduction of Annex I and the broad lines of that specific objective and the activities are set out in Part V of Annex I.
- 5. Within the priorities and broad lines referred to in paragraph 2, account may be taken of new and unforeseen needs that arise during the period of implementation of Horizon 2020. This may, *if duly justified*, include responses to emerging opportunities, crises and threats, to needs relating to the development of new Union policies .

Article 6 Budget

1. The financial envelope for the implementation of Horizon 2020 shall be EUR [xxx] million, of which a maximum of EUR [xxx] million shall be allocated to activities under Title XIX of the Treaty on the Functioning of the European Union (TFEU).

OJ L 97, 9.4.2008, p. 1.

- 2. The amount for activities under Title XIX TFEU shall be distributed among the priorities set out in Article 5(2) as follows:
 - (a) Excellent science, EUR [xxx] million;
 - (b) Industrial leadership, EUR [xxx] million;
 - (c) Societal challenges, EUR [xxx] million.

The maximum overall amount for the Union financial contribution from Horizon 2020 to spreading excellence and widenning participation shall be [xxx].

The maximum overall amount for the Union financial contribution from Horizon 2020 to Science with and for society shall be [xxx].

The maximum overall amount for the Union financial contribution from Horizon 2020 to the non-nuclear direct actions of the Joint Research Centre shall be EUR [xxx] million.

The indicative breakdown for the specific objectives within the priorities and the maximum overall amount of the contribution to the non-nuclear direct actions of the Joint Research Centre are set out in Annex II.

- 3. The *EIT* shall be financed through a maximum contribution from Horizon 2020 of EUR [xxx] million as set out in Annex II.
- 4. The financial envelope of Horizon 2020 may cover expenses pertaining to preparatory, monitoring, control, audit and evaluation activities which are required for the management of Horizon 2020 and the achievement of its objectives, in particular studies and meetings of experts, as far as they are related to the objectives of Horizon 2020, expenses linked to information technology networks focusing on information processing and exchange, together with all other technical and administrative assistance expenses incurred by the Commission for the management of Horizon 2020.

Where necessary *and duly justified*, appropriations may be entered in the budget beyond 2020 to cover technical and administrative assistance expenses, in order to enable the management of actions not yet completed by 31 December 2020. *This Regulation shall not fund the construction nor the operation of Galileo, Copernicus or ITER*.

5. In order to respond to unforeseen situations or new developments and needs the Commission may, following the interim evaluation of Horizon 2020 as referred to in Article 26(1)(b) and the results of the EIT review as set in Article 26(1)(a), within the annual budgetary procedure review the amounts set out for the priorities and the specific objectives 'Spreading excellence and widening participation' and 'Science with and for society' in paragraph 2 and the indicative breakdown by specific objectives within these priorities set out in Annex II and the contribution to the EIT in paragraph 3, and transfer appropriations between the priorities and specific objectives as well as the EIT up to a maximum of 7.5% of the total initial allocation of each priority and the specific objectives 'Spreading excellence and widening participation' and 'Science with and for society' and up to a maximum of 7.5% of the initial indicative breakdown of each specific objective and up to a maximum of 7.5% of the contribution to EIT. This does not concern the amount set out for the direct actions of the Joint Research Centre in paragraph 2.

Article 7 Association of third countries

- 1. Horizon 2020 shall be open to the association of:
 - (a) acceding countries, candidate countries and potential candidates, in accordance with the general principles and general terms and conditions for the participation of those countries in Union programmes established in the respective framework agreements and decisions of association councils or similar agreements;

- (b) European Free Trade Association (EFTA) members or countries or territories listed in the Annex to Regulation (EU) No XX/2012 of the European Parliament and the Council establishing a European Neighbourhood Instrument, that fulfil all of the following criteria:
 - (i) have a good capacity in science, technology and innovation;
 - (ii) have a good track record of participation in Union research and innovation programmes;
 - (iii) have fair and equitable treatment of Intellectual Property Rights.
- (c) countries or territories associated to the Seventh Framework Programme.
- 2. Specific terms and conditions regarding the participation of associated countries in Horizon 2020, including the financial contribution based on the gross domestic product of the associated country, shall be determined by international agreements between the Union and the associated countries.

The terms and conditions regarding the association of the EFTA States that are party to the EEA Agreement shall be in accordance with the provisions of that Agreement.

TITLE II

IMPLEMENTATION

CHAPTER I

IMPLEMENTATION, MANAGEMENT AND FORMS OF SUPPORT

Article 8

Implementations by means of a specific programme and the contribution to the European Institute of Innovation and Technology

Horizon 2020 shall be implemented through a consolidated specific programme, which shall specify the objectives and the detailed rules for implementation, and a financial contribution to the EIT.

The specific programme shall set out one Part for each of the three priorities set out in Article 5(2), one Part for 'Spreading excellence and widening participation', one Part for 'Science with and for society and one Part for the non-nuclear direct actions of the Joint Research Centre.

Effective coordination between the three main priorities of Horizon 2020 shall be required.

Management

- 1. Horizon 2020 shall be implemented by the Commission in accordance with Regulation (EU) No XXXX/2012 [New Financial Regulation].
- 2. The Commission may also entrust part of the implementation of Horizon 2020 to the funding bodies referred to in Article [55(1)(b)] of Regulation (EU) No XXXX/2012 [New Financial Regulation].

Article 10

Forms of Union support

- 1. Horizon 2020 shall support indirect actions through one or several of the forms of funding provided for by Regulation (EU, *Euratom*) No 966/2012 in particular grants, prizes, procurement and financial instruments. *The latter shall be the main form of funding for activities close to market, supported under Horizon 2020.*
- 2. Horizon 2020 shall also support direct actions undertaken by the Joint Research Centre.
- 3. Where the *direct actions undertaken by the* Joint Research Centre contribute to initiatives established under Article 185 or Article 187 TFEU, this contribution shall not be considered as part of the financial contribution allocated to these initiatives.

Rules for participation and dissemination of results

The rules for participation and dissemination of results laid down in Regulation (EU) No XX/2012 [Rules for participation and dissemination] shall apply to indirect actions.

CHAPTER II PROGRAMMING

SECTION I GENERAL PRINCIPLES

Article 12

External advice and societal management

1. For the implementation of Horizon 2020, account shall be taken of advice and inputs provided by: *independent* advisory groups of high level experts set up by the Commission, from a broad constituency of stakeholders, including research, industry and civil society to provide the necessary inter-disciplinary and cross-sectoral perspectives, taking account of relevant existing initiatives at EU, national and regional level. Other inputs will be provided from dialogue structures created under international science and technology agreements; forward looking activities; targeted public consultations, including, where appropriate, with national and regional authorities or stakeholders; and transparent and interactive processes that ensure responsible research and innovation is supported.

Advice on the identification and design of strategic priorities by the European Research Area Committee (ERAC), other ERA-related Groups and the Enterprise Policy Group (EPG) shall, where appropriate, also be taken into consideration.

2. Full account shall also be taken of relevant aspects of the research and innovation agendas established by, *inter alia*, *the EIT*, European Technology Platforms and European Innovation Partnerships *as well as advice from scientific panels such as the Scientific Panel for Health*.

Article 12a

Synergies with national programmes and joint programming

- 1. For the implementation of Horizon 2020, account shall be taken of the need to build appropriate synergies and complementarities between national and European research and innovation programmes, for example in areas where coordination efforts are made through the Joint Programming Initiatives.
- 2. Union support to Joint Programming Initiatives may be considered through the instruments referred to in Article 20, subject to the conditions and criteria laid down for such instruments.

Cross-cutting issues

- 1. Linkages and interfaces shall be implemented across and within the priorities of Horizon 2020. Particular attention shall be paid in this respect to the development and application of key enabling and industrial technologies as well as future and emerging technologies and to areas relating to bridging from discovery to market application, to crossdisciplinary and cross-sectoral research and innovation; to social and economic sciences and humanities; to climate change and sustainable development; to fostering the functioning and achievement of the ERA and of the Innovation Union; to framework conditions in support of the Innovation Union; to contributing to all relevant Europe 2020 flagship initiatives (including the Digital Agenda); to widening participation across the EU in research and innovation and helping to close the research and innovation divide in Europe; to international networks for excellent researchers and innovators such as COST; to cooperation with third countries; to responsible research and innovation including gender; to SME involvement in research and innovation and the broader private sector participation; to enhancing the attractiveness of the research profession and to facilitating cross-border and cross-sector mobility of researchers.
- 2. Where an indirect action is supported which is of high relevance to several of the priorities set out in Article 5(2) or to several specific objectives within those priorities, the financial amount for that action may be combined from the amounts allocated to respectively each priority or specific objective concerned.

Evolving nature of science, technology, innovation, economies and society

Horizon 2020 shall be implemented in a manner ensuring that the priorities and actions supported are relevant to changing needs and take account of the evolving nature of science, technology, innovation, economies and society in a globalised world, where innovation includes business, organisational, technological and societal and environmental aspects. Proposal for changes to the priorities and actions under Horizon 2020 will take into account the external advice referred to in Article 12 as well as the recommendations from the interim evaluation referred to in Article 26.

Article 15

Gender equality

Horizon 2020 shall ensure the effective promotion of gender equality and the gender dimension in research and innovation content. *Particular attention shall be paid to ensuring gender balance*, subject to the situation in the field, in evaluation panels and in bodies such as advisory groups and expert groups.

The gender dimension shall be adequately integrated in research and innovation content in strategies, programmes and projects and followed through at all stages of the research cycle.

Article 15a

Researchers' careers

Horizon 2020 shall be implemented in accordance with the Regulation (EU) No xx/2013 [Rules for Participation], which shall contribute to the reinforcement of a single market for researchers and attractiveness of researchers' careers across the Union in the context of the European Research Area, by taking into account the transnational character of the majority of the actions supported under it.

Article 15b

Open Access

- 1. Open access to scientific publications resulting from publicly funded research under Horizon 2020 shall be ensured. It shall be implemented in accordance with Regulation (EU) No XX/2012 [Rules for Participation].
- 2. Open access to research data resulting from publicly funded research under Horizon 2020 shall be promoted. It shall be implemented in accordance with Regulation (EU) No XX/2012 [Rules for Participation].

Ethical principles

All the research and innovation activities carried out under Horizon 2020 shall comply
with ethical principles and relevant national, Union and international legislation, including
the Charter of Fundamental Rights of the European Union and the European Convention
on Human Rights and its Supplementary Protocols.

Particular attention shall be paid to the principle of proportionality, the right to privacy, the right to the protection of personal data, the right to the physical and mental integrity of a person, the right to non-discrimination and the need to ensure high levels of human health protection.

- 2. Research and innovation activities carried out under Horizon 2020 shall have an exclusive focus on civil applications.
- 3. The following fields of research shall not be financed:
 - (a) research activity aiming at human cloning for reproductive purposes;
 - (b) research activity intended to modify the genetic heritage of human beings which could make such changes heritable ¹⁸

Research relating to cancer treatment of the gonads can be financed.

- (c) research activities intended to create human embryos solely for the purpose of research or for the purpose of stem cell procurement, including by means of somatic cell nuclear transfer.
- 4. Research on human stem cells, both adult and embryonic, may be financed, depending both on the contents of the scientific proposal and the legal framework of the Member States involved. No funding shall be granted for research activities that are prohibited in all the Member States. No activity shall be funded in a Member State where such activity is forbidden.
- 5. The fields of research set out in paragraph 3 may be reviewed within the context of the interim evaluation set out in Article 26(1) in the light of scientific advances.

Complementarity with other Union programmes

Horizon 2020 shall be implemented in a way which is complementary to other Union funding programmes and policies, including the European Structural and Investment Funds (ESI), the Common Agricultural Policy, the Programme for the Competitiveness of Enterprises and SMEs (COSME), Erasmus for all and Life+.

Article 17a

Synergies with the European Structural and Investment Funds (ESI)

In addition to European, national and regional structural policies, Horizon 2020 shall also contribute to the closing of the research and innovation divide within the Union by promoting synergies with the European Structural and Investment Funds. Where possible, cumulative funding may be used as set out in the Regulation (EU) No xxxx/2012 [Rules for Participation]

SECTION II SPECIFIC FIELDS OF ACTION

Article 18

Small and medium-sized enterprises

1. Particular attention shall be paid to ensuring the adequate participation of, and *research* and innovation impact on, small and medium-sized enterprises (*SMEs*) throughout the implementation of Horizon 2020. Quantitative and qualitative assessments of SME participation shall be undertaken as part of the evaluation and monitoring arrangements.

- 2. Further to the establishment of better conditions for SMEs to participate in all relevant opportunities in Horizon 2020, specific actions shall be undertaken. In particular, a dedicated SME instrument that is targeted at all types of SMEs with an innovation potential, in a broad sense, shall be created under a single centralised management system and shall be implemented primarily in a bottom-up manner via a continuously open call tailored to the needs of SMEs as set out under the specific objective "Innovation in SMEs" in Point 3.3.(a) of Part II of Annex I. This instrument shall take account of the priorities of the specific objective "Leadership in enabling and industrial technologies" set out in Point 1 of Part II of Annex I and each of the specific objectives under the priority "Societal challenges" set out in Points 1 to 7 of Part III of Annex I and shall be implemented in a consistent manner.
- 3. The integrated approach set out in paragraphs 1 and 2 *and the simplification of procedures should* lead to *a minimum of 20*% of the total combined budget for the specific objective on "Leadership in enabling and industrial technologies" and the priority "Societal challenges" going to SMEs.

Particular attention shall be paid to the adequate representation of SMEs in public-private partnerships.

Article 18a

Collaborative projects and partnership programmes

Horizon 2020 should be implemented primarily through transnational collaborative projects, delivered through calls for proposals in the Horizon 2020 Work Programmes. These projects will be complemented by public-private and public-public partnerships. The partnerships will be designed with the involvement of Member States and shall develop principles for their internal management.

Article 18b

Fast Track to Innovation

Fast Track to Innovation (FTI) will be implemented in the form of a full-scale pilot in accordance with article 49g of the Rules for Participation, establishing an FTI call, starting in 2015.

Public-private partnerships

- 1. Horizon 2020 may be implemented through public-private partnerships where all the partners concerned commit to support the development and implementation of *pre-competitive* research and *of* innovation activities of strategic importance to the Union's competitiveness and industrial leadership or to address specific societal challenges. *Public-private partnerships shall be implemented in such a way that they do not impede the full participation of the best European players.*
- 2. Involvement of the Union in those partnerships *shall make use of the pre-existing and lean governance structures and* may take one of the following forms:
 - (a) financial contributions from the Union to joint undertakings established *pursuant to*Article 187 TFEU under the Seventh Framework Programme, subject to the amendment of their basic acts; to new public-private partnerships *established pursuant to* Article 187 TFEU; and to other funding bodies referred to in Article [55(1)(b)(v) or (vii)] of Regulation (EU) No XX/2012 [New Financial Regulation]. This form of partnerships shall only be implemented where the scope of the objectives pursued and the scale of the resources required justify it *taking full account of the relevant impact assessments and where other forms of partnerships would not fulfil the objectives or would not generate the necessary leverage*;

(b) entering a contractual agreement between the partners referred to in paragraph 1, which specifies the objectives of the partnership, respective commitments of the partners, key performance indicators, and outputs to be delivered including the identification of research and innovation activities that require support from Horizon 2020.

With a view to the involvement of interested partners, including, as appropriate, endusers, universities, SMEs and research institutes, public-private partnerships shall make public funds accessible through transparent processes and mainly through competitive calls, with rules for participation in compliance with those of Horizon 2020. Exceptions to the use of competitive calls should be duly justified.

- 3. Public-private partnerships shall be identified *and implemented* in an open, *transparent* and efficient way. Their identification shall be based on all of the following criteria:
 - (a) the *demonstration of* added value of *the* action at Union level *and of the choice of instrument to be used*;
 - (b) the scale of impact on industrial competitiveness, *job creation*, sustainable growth and socio-economic issues, *including societal challenges*, assessed against clearly specified and measurable objectives;

- (c) the long-term commitment, *including a balanced contribution* from all partners based on a shared vision and clearly defined objectives;
- (d) the scale of the resources involved and the ability to leverage additional investments in research and innovation;
- (e) a clear definition of roles for each of the partners and agreed key performance indicators over the period chosen.
- (f) complementarity with other parts of Horizon 2020 and alignment with the Union research and innovation strategic priorities, in particular those of the Europe 2020 Strategy;

Where appropriate, complementarity to priorities, activities and involvement of Member States shall be ensured in public-private partnerships.

3a. The research priorities covered by public-private partnerships may, where appropriate, be included in regular calls in Horizon 2020 work programmes, in order to develop new synergies with research and innovation activities of strategic importance.

Public-public partnerships

- 1. Horizon 2020 shall contribute to the strengthening of public-public partnerships, *as and when appropriate*, where actions at regional, national or international level are jointly implemented within the Union.
 - Particular attention shall be paid to joint programming initiatives between Member States.

 Joint programming initiatives receiving support from Horizon 2020 shal remain open to the participation of any Member State or Associated country.
- 2. Public-public partnerships may be supported either within, or across, the priorities set out in Article 5(2), in particular through:
 - (a) an ERA-NET instrument using grants to support public-public partnerships in their preparation, establishment of networking structures, design, implementation and coordination of joint activities as well as *Union* topping up of *no more than one* joint *call a year* and of actions of a transnational nature;
 - (b) Union participation in programmes undertaken by several Member States in accordance with Article 185 TFEU where it is justified by the scope of objectives pursued and the scale of resources required.

For the purposes of point (a), top-up funding shall be conditional on *the demonstration of added value of the action at Union level and on* prior *indicative* financial commitments *in cash or in kind* of the participating entities to the joint calls and actions. The ERA-NET instrument may include, *where possible*, an objective to harmonise rules and implementation modalities of the joint calls and actions. It may also be used in order to prepare for an initiative pursuant to Article 185 TFEU.

For the purposes of point (b) such initiatives shall only be proposed in cases where there is a need for a dedicated implementation structure and where there is a high level of commitment of the participating countries to integration at scientific, management and financial levels. In addition, proposals for initiatives referred to in point (b) shall be identified on the basis of all of the following criteria:

- (a) a clear definition of the objective to be pursued and its relevance to the objectives of Horizon 2020 and broader Union policy objectives;
- (b) *indicative* financial commitments of the participating countries, *in cash or in kind* including prior commitments to *align* national and/or regional investments for transnational research and innovation *and*, *where appropriate*, *to pool resources*;
- (c) the added value of action at Union level;

- (d) the critical mass, with regard to the size and the number of programmes involved, the similarity *or complementarities* of activities and the share of relevant research they cover;
- (e) the efficiency of Article 185 TFEU as the most appropriate means for achieving the objectives.

International cooperation with third countries and international organisations

- 1. Entities established in third countries and international organisations shall be eligible to participate in indirect actions of Horizon 2020 under the conditions set out in Regulation (EU) XX/XX [Rules for Participation]. International cooperation with third countries and international organisations shall be promoted and *integrated in* Horizon 2020 to achieve, in particular, the following objectives:
 - (a) strengthening the Union's excellence and attractiveness in research and innovation as well as its economic and industrial competitiveness;
 - (b) tackling effectively *common* societal challenges;
 - (c) supporting the Union's external and development policy objectives, complementing external and development programmes including international commitments and their related goals, such as the achievement of the Millennium Development Goals. Synergies with other Union policies will be sought.

2. Targeted actions with the objective of promoting cooperation with specific third countries or groups of third countries, *including strategic partners of the Union*, shall be implemented on the basis of *a strategic approach as well as* common interest, *priorities*, and mutual benefit, taking into account their scientific and technological capabilities , market opportunities, the expected impact *and their specific needs*.

Reciprocal access to third country programmes should be encouraged *and*, *where appropriate*, *monitored*. In order to maximise impact, coordination and synergies with initiatives of Member States and associated countries shall be promoted. *The nature of the cooperation may vary according to the specific partner countries*.

Cooperation priorities shall take into account developments in Union *policies*, opportunities for cooperation with third countries, *and fair and equitable treatment of* intellectual property *rights*.

3. In addition, horizontal and cross-cutting activities to promote the strategic development of international cooperation shall be implemented under Horizon 2020 .

Information, communication, exploitation and dissemination

The Commission shall implement information and communication actions concerning Horizon 2020, including communication measures concerning supported projects and results. *In particular, it shall provide timely and thorough information to Member States.*

Budget allocated to communication under Horizon 2020 shall also contribute to covering the corporate communication of the Union's political priorities as far as they are related to the general objective of this Regulation.

Activities to disseminate information and carry out communication activities shall be an integral task under all of the actions supported by Horizon 2020. *Information and communication concerning Horizon 2020, including on supported projects, shall be made available and accessible in digital form.*

In addition, the following specific actions shall be supported:

- (a) initiatives aimed at widening awareness and facilitating access to funding under Horizon 2020, in particular for those regions or types of participant that *have a relatively low participation*;
- (b) targeted assistance to projects and consortia to provide them with *adequate* access to the necessary skills to optimise the communication, *exploitation* and dissemination of results;

- (c) actions which bring together *and disseminate* results from a range of projects, including those that may be funded from other sources, to provide user-friendly databases and reports that summarise key findings; *and*, *where relevant*, *communication and dissemination to the scientific community*, *industry and the general public*;
- (d) dissemination to policy makers, including standardisation bodies, to promote the use of policy relevant results by the appropriate bodies at international, Union, national and regional level;
- (e) initiatives to foster dialogue and debate on scientific, technological and innovation related issues with the public *through involvement of the research and innovation community* and civil society organisations, and to take advantage of social media and other innovative technologies and methodologies, especially in order to help raise public awareness of the benefits of research and innovation in meeting society's challenges;

CHAPTER III CONTROL

Article 23

Control and audit

- 1. The control system set up for the implementation of this Regulation shall be designed so as to provide reasonable assurance of achieving *sufficient reduction and* adequate management of the risks relating to the effectiveness and efficiency of the operations as well as the legality and regularity of the underlying transactions, taking into account the multi-annual character of programmes as well as the nature of the payments concerned.
- 2. The control system shall ensure an appropriate balance between trust and control, taking into account administrative and other costs of controls at all levels, *especially for participants*, so that the objectives of Horizon 2020 can be achieved and the most excellent researchers and the most innovative enterprises can be attracted to it.
- 3. As part of the control system, the audit strategy for expenditure on indirect actions under Horizon 2020 shall be based on the financial audit of a representative sample of expenditure across the whole framework programme. This representative sample shall be complemented by a selection based on an assessment of the risks related to expenditure.
 - Audits of expenditure on indirect actions under Horizon 2020 shall be carried out in a coherent manner in accordance with the principles of economy, efficiency and effectiveness in order to minimize the audit burden of the participants.

Protection of the financial interests of the Union

- 1. The Commission shall take appropriate measures ensuring that, when actions financed under this Regulation are implemented, the financial interests of the Union are protected by the application of preventive measures against fraud, corruption and any other illegal activities, by effective checks and, if irregularities are detected, by the recovery of the amounts wrongly paid and, where appropriate, by effective, proportionate and *dissuasive* administrative and financial penalties.
- 2. The Commission or its representatives and the Court of Auditors shall have the power of audit, on the basis of documents and *on the spot*, over all grant beneficiaries, contractors *and* subcontractors who have received Union funds under Horizon 2020.

Without prejudice to paragraph 3, audits by the Commission may be carried out up to *two* years after the final payment.

- 3. The European Anti-Fraud Office (OLAF) may carry out *investigations, including* on-the-spot checks and inspections , in accordance with the *provisions and* procedures laid down in *Regulation (EC) No 1073/1999 of the European Parliament and of the Council of 25 May 1999 concerning investigations conducted by the European Anti-Fraud Office (OLAF)¹⁹ and Council Regulation (Euratom, EC) No 2185/96²⁰ of 11 November 1996 concerning on-the-spot checks and inspections carried out by the Commission in order to protect the European Communities' financial interests against fraud and other irregularities* with a view to establishing whether there has been fraud, corruption or any other illegal activity affecting the financial interests of the Union in connection with a grant agreement or grant decision or a contract funded under Horizon 2020.
- 4. Without prejudice to paragraphs 1, 2 and 3, cooperation agreements with third countries and *with* international organisations, *contracts*, grant agreements and grant decisions , resulting from the implementation of this Regulation shall *contain provisions* expressly *empowering* the Commission, the Court of Auditors and OLAF to conduct such audits *and investigations*, *according to their respective competences*.

OJ L 136, 31.5.1999, p. 1.

OJ L 292, 15.11.1996, p. 2.

CHAPTER IV MONITORING AND EVALUATION

Article 25

Monitoring

- 1. The Commission shall annually monitor the implementation of Horizon 2020, its specific programme and the activities of the EIT. This monitoring, which should be based on quantitative and, where appropriate, qualitative evidence, shall include information on cross-cutting topics such as social and economic sciences and humanities, sustainability and climate change, including information on the amount of climate related expenditure, SME participation, private sector participation, gender equality, widening participation and progress against performance indicators. The monitoring shall also include information on the extent of funding for public-private and public-public partnerships, including Joint Programming Initiatives. The monitoring on funding for public-private partnerships shall, where appropriate, be undertaken in close consultation with the participants.
- 2. The Commission shall report and *make publicly available* the results of that monitoring.

Evaluation

- 1. Evaluations shall be carried out in a sufficiently timely manner to feed into the decision-making process.
 - (a) Not later than end 2017, the Commission shall carry out, with the assistance of independent experts selected on the basis of a transparent process, a review of the EIT, taking into account the evaluation provided for in Article 16 of the Regulation XX/2012 [revised EIT Regulation]. The KIC call in 2018 shall be launched subject to a positive outcome of this review. The review shall assess the progress of the EIT against all of the following:
 - (i) the level of consumption *and the efficiency in the use* of the allocation of funds set out in Article 6(3), differentiating between the amount of money used for the development of the first wave of KICs and the effect of the seed money for the *subsequent waves*, and the ability of the *EIT* to attract funds from the partners in the *KICs* and *especially* from the private sector, as set out in Regulation XX/2012 [revised EIT Regulation];
 - (iii) the contribution of the *EIT and the KICs* to the priority on societal challenges and the specific objective on "leadership in enabling and industrial technologies" of the programme Horizon 2020 and the performance assessed on the basis of the indicators defined in Annex I.

- (iv) the contribution of the EIT and the KICs to the integration of higher education, research, innovation;
- (v) the ability of the KICs to integrate relevant new partners where they can provide added value.
- (b) Not later than end 2017, and taking into account the ex-post evaluation of the Seventh Framework Programme to be completed by the end of 2015 and the review of the *EIT*, the Commission shall carry out, with the assistance of independent experts, *selected on the basis of a transparent process*, an interim evaluation of Horizon 2020, its specific programme, including the European Research Council, and the activities of the *EIT*.

The interim evaluation shall assess the progress of the different parts of Horizon 2020 against all of the following:

- (i) the achievements (at the level of results and progress towards impacts, based, where applicable, on the indicators outlined in Annex II of the Specific Programme) of the objectives of Horizon 2020 and continued relevance of all the measures;
- (ii) the efficiency and use of resources, with particular attention paid to crosscutting actions and other elements referred to in Article 13(1); and
- (iii) the Union added value.

As part of the interim evaluation both existing and new public-private partnerships, including the JTIs, shall be subject to an in-depth assessment, which would include, inter alia, analysis of their openness, transparency and effectiveness. This assessment shall take into consideration the evaluation of EIT as outlined in Article 16 of the EIT Regulation so as to allow for an assessment based on common principles.

As part of the interim evaluation, Fast Track to Innovation (FTI) will be subject to an in-depth assessment which will include inter-alia contribution to innovation, industry participation, participation of new applicants, operational effectiveness and financing, leverage of private investment. Further implementation of the FTI will be determined on the basis of the evaluation results, and may be adjusted or expanded accordingly.

The interim evaluation shall take into consideration aspects relating to the dissemination and exploitation of research results.

The interim evaluation shall also take into consideration the scope for further simplification and aspects relating to access to funding opportunities for participants in all regions, for the private sector, notably SMEs and for promoting gender balance. It shall additionally take into account the contribution of the measures to the Union priorities of smart, sustainable and inclusive growth , results on the long-term impact of the predecessor measures, and the degree of synergy and interaction with other Union funding programmes, including the ESI Funds.

As part of the interim evaluation, the funding model of Horizon 2020 shall be thoroughly assessed against, inter alia, the following indicators:

- Participation of participants that dispose of high-end research infrastructures or that have history of using full-costing in FP7;
- Simplification for participants that dispose of high-end research infrastructures or that have history of using full-costing in FP7;
- Acceptance of the usual accounting practices of beneficiaries;
- Extent of the use of the bonus system.

The interim evaluation shall also take into consideration, where appropriate, information on coordination with research and innovation activities carried out by Member States, including in areas where there are joint programming initiatives.

(c) Not later than end 2023, the Commission shall carry out, with the assistance of independent experts, *selected on the basis of a transparent process*, an ex-post evaluation of Horizon 2020, its specific programme and the activities of the *EIT*. This shall cover the rationale, implementation and achievements, as well as the longer-term impacts and sustainability of the measures, to feed into a decision on a possible renewal, modification or suspension of a subsequent measure. *The ex-post evaluation shall take into consideration aspects relating to the dissemination and exploitation of research results*.

- 2. The performance indicators for the general objectives and for the *EIT*, as set out in the introduction of Annex I to this Regulation, and for the specific objectives as established in the specific programme, including relevant baselines, shall provide the minimum basis for assessing the extent to which the objectives of Horizon 2020 have been achieved.
- 3. Where appropriate and available, Member States shall provide the Commission with data and information necessary to permit the monitoring and evaluation of the measures concerned.
- 4. The Commission shall communicate the conclusions of those evaluations of Horizon 2020, accompanied by its observations, to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions.

TITLE III FINAL PROVISIONS

Article 27

Repeal and transitional provisions

- 1. Decision No 1982/2006/EC is repealed with effect from 1 January 2014.
- 2. However, actions initiated under Decision No 1982/2006/EC and financial obligations related to those actions shall continue to be governed by that Decision until their completion.
- 3. The financial allocation referred to in Article 6 may also cover the technical and administrative assistance expenses necessary to ensure the transition between this programme and the measures adopted under Decision No 1982/2006/EC.

This Regulation shall enter into force on the third day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the European Parliament For the Council
The President The President

ANNEX I

Broad lines of the specific objectives and activities

Horizon 2020 has the general objective to build *a society and a world-leading* economy based on knowledge and innovation across the whole Union, while contributing to sustainable development. It will support the Europe 2020 strategy and other Union policies as well as the achievement and functioning of the European Research Area.

The performance indicators for assessing progress against this general objective are:

- the Europe 2020 R&D target (3 % of GDP);
- [the Europe 2020 innovation headline indicator];
- The share of researchers in the active population.

This general objective shall be pursued through three distinct, yet mutually reinforcing, priorities, each containing a set of specific objectives. They will be implemented in a seamless manner in order to foster interactions between the different specific objectives, avoid any duplication of effort and reinforce their combined impact.

The Joint Research Centre shall contribute to the general objective and priorities of Horizon 2020 with the specific objective of providing customer-driven scientific and technical support to Union policies.

The European Institute of Innovation and Technology (EIT) shall contribute to the general objective and priorities of Horizon 2020 with the specific objective of integrating the knowledge triangle of research, innovation and *higher* education. The indicators for assessing the performance of the EIT are:

- organisations from universities, business and research integrated in the Knowledge and Innovation Communities;
- collaboration inside the knowledge triangle leading to the development of innovative products, *services* and processes.

This Annex sets out the broad lines of those specific objectives and activities referred to in Article 5(2), (3) and (4).

Cross-cutting issues and support measures in Horizon 2020

Cross-cutting issues, an indicative list of which is found in Article 13 of the Horizon 2020 Framework Regulation, will be promoted between specific objectives of the three priorities as necessary to develop new knowledge, key competences and major technological breakthroughs as well as translating knowledge into economic and societal value. Furthermore, in many cases, interdisciplinary solutions will have to be developed which cut across multiple specific objectives of Horizon 2020. Horizon 2020 will provide incentives for such cross-cutting actions, including by an efficient bundling of budgets.

Social sciences and humanities

Social sciences and humanities research will be fully integrated into each of the pillars of Horizon 2020 and each of the specific objectives and will contribute to the evidence base for policy making at international, Union, national, regional and local levels. In relation to the societal challenges, social sciences and humanities are mainstreamed as an essential element of the activities needed to tackle each of the societal challenges to enhance their impact. The specific objective of the societal challenge 'Europe in a changing world: Inclusive, innovative and reflective societies' will support social sciences and humanities research by focusing on inclusive, innovative and reflective societies.

Science and society

The relationship between science and society as well as the promotion of Responsible Research and Innovation and science education and culture shall be deepened and public confidence in science reinforced by activities of Horizon 2020 favouring an informed engagement of citizens and civil society in research and innovation matters.

Gender

Promoting gender equality in science and innovation is a commitment of the EU. In Horizon 2020, gender will be addressed as a cross-cutting issue in order to rectify imbalances between women and men, and to integrate a gender dimension in research and innovation programming and content.

Small and medium-sized enterprises (SMEs)

Horizon 2020 will encourage and support the participation of SMEs in an integrated way across all specific objectives. In accordance with Article 18 of Horizon 2020 Framework Regulation, measures as set out in the specific objective 'Innovation in SMEs' (dedicated SME instrument) shall be applied in the specific objective 'Leadership in enabling and industrial technologies' and Part III 'Societal challenges'.

Fast Track to Innovation (FTI)

Fast Track to Innovation in accordance with Art 18a of Horizon 2020 Framework Regulation will support innovation actions under the specific objective "Leadership in enabling and industrial technologies" and under the societal challenges, with a bottom-up-driven logic on the basis of a continuously open call, and Time to Grant not exceeding six months.

Widening the participation

The research and innovation potential of the Member States, despite some recent convergence, remain very different, with large gaps between "innovation leaders" and "modest innovators". Activities shall help close the research and innovation divide in Europe by promoting synergies with the European Structural and Investment (ESI) Funds and also by specific measures to unlock excellence in low performing RDI regions, thereby widening participation in Horizon 2020 and contributing to the realisation of the European Research Area.

International Cooperation

International cooperation with third countries and international, regional or global organisations is necessary to effectively address many specific objectives defined in Horizon 2020. International cooperation is essential for frontier and basic research in order to capture the benefits from emerging science and technology opportunities. Cooperation is necessary for addressing the societal challenges and enhancing the competitiveness of European industry. Promoting researchers and innovation staff mobility at an international level is also crucial to enhance this global cooperation. International cooperation in research and innovation is a key aspect of the Union's global commitments. International cooperation will, therefore, be promoted in each of the three priorities of Horizon 2020. In addition, dedicated horizontal activities will be supported in order to ensure the coherent and effective development of international cooperation across Horizon 2020.

Sustainable development and climate change

Horizon 2020 will encourage and support activities towards exploiting Europe's leadership in the race to develop new processes and technologies promoting sustainable development, in a broad sense, and combating climate change. Such horizontal approach, fully integrated in all Horizon 2020 priorities, will help the EU to prosper in a low-carbon, resource constrained world while building a resource efficient, sustainable and competitive economy.

Bridging from discovery to market application

Bridging actions throughout Horizon 2020 are aimed at bringing discovery to market application, leading to exploitation and commercialisation of ideas whenever appropriate. The actions should be based on a broad innovation concept and stimulate cross-sectoral innovation.

Cross-cutting support measures

The cross-cutting issues will be supported by a number of transversal support measures, including support to: enhancing the attractiveness of the research profession, including the general principles of the European Charter for researchers; strengthening the evidence base and the development of and support for ERA (including the five ERA initiatives) and the Innovation Union; improving framework conditions in support of the Innovation Union, including the principles of the Commission Recommendation on the management of intellectual property²¹ and exploring the possibility of setting up an European Intellectual Property Rights valorisation instrument; administration and coordination of international networks for excellent researchers and innovators (such as COST).

²¹ Commission Recommendation on the management of intellectual property in knowledge transferactivities and Code of Practice for universities and other public research organisations (C(2008) 1329, of 10.4.2008).

PART I. PRIORITY 'EXCELLENT SCIENCE'

This Part aims to reinforce and extend the excellence of the Union's science base and to consolidate the European Research Area in order to make the Union's research and innovation system more competitive on a global scale. It consists of four specific objectives:

- (a) The European Research Council (ERC) shall provide attractive and flexible funding to enable talented and creative individual researchers and their teams to pursue the most promising avenues at the frontier of science, on the basis of Union-wide competition.
- (b) Future and emerging technologies shall support collaborative research in order to extend Europe's capacity for advanced and paradigm-changing innovation. It shall foster scientific collaboration across disciplines on radically new, high-risk ideas and accelerate development of the most promising emerging areas of science and technology as well as the Union wide structuring of the corresponding scientific communities.
- (c) *Marie Skłodowska-Curie actions* shall provide excellent and innovative research training as well as attractive career and knowledge-exchange opportunities through cross-border and cross-sector mobility of researchers to best prepare them to face current and future societal challenges.

(d) Research infrastructures shall develop and support excellent European research infrastructures and assist them to contribute to the ERA by fostering their innovation potential, attracting world level researchers, training human capital, and complement this with the related Union policy and international cooperation.

Each of these has been proven to have high Union added value. Together, they form a powerful and balanced set of activities which, in concert with activities at national, *regional and local* levels, span the breadth of Europe's needs regarding advanced science and technology. Bringing them together in a single programme will enable them to operate with greater coherence, in a rationalised, simplified and more focused way, while maintaining the continuity which is vital to sustain their effectiveness.

The activities are inherently forward-looking, building skills in the long term, focusing on the next generation of science, technology, researchers and innovations and providing support for emerging talent from across the whole of the Union and associated countries, as well as worldwide. In view of their science-driven nature and largely 'bottom-up', investigator-driven funding arrangements, the European scientific community will play a strong role in determining the avenues of research followed under the programme.

PART II. PRIORITY 'INDUSTRIAL LEADERSHIP'

This Part aims to speed up development of the technologies and innovations that will underpin tomorrow's businesses and help innovative European SMEs to grow into world-leading companies. It consists of three specific objectives:

- (a) Leadership in enabling and industrial technologies shall provide dedicated support for research, development and demonstration and standardisation and certification where appropriate, on ICT, nanotechnology, advanced materials, biotechnology, advanced manufacturing and processing and space. Emphasis will be placed on interactions and convergence across and between the different technologies and their relations to societal challenges. Proper consideration of user needs shall be taken into account in all these fields.
- (b) Access to risk finance shall aim to overcome deficits in the availability of debt and equity finance for R&D and innovation-driven companies and projects at all stages of development. Together with the equity instrument of the Programme for the Competitiveness of Enterprises and SMEs, it shall support the development of Union-level venture capital.
- (c) Innovation in SMEs shall *provide SME-tailored support to* stimulate all forms of innovation in SMEs, targeting those with the potential to grow and internationalise across the single market and beyond.

The activities shall follow a business-driven agenda. The budgets for the specific objectives 'Access to risk finance' and 'Innovation in SMEs' will follow a demand-driven, bottom-up logic . These shall be complemented by the use of financial instruments. A dedicated SME instrument shall be implemented primarily in a bottom-up manner, tailored to the needs of SMEs, taking account of the priorities within the Part on 'Societal challenges' and the specific objective 'Leadership in enabling and industrial technologies'.

Horizon 2020 will take an integrated approach to the participation of SMEs, *taking into account*, *inter alia*, *their knowledge and technology transfer needs*, *which should lead to a minimum of* 20% of the total combined budgets for all specific objectives on societal challenges and the specific objective 'Leadership in enabling and industrial technologies' being devoted to SMEs.

The specific objective 'Leadership in enabling and industrial technologies' shall follow a technology-driven approach to develop enabling technologies that can be used in multiple areas, industries and services. Applications of these technologies to meet societal challenges shall be supported together with the Societal challenges.

PART III. PRIORITY 'SOCIETAL CHALLENGES'

This Part responds directly to the policy priorities and societal challenges identified in the Europe 2020 strategy and aiming to stimulate the critical mass of research and innovation efforts needed to achieve Union's policy goals. Funding shall be focused on the following specific objectives:

- (a) Health, demographic change and well-being;
- (b) Food security, sustainable agriculture *and forestry*, marine and maritime *and inland water* research, and the *bioeconomy*;
- (c) Secure, clean and efficient energy;
- (d) Smart, green and integrated transport;
- (e) Climate action, *environment*, resource efficiency and raw materials;
- (f) Europe in a changing world Inclusive, innovative and reflective societies;
- (g) Secure societies Protecting freedom and security of Europe and its citizens.

All the activities shall take a challenge-based approach, which may include basic research, applied research, knowledge transfer or innovation, focusing on policy priorities without predetermining the precise choice of technologies or solutions that should be developed. Non-technological, organisational, systems innovation and public sector innovation will be given attention in addition to technology driven solutions. The emphasis shall be on bringing together a critical mass of resources and knowledge across different fields, technologies and scientific disciplines and research infrastructures in order to address the challenges. The activities shall cover the full cycle from basic research to market, with a new focus on innovation-related activities, such as piloting, demonstration activities, test-beds, support for public procurement, design, end-user driven innovation, social innovation, knowledge transfer and market take-up of innovations and standardisation.

The specific objective of 'Spreading excellence and widening participation' is to fully exploit the potential of Europe's talent pool and to ensure that the benefits of an innovation-led economy are both maximised and widely distributed across the Union in accordance with the principle of excellence.

The aim of the specific objective 'Science with and for society' is to build effective cooperation between science and society, to recruit new talent for science and to pair scientific excellence with social awareness and responsibility.

The Joint Research Centre's activities shall be an integral part of Horizon 2020, in order to provide robust, evidence-based support for Union policies. This shall be driven by customer needs, complemented by forward-looking activities.

The EIT shall play a major role by bringing together excellent research, *higher* education and innovation thus integrating the knowledge triangle. The EIT shall do so primarily through the Knowledge and Innovation Communities (KICs). In addition it shall ensure that experiences are shared *between and* beyond the KICs through targeted dissemination and knowledge sharing measures, thereby promoting a faster uptake of innovation models across the Union.

PART I

EXCELLENT SCIENCE

- 1. EUROPEAN RESEARCH COUNCIL (ERC)
- 1.1. Specific objective

The specific objective is to reinforce the excellence, dynamism and creativity of European research.

Europe has set out its ambition to move to a new economic model based on smart, sustainable and inclusive growth. This type of transformation will need more than incremental improvements to current technologies and knowledge. It will require much higher capacity for basic research and science-based innovation fuelled by radical new knowledge, allowing Europe to take a leading role in creating the scientific and technological paradigm shifts which will be the key drivers of productivity growth, competitiveness, wealth, sustainable development and social progress in the future industries and sectors. Such paradigm shifts have historically tended to originate from the public-sector science base before going on to lay the foundations for whole new industries and sectors.

World-leading innovation is closely associated with excellent science. Once the undisputed leader, Europe has fallen behind in the race to produce the very best cutting-edge science and has played a secondary role to the United States of America in the major post-war technological advances. Although the Union remains the largest producer of scientific publications in the world, the United States of America produces twice as many of the most influential papers (the top 1 % by citation count). Similarly, international university rankings show that US universities dominate the top places. And 70 % of the world's Nobel Prize winners are based in the USA.

One part of the challenge is that, while Europe and the United States of America invest similar amounts in their public-sector science bases, the Union has nearly three times as many public-sector researchers, resulting in significantly lower investment per researcher. Moreover, US funding is more selective about allocating resources to the leading researchers. This helps to explain why the Union's public-sector researchers are, on average, less productive and, altogether, make less combined scientific impact than their far less numerous US counterparts.

Another major part of the challenge is that in many European countries the public *and private* sector still does not offer sufficiently attractive conditions for the best researchers. It can take many years before talented young researchers are able to become independent scientists in their own right. This leads to a dramatic waste of Europe's research potential by delaying *and in some cases even inhibiting* the emergence of the next generation of researchers, who bring new ideas and energy, and by enticing excellent researchers starting their career to seek advancement elsewhere.

Furthermore, these factors compound Europe's relative unattractiveness in the global competition for scientific talent.

1.2. Rationale and Union added value

The ERC was created to provide Europe's best researchers, both women and men, with the resources they need to allow them to compete better at global level, by funding individual teams on the basis of pan-European competition. It operates autonomously: an independent Scientific Council made up of scientists, engineers and scholars of the highest repute and expertise, *of both women and men in different age groups*, establishes the overall scientific strategy and has full authority over decisions on the type of research to be funded. These are essential features of the ERC, guaranteeing the effectiveness of its scientific programme, the quality of its operations and peerreview process and its credibility in the scientific community.

Operating across Europe on a competitive basis, the ERC is able to draw on a wider pool of talents and ideas than would be possible for any national scheme. The best researchers and the best ideas compete against each other. Applicants know they have to perform at the highest level, the reward being flexible funding on a level playing field, irrespective of local bottlenecks or the availability of national funding.

Frontier research funded by the ERC is thereby expected to have a substantial direct impact in the form of advances at the frontiers of knowledge, opening the way to new and often unexpected scientific and technological results and new areas for research which, ultimately, can generate the radically new ideas which will drive innovation and business inventiveness and tackle societal challenges. This combination of excellent individual scientists with innovative ideas underpins every stage of the innovation chain.

Beyond this, the ERC has a significant structural impact by generating a powerful stimulus for driving up the quality of the European research system , over and above the researchers and projects which the ERC funds directly. ERC-funded projects and researchers set a clear and inspirational target for frontier research in Europe, raise its profile and make it more attractive for the best researchers at global level. The prestige of hosting ERC grant-holders and the accompanying 'stamp of excellence' are intensifying competition between Europe's universities and other research organisations to offer the most attractive conditions for top researchers. And the ability of national systems and individual research institutions to attract and host ERC grant-winners sets a benchmark allowing them to assess their relative strengths and weaknesses and reform their policies and practices accordingly. ERC funding is therefore in addition to ongoing efforts at Union, national and regional levels to reform, build capacity and unlock the full potential and attractiveness of the European research system.

1.3. Broad lines of the activities

The fundamental activity of the ERC shall be to provide attractive long-term funding to support excellent investigators and their research teams to pursue ground-breaking, high-gain/high-risk research.

ERC funding shall be awarded in accordance with the following well-established principles. Scientific excellence shall be the sole criterion on which ERC grants are awarded. The ERC shall operate on a 'bottom-up' basis without predetermined priorities. The ERC grants shall be open to individual teams of researchers of any age, *gender*, and from any country in the world, working in Europe. *The* ERC shall aim to foster healthy competition across Europe *based on robust*, *transparent and impartial evaluation procedures*, *which address*, *in particular*, *potential gender bias*.

The ERC shall give particular priority to assisting *the best* starting researchers *with excellent ideas* to make the transition to independence by providing adequate support at the critical stage when they are setting up or consolidating their own research team or programme. *The ERC will also continue to provide appropriate levels of support for established researchers*.

The ERC shall also give support, as necessary, to new ways of working in the scientific world with the potential to create breakthrough results and facilitates exploration of the commercial and social innovation potential of the research which it funds.

By 2020, the ERC therefore shall aim to demonstrate: that the best researchers are participating in the ERC's competitions, that ERC funding has led to scientific publications of the highest quality, and to *research results with high societal and economic potential impact* and that the ERC has contributed significantly to making Europe a more attractive environment for the world's best scientists. In particular, the ERC shall target a measurable improvement in the Union's share of the world's top 1 % most highly cited publications. In addition it shall aim at a substantial increase in the number of excellent researchers from outside Europe whom it funds. *The ERC shall share experience and best* practices *with regional* and national *research funding agencies in order to promote the* support *of excellent* researchers. *In addition, the ERC shall further raise the visibility of its programmes*.

The ERC's Scientific Council shall continuously monitor the ERC's operations and *evaluation procedures and* consider how best to achieve its objectives by means of grant schemes that emphasise *effectiveness*, clarity, stability and simplicity, both for applicants and in their implementation and management, and, as necessary, to respond to emerging needs. It shall endeavour to sustain and further refine the ERC's world-class peer-review system which is based on *fully* transparent, fair and impartial treatment of proposals so that it can identify ground-breaking scientific excellence, *breakthrough ideas* and talent regardless of a researcher's gender, nationality, *institution* or age. Finally, the ERC shall continue conducting its own strategic studies to prepare for and support its activities, maintain close contacts with the scientific community, *the regional and national funding agencies* and other stakeholders and look to make its activities complement research conducted at other levels.

The ERC will ensure transparency in communication about its activities and results to the scientific community and the general public and maintain updated data from funded projects.

2. FUTURE AND EMERGING TECHNOLOGIES (FET)

2.1. Specific objective

The specific objective is to foster radically new technologies, by exploring novel and high-risk ideas building on scientific foundations, with the potential to open new fields for scientific knowledge and technologies and contribute to the European next generation industries. By providing flexible support to goal-oriented and interdisciplinary collaborative research on various scales and by adopting innovative research practices, the aim is to identify and seize opportunities of long-term benefit for citizens, the economy and society. FET will bring Union added value to the frontiers of modern research.

FET shall promote research *and technology* beyond what is known, accepted or widely adopted and shall foster novel and visionary thinking to open promising paths towards powerful new technologies, some of which could develop into leading technological and intellectual paradigms for the decades ahead. FET shall foster efforts to pursue small-scale research opportunities across all areas, including emerging themes and grand scientific and technological (S&T) challenges that require *close* collaboration between programmes across Europe and beyond. This approach shall be driven by excellence and extends to exploring pre-competitive ideas for shaping the future of technology, enabling society *and industry* to benefit from multi-disciplinary research collaboration that needs to be engaged at European level by making the link between research driven by science and research driven by societal *goals and* challenges or by industrial competitiveness.

2.2. Rationale and Union Added Value

Radical breakthroughs with a transformative impact increasingly rely on intense collaboration across disciplines in science and technology (for instance, information and communication, biology, bioengineering and robotics, chemistry, physics, mathematics, medicine modelling, earth system sciences, material sciences, neuro- and cognitive sciences, social sciences or economics) and with the arts, behavioral sciences and humanities. This may require not only excellence in science and technology but also new attitudes and novel interactions between a broad range of players in research.

While some ideas can be developed on a small scale, others may be so challenging that they require a large *collaborative* effort over a substantial period of time. Major economies worldwide have recognised this, and there is growing global competition to identify and pursue emerging technological opportunities at the frontier of science which can generate a considerable impact on innovation and benefits for society. To be effective, these types of *activities may* need to be built up quickly to a large scale *by a common* European *effort* around common goals to build critical mass, foster synergies and obtain optimum leveraging effects.

The FET programme shall address the entire spectrum of science-driven innovation: from bottom-up, small-scale early explorations of embryonic and fragile ideas to building new research and innovation communities around transformative emerging research areas and large *collaborative* research initiatives built around a research agenda aiming to achieve ambitious and visionary goals. These three levels of engagement each have their own specific value, while being complementary and synergistic. For example, small-scale explorations can reveal needs for developing new themes that can lead to large-scale action based on *appropriate* roadmaps. They *may* involve a wide range of research players, including young researchers and research-intensive SMEs, and stakeholder communities (civil society, policymakers, industry and public researchers), clustered around *evolving* research agendas as they take shape, mature and diversify.

2.3. Broad lines of activities

While the FET programme aims to be visionary, transformative and unconventional, its activities shall follow different logics, from completely open to varying degrees of structuring of topics, communities and funding.

The activities shall give firmer shape to different logics for action, on the appropriate scale, identifying and seizing opportunities of long-term benefit for citizens, the economy and society:

(a) By fostering novel ideas ('FET Open'), FET shall support early stage science and technology research exploring new foundations for radically new future technologies by challenging current paradigms and venturing into unknown areas. A bottom-up selection process widely open to any research ideas shall build up a diverse portfolio of targeted projects. Early detection of promising new areas, developments and trends, along with attracting new and high-potential research and innovation players, will be key.

- (b) By nurturing emerging themes and communities ('FET Proactive'), FET shall, in close association with the societal challenges and industrial leadership themes, address a number of promising exploratory research themes with the potential to generate a critical mass of inter-related projects that, together, make up a broad and multi-faceted exploration of the themes and build a European pool of knowledge.
- (c) By pursuing grand interdisciplinary S&T challenges ('FET Flagships'), FET shall, taking into full account the outcome of FET preparatory projects, support ambitious large-scale, science and technology driven research aiming to achieve a scientific and technological breakthrough in areas identified as relevant in an open and transparent manner involving the Member States and relevant stakeholders. Such activities could benefit from the coordination between European, national and regional agendas. The scientific advance should provide a strong and broad basis for future technological innovation and economic application , plus novel benefits for society. These activities shall be realised using the existing funding instruments.

40% of FET resources will be devoted to FET Open.

3. MARIE SKŁODOWSKA-CURIE ACTIONS

3.1. Specific objective

The specific objective is to ensure optimum development and dynamic use of Europe's intellectual capital in order to generate, *develop and transfer* new skills, *knowledge* and innovation and, thus, to realise its full potential across all sectors and regions.

Well-trained, dynamic and creative researchers are the *essential element* for the best science and the most productive research-based innovation.

Although Europe hosts a large and diversified pool of skilled human resources for research and innovation, this needs to be constantly replenished, improved and adapted to the rapidly evolving needs of the labour market. Today only 46 % of this pool works in the business sector, which is much lower than in Europe's main economic competitors, e.g. 69 % in China, 73 % in Japan and 80 % in the United States. In addition, demographic factors mean that a disproportionate number of researchers will reach retirement age in the next few years. This, combined with the need for many more high-quality research jobs as the research intensity of the European economy increases, will be one of the main challenges facing European education, research and innovation systems in the years ahead.

The necessary reform must start at the first stages of the researchers' careers, during their doctoral studies or comparable post-graduate training. Europe must develop state-of-the-art, innovative training schemes, consistent with the highly competitive and increasingly inter-disciplinary requirements of research and innovation. *Significant* involvement of businesses, including SMEs and other socio-economic actors, will be needed to equip researchers with the *cross-cutting* innovation *and entrepreneurial* skills demanded by the jobs of tomorrow *and encourage them to consider their careers in industry or in the most innovative companies*. It will also be important to enhance the mobility of these researchers, as it currently remains at too modest a level: in 2008, only 7% of European doctoral candidates were trained in another Member State, whereas the target is 20% by 2030.

This reform must continue through every stage of researchers' careers. It is vital to increase the mobility of researchers at all levels, including mid-career mobility, not only between countries but also between the public and private sectors. This creates a strong stimulus for learning and developing new skills. It is also a key factor in cooperation between academics, research centres and industry across countries. The human factor is the backbone of sustainable cooperation which is the key driver for an innovative and creative Europe able to face challenges to society, and key to overcoming fragmentation of national policies. Collaborating and sharing knowledge, via individual mobility at all stages of a career and via exchanges of highly skilled research and innovation staff, are essential for Europe to re-take the path to sustainable growth , to tackle societal challenges and thereby contributing to overcoming disparities in research and innovation capacities.

In this context, Horizon 2020 should also encourage career development and mobility of researchers through improved conditions to be defined for the portability of Horizon 2020 grants.

Marie Skłodowska-Curie actions will ensure effective equal opportunities for the mobility of male and female researchers, including through specific measures to remove barriers.

If Europe is to match its competitors in research and innovation, it must entice more young women and men to embark on research careers and provide highly attractive opportunities and environments for research and innovation. The most talented individuals, from Europe and elsewhere, should see Europe as a pre-eminent place to work. Gender equality, high-quality and reliable employment and working conditions plus recognition are crucial aspects that must be secured in a consistent way across the whole of Europe.

3.2. Rationale and Union added value

Neither Union funding alone nor Member States individually will be able to address this challenge. Although Member States have introduced reforms to improve their tertiary education institutions and modernise their training systems, progress is still uneven across Europe, with big differences between countries. Overall, scientific and technological cooperation between the public and private sectors generally remains weak in Europe. The same applies to gender equality and to the efforts to attract students and researchers from outside the ERA. Currently around 20 % of the doctoral candidates in the Union are citizens of third countries, whereas about 35 % in the United States of America come from abroad. To speed up this change, a strategic approach that goes beyond national borders is required at Union level. Union funding is crucial to create incentives for and encourage the indispensable structural reforms.

The European Marie *Skłodowska*-Curie actions have made remarkable progress to promote mobility, both transnational and intersectoral, and to open research careers at European and international levels, with excellent employment and working conditions following the *principles of the* European Charter and Code *for Researchers*. There is no equivalent in Member States as far as their scale and scope, funding, international character, generation and transfer of knowledge are concerned. They have strengthened the resources of those institutions able to attract researchers internationally and thereby encouraged the spread of centres of excellence around the Union. They have served as a role model with a pronounced structuring effect by spreading their best practices at national level. The bottom-up approach taken by Marie *Skłodowska*-Curie actions has also allowed a large majority of those institutions to train and upgrade the skills of a new generation of researchers able to tackle societal challenges.

Further development of the Marie *Skłodowska*-Curie actions will make a significant contribution to development of the European Research Area. With their Europe-wide competitive funding structure, Marie *Skłodowska*-Curie actions will, *whilst respecting the principle of subsidiarity*, encourage new, creative and innovative types of training such as *joint or multiple doctoral degrees and* industrial doctorates, involving education, research and innovation players who will have to compete globally for a reputation of excellence. By providing Union funding for the best research and training programmes following the Principles for Innovative Doctoral Training in Europe, they will also promote wider dissemination and take-up, moving towards more structured doctoral training.

Marie *Skłodowska*-Curie grants will also be extended to the temporary mobility of experienced researchers , engineers from public institutions to the private sector or vice versa, thereby encouraging and supporting universities, research centres and businesses, *other socio-economic actors* to cooperate with one another on a European and international scale. With the aid of their well-established, transparent and fair evaluation system, Marie *Skłodowska*-Curie actions will identify excellent talents in research and innovation in an international competition which gives prestige and therefore motivation for researchers to advance their career in Europe.

The societal challenges to be addressed by highly skilled researchers and innovation staff are not just Europe's problem. These are international challenges of colossal complexity and magnitude. The best researchers in Europe and the world need to work together across countries, sectors and disciplines. Marie *Skłodowska*-Curie actions will play a key role in this respect by supporting staff exchanges that will foster collaborative thinking via the international and intersectoral knowledge-sharing that is so crucial for open innovation.

The co-funding mechanism of the Marie Skłodowska-Curie actions will be crucial to expand Europe's pool of talents. The numerical and structural impact of Union action will be increased by leveraging regional, national and international funding, both public and private , to create new programmes with similar and complementary goals, and to adapt existing ones to international and intersectoral training, mobility and career development. Such a mechanism will forge stronger links between research and education efforts at national and Union levels.

All the activities under this challenge will contribute to creating a whole new mindset in Europe that is crucial for creativity and innovation. Marie *Skłodowska*-Curie funding measures will strengthen pooling of resources in Europe and thereby lead to improvements in coordination and governance of researchers' training, mobility and career development. They will contribute to the policy goals outlined in the Innovation Union, Youth on the Move and the Agenda for New Skills and Jobs and will be vital to turn the European Research Area into reality. *The Marie Skłodowska-Curie actions will therefore be developed in close synergy with other programmes supporting these policy objectives, including the Erasmus + and the Knowledge and Innovation Communities of the EIT.*

3.3. Broad lines of activities

(a) Fostering new skills by means of excellent initial training of researchers

The goal is to train a new generation of creative and innovative researchers, able to convert knowledge and ideas into products and services for economic and social benefit in the Union.

Key activities shall be to provide excellent and innovative training to early-stage researchers at post-graduate level via interdisciplinary projects, *including mentoring to transfer knowledge and experience between researchers* or doctoral programmes *facilitating researchers to develop their research career and* involving universities, research institutions, *research infrastructures*, businesses, SMEs , other socio-economic groups from different *countries, Member States*, *associated countries and/or third* countries. This will improve career prospects for young post-graduate researchers in both the public and private sectors.

(b) Nurturing excellence by means of cross-border and cross-sector mobility

The goal is to enhance the creative and innovative potential of experienced researchers at all career levels by creating opportunities for cross-border and cross-sector mobility.

Key activities shall be to encourage experienced researchers to broaden or deepen their skills by means of mobility by opening attractive career opportunities in universities, research institutions, research infrastructures, businesses, SMEs and other socio-economic groups all over Europe and beyond. This should enhance the innovativeness of the private sector and promote cross-sector mobility. Opportunities to be trained and to acquire new knowledge in a third-country high-level research institution, to restart a research career after a break and to (re-)integrate researchers into a longer term research position in Europe, including in their country of origin, after a transnational/international mobility experience covering return and reintegration aspects, shall also be supported.

(c) Stimulating innovation by means of cross-fertilisation of knowledge

The goal is to reinforce international cross-border and cross-sector collaboration in research and innovation by means of exchanges of research and innovation personnel in order to be able to face global challenges better.

Key activities shall be to support exchanges of research and innovation staff among a partnership of universities, research institutions, *research infrastructures*, businesses, SMEs and other socioeconomic groups, both within Europe and worldwide. This will include fostering cooperation with third countries.

(d) Increasing the structural impact by co-funding the activities

The goal is, by leveraging additional funds, to increase the numerical and structural impact of Marie *Skłodowska*-Curie actions and to foster excellence at national level in researchers' training, mobility and career development.

Key activities shall be, with the aid of a co-funding mechanism, to encourage regional, national and international organisations, *both public and private*, to create new programmes and to *adapt* existing ones to international and intersectoral training, mobility and career development. This will increase the quality of research training in Europe at all career stages, including at doctoral level, will foster free circulation of researchers and scientific knowledge in Europe, will promote attractive research careers by offering open recruitment and attractive working conditions and will support research and innovation cooperation between universities, research institutions and enterprises and cooperation with third countries and international organisations.

(e) Specific support and policy action

The goals are to monitor progress, identify gaps and barriers in the Marie Skłodowska-Curie Actions and to increase their impact. In this context, indicators shall be developed and data related to researchers' mobility, skills , careers and gender equality analysed, seeking synergies and close coordination with the policy support actions on researchers, their employers and funders carried out under the specific objective 'Europe in a changing world - Inclusive, innovative and reflective societies'. The activity shall further aim at raising awareness of the importance and attractiveness of a research career and at disseminating research and innovation results emanating from work supported by Marie Skłodowska-Curie actions.

4. RESEARCH INFRASTRUCTURES

4.1. Specific objective

The specific objective is to endow Europe with world-class research infrastructures which are accessible to all researchers in Europe and beyond and fully exploit their potential for scientific advance and innovation.

Research infrastructures are key determinants of Europe's competitiveness across the full breadth of scientific domains and essential to science-based innovation. In many fields research is impossible without access to supercomputers, analytical facilities, radiation sources for new materials, clean rooms and advanced metrology for nanotechnologies, specially equipped labs for biological and medical research, databases for genomics and social sciences, observatories and sensors for the Earth sciences and the environment, high-speed broadband networks for transferring data, etc.

Research infrastructures are necessary to carry out the research needed to address grand societal challenges. They propel collaboration across borders and disciplines and create a seamless and open European space for online research. They promote mobility of people and ideas, bring together the best scientists from across Europe and the world and enhance scientific education. They challenge researchers and innovative companies to develop state of the art technology. In this way, they strengthen Europe's high tech innovative industry. They drive excellence within the European research and innovation communities and can be outstanding showcases of science for society at large.

Europe must establish, *on the basis of commonly agreed criteria*, an adequate, stable base for building, maintaining and operating research infrastructures if its research is to remain world-class. This requires substantial and effective cooperation between Union, national and regional funders for which strong links with the cohesion policy will be pursued to ensure synergies and a coherent approach.

This specific objective addresses a core commitment of the Innovation Union flagship initiative, which highlights the crucial role played by world-class research infrastructures in making ground-breaking research and innovation possible. The initiative stresses the need to pool resources across Europe, and in some cases globally, in order to build and operate research infrastructures. Equally, the Digital Agenda for Europe flagship initiative emphasises the need to reinforce Europe's e-infrastructures and the importance of developing innovation clusters to build Europe's innovative advantage.

4.2. Rationale and Union added value

State-of-the-art research infrastructures are becoming increasingly complex and costly, often requiring integration of different equipment, services and data sources and extensive transnational collaboration. No single country has enough resources to support all the research infrastructures it needs. The European approach to research infrastructures has made remarkable progress in recent years with *continuously developing and* implementing the ESFRI roadmap for infrastructures , integrating and opening national research facilities and developing e-infrastructures underpinning *an open* digital European Research Area. The networks of research infrastructures across Europe strengthen its human *resource* base by providing world-class training for a new generation of researchers and engineers and promoting interdisciplinary collaboration. *Synergies with Marie Skłodowska-Curie actions will be encouraged*.

Further development and wider use of research infrastructures at *European* level will make a significant contribution to development of the European Research Area. While the role of Member States remains central in developing and financing research infrastructures, the Union plays an important part in supporting infrastructure at *European level such as encouraging co-ordination of European research infrastructures*, by fostering the emergence of new and integrated facilities, opening up and supporting broad access to national and European infrastructures, and making sure that regional, national, European and international policies are consistent and effective. It is necessary to avoid duplication and fragmentation of efforts, to foster coordinated and effective use of the facilities and where appropriate to pool resources so that *Europe* can also acquire and operate research infrastructures at world-class level.

ICT has been transforming science by enabling remote collaboration, massive data processing, in silico experimentation and access to distant resources. Research therefore becomes increasingly transnational and interdisciplinary, requiring the use of ICT infrastructures that are supranational as science itself.

The efficiencies of scale and scope achieved by a European approach to construction, use and management of research infrastructures, including e-infrastructures, will make a significant contribution to boosting Europe's research and innovation potential *and make the Union more competitive at international level*.

4.3. Broad lines of the activities

The activities shall aim at developing the European research infrastructures for 2020 and beyond, fostering their innovation potential and human *resources* and reinforcing European research infrastructure policy.

(a) Developing the European research infrastructures for 2020 and beyond

The aim shall be to facilitate and support actions linked to: (1) the preparation, implementation and operation of the ESFRI and other world-class research infrastructures, including the development of regional partner facilities, when there exists a strong added value for Union intervention; (2) the integration of and transnational access to national and regional research infrastructures of European interest, so that European scientists can use them, irrespective of their location, to conduct top-level research; (3) the development, deployment and operation of e-infrastructures to ensure a world-leading capability in networking, computing and scientific data.

- (b) Fostering the innovation potential of research infrastructures and their human *resources*The aims shall be to encourage research infrastructures to act as early adopters *or developers of cutting-edge* technology, to promote R&D partnerships with industry, to facilitate industrial use of research infrastructures and to stimulate the creation of innovation clusters. This activity shall also support training and/or exchanges of staff managing and operating research infrastructures.
- (c) Reinforcing European research infrastructure policy and international cooperation

 The aim shall be to support partnerships between relevant policymakers and funding bodies,
 mapping and monitoring tools for decision-making and also international cooperation activities.

 European research infrastructures may be supported in their international relations activities.

The objectives set under lines (b) and (c) shall be pursued by dedicated actions, as well as within the actions developed under line (a) whenever appropriate $\$.

PART II

INDUSTRIAL LEADERSHIP

1. LEADERSHIP IN ENABLING AND INDUSTRIAL TECHNOLOGIES

The specific objective is to maintain and build global leadership *through research and innovation* in enabling technologies and space , which underpin competitiveness across a range of existing and emerging industries and sectors.

The global business environment is changing rapidly and the Europe 2020 goals for smart, sustainable and inclusive growth present challenges and opportunities to European industry. Europe needs to accelerate innovation, transforming the knowledge generated to underpin and enhance existing products, services and markets; and to create new ones *while maintaining focus on quality and sustainability*. Innovation should be exploited in the widest sense, going beyond technology to include business, organisational and social aspects.

To stay at the forefront of global competition with a strong technological base and industrial capabilities, increased strategic investments in research, development, validation and piloting are required in Information and Communication Technologies (ICT); Nanotechnologies; Advanced Materials; Biotechnology; Advanced Manufacturing and Processing; and Space.

The successful mastering, *integration* and deployment of enabling technologies by European industry is a key factor in strengthening Europe's productivity and innovation capacity and ensuring Europe has an advanced, sustainable and competitive economy, global leadership in hi-tech application sectors and the ability to develop effective *and sustainable* solutions for societal challenges. The pervasive nature of such activities can spur further progress through complementary inventions, *applications and services*, ensuring a higher return on investment in these technologies than in any other field.

These activities will contribute to the objectives of the Europe 2020 Flagship initiatives on Innovation Union, Resource Efficient Europe, An industrial policy for the globalisation era, and A Digital Agenda for Europe as well as Union space policy objectives.

Complementarities with other activities in Horizon 2020

The activities under 'Leadership in Enabling and Industrial Technologies' will be primarily based on research and innovation agendas *mainly* defined by industry and business (*including SMEs*) together with the research community and *Member States in an open and transparent manner and* have a strong focus on leveraging private sector investment *and on innovation*.

The integration of enabling technologies in solutions for the societal challenges shall be supported together with the relevant challenges. Applications of enabling technologies that do not fall under the societal challenges, but are important for reinforcing the competitiveness of European industry, shall be supported under 'Leadership in Enabling and Industrial Technologies'. *Appropriate* coordination should be sought with the Excellent Science and Societal Challenges pillars.

A common approach

The approach shall include both agenda-driven activities and more open areas to promote innovative projects and breakthrough solutions *covering the whole value chain, including* R&D, large-scale pilots and demonstration activities, test beds and living labs, prototyping and product validation in pilot lines. Activities shall be designed to boost industrial competitiveness by stimulating industry, and in particular SMEs, to make more research and innovation investment, *including through open calls. Adequate focus will be given to small and medium scale projects*.

An integrated approach to Key Enabling Technologies

A major component of 'Leadership in Enabling and Industrial Technologies' are Key Enabling Technologies (KETs), defined as micro- and nanoelectronics, photonics, nanotechnology, biotechnology, advanced materials and advanced manufacturing systems²². These multi-disciplinary, knowledge and capital-intensive technologies cut across many diverse sectors providing the basis for significant competitive advantage for European industry, *for stimulating growth and for creating new jobs*. An integrated approach, promoting the combination, convergence and cross-fertilisation effect of KETs in different innovation cycles and value chains can deliver promising research results and open the way to new industrial technologies, products, services and novel applications (e.g. in space, transport, *agriculture, fisheries, forestry,* environment, *food,* health, *energy* etc.). The numerous interactions of KETs and *other industrial* enabling technologies will therefore be exploited in a flexible manner, as an important source of innovation. This will complement support for research and innovation in KETs that may be provided by national or regional authorities under the Cohesion Policy Funds within the framework of smart specialisation strategies.

Innovation requires enhanced cross-technology research efforts. Therefore, multidisciplinary and multi-KET projects should be an integral part of the Industrial Leadership pillar. The Horizon 2020 implementation structure supporting KETs and cross-cutting KET activities (multi KETs) should ensure synergies and effective coordination, among others, with societal challenges. In addition, synergies will be sought, where appropriate, between KET activities and the activities under the Cohesion Policy framework, as well as with the European Institute of Innovation and Technology (EIT).

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For all the enabling and industrial technologies, including the KETs, a major aim will be to foster interactions between the technologies, and with the applications under the societal challenges. This shall be fully taken into account in developing and implementing the agendas and priorities. It requires that stakeholders representing the different perspectives are fully involved in priority setting and implementation. In certain cases, it will also require actions that are jointly funded by the enabling and industrial technologies, and by the relevant societal challenges. This *could* include joint funding for public-private partnerships that aim to develop technologies and *foster innovation*, *and* apply them to address societal challenges.

ICT plays an important role as it provides the key basic infrastructures, technologies and systems for vital economic and social processes and new private and public products and services. European industry needs to remain at the cutting edge of technological developments in ICT, where many technologies are entering a new disruptive phase, opening up new opportunities.

Space is a rapidly growing sector which delivers information vital to many areas of modern society, meeting its fundamental demands, addresses universal scientific questions, and serves to secure the Union's position as a major player on the international stage. Space research underpins all activities undertaken in space, but is currently *addressed* in programmes run by Union member states, the European Space Agency (ESA) or in the context of EU Framework Programmes for Research. Union level action and investment in space research are required in accordance with Article 189 (TFEU), in order to maintain the competitive edge, to safeguard Union space infrastructures and programmes such as Copernicus and Galileo and to sustain a future role for Europe in space.

In addition, innovative downstream services and *user-friendly* applications using space derived information represent an important source of growth and job creation *and their development* represents an important opportunity for the Union.

Partnering and added value

Europe can achieve critical mass through partnering, clusters and networks, standardisation, promoting cooperation between different scientific and technological disciplines and sectors with similar research and development needs, leading to breakthroughs, new technologies and innovative *product*, *service and process* solutions.

The development and implementation of research and innovation agendas *including* through public–private partnerships, *but also by* the building of effective industry-academia links, the leveraging of additional investments, the access to risk finance, standardisation and the support to pre-commercial procurement and the procurement of innovative products and services are all aspects that are essential in addressing competitiveness.

In this regard, strong links with the EIT are also needed to *produce and promote* entrepreneurial top talents and to speed up innovation by bringing together people from different countries, disciplines and organisations.

Union level collaboration can also support trade opportunities through *the support for* the development of European or international standards for new emerging products and services and technologies. *Development of such standards following consultation of relevant stakeholders*, *including those from science and industry could have a positive impact*. Activities in support of standardisation and interoperability, safety and pre-regulatory activities will be promoted.

1.1. Information and Communication Technologies (ICT)

1.1.1. Specific objective for ICT

In line with the Digital Agenda for Europe²³, the specific objective of ICT research and innovation (R&I) is to enable Europe to *support*, develop and exploit the opportunities brought by ICT progress for the benefits of its citizens, businesses and scientific communities.

As the world's largest economy and representing the largest share of the world's ICT market, today at more than EUR 2600 billion, Europe *should* have legitimate ambitions for its businesses, governments, research and development centres and universities to lead *European and global* developments in ICT, to grow new business, and to invest more in ICT innovations.

By 2020, Europe's ICT sector should supply at least the equivalent of its share of the global ICT market, today at about one third. Europe should also grow innovative businesses in ICT so that one third of all business *investment* in ICT R&D *in the EU*, today at more than EUR 35 billion per year, is *made* by companies created within the last two decades. This would require *an* increase in public investments in ICT R&D in ways that leverage private spending, towards the goal of *amplifying* investments in the next decade, and significantly more European poles *and clusters* of world-class excellence in ICT.

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²³ COM(2010) 245.

To master increasingly complex and multidisciplinary technology and business chains in ICT, partnering, risk-sharing and mobilisation of critical mass across the Union are needed. Union level action *should help* industry address a single market perspective and achieve economies of scale and scope. Collaboration around common, open technology platforms with spill-over and leverage effects *will* allow a wide range of stakeholders to benefit from new developments and *create* further innovations. *Partnering* at Union level also enables consensus building, establishes a visible focal point for international partners, and *will support* the development of Union- and world-wide standards and interoperable solutions.

1.1.2. Rationale and Union added value

ICT underpins innovation and competitiveness across a broad range of private and public markets and sectors, and enables scientific progress in all disciplines. Over the next decade, the transformative impact of digital technologies, ICT components, infrastructures and services will be increasingly visible in all areas of life. *Computing*, communication and data storage resources will *continue to spread over the coming years*. Vast amounts of information and data, *including real-time*, will be generated by sensors, machines and information-enhanced products, making action at a distance commonplace, enabling global deployment of business processes and sustainable production sites *allowing the creation of* a wide range of services and applications.

Many critical commercial and public services and all key processes of knowledge production in science, learning, business and the *culture and creative sector as well as the* public sector will be provided, *and thus made more accessible*, through ICT. ICT will provide the critical infrastructure for production and business processes, communication and transactions. ICT will also be indispensable in contributing to key societal challenges, as well as societal processes such as community formation, consumer behaviour, *political participation* and public governance, for example by means of social media *and collective awareness platforms and tools. It is crucial to support and integrate research which takes a user centred perspective in order to develop competitive solutions.*

The Union support to ICT research and innovation *makes* a significant *contribution to the development of* the next generation technologies and applications as it makes up a large part of total spending on collaborative, mid-to-high risk R&I in Europe. Public investment in ICT research and innovation at Union level has been and remains essential to mobilise the critical mass leading to breakthroughs and to a wider uptake and better use of innovative solutions, products and services. It continues to play a central role in developing open platforms and technologies applicable across the Union, in testing and piloting innovations in real pan-European settings and in optimising resources when addressing Union competitiveness and tackling common societal challenges. Union support to ICT research and innovation is also enabling high-tech SMEs to grow and capitalise on the size of Union-wide markets. It is strengthening collaboration and excellence amongst Union scientists and engineers, reinforcing synergies with and between national budgets, and acting as a focal point for collaboration with partners outside Europe.

Successive evaluations of ICT activities in the Union's Framework Programme for research and innovation have shown that focused ICT research and innovation investment undertaken at Union level has been instrumental in building industrial leadership in areas like mobile communications, safety-critical ICT systems, and to address challenges like energy-efficiency, *health*, *food security*, *transport* or demographic change. Union investments in ICT research infrastructures have provided European researchers with the world's best research networking and computing facilities.

1.1.3. Broad line of the activities

A number of activity lines shall target ICT industrial and technological leadership challenges and cover generic ICT research and innovation agendas, including notably:

- (a) A new generation of components and systems: Engineering of advanced, *embedded and energy and resource efficient* components and systems;
- (b) Next generation computing: Advanced *and secure* computing systems and technologies, *including cloud computing*;
- (c) Future Internet: software, hardware, infrastructures, technologies and services;
- (d) Content technologies and information management: ICT for digital content, *cultural* and *creative industries*;

- (e) Advanced interfaces and robots: Robotics and smart spaces;
- (f) Micro- and nanoelectronics and photonics: Key enabling technologies related to microand nanoelectronics and to photonics *covering also quantum technologies*.

These six major activity lines are expected to cover the full range of needs, taking into account the competitiveness of European industry on a global scale. These would include industrial leadership in generic ICT-based solutions, products and services needed to tackle major societal challenges as well as application-driven ICT research and innovation agendas which will be supported together with the relevant societal challenge. In view of the ever increasing advancement of technology in all areas of life, the interaction between humans and technology will be important in this respect, and part of the application-driven ICT research mentioned above.

These six activity lines shall also include ICT specific research infrastructures such as living labs for experimentation, and infrastructures for underlying key enabling technologies and their integration in advanced products and innovative smart systems, including equipment, tools, support services, clean rooms and access to foundries for prototyping.

Horizon 2020 will support research and development of systems in full respect of the fundamental rights and freedoms of natural persons and in particular their right to privacy.

1.2. Nanotechnologies

1.2.1. Specific objective for nanotechnologies

The specific objective of nanotechnologies research and innovation is to secure Union leadership in this high growth global market, by stimulating *scientific and technological advancements and* investment in nanotechnologies and their uptake in high added-value, competitive products and services across a range of applications and sectors.

By 2020, nanotechnologies will be mainstreamed, that is seamlessly integrated with most technologies and applications, driven by consumer benefits, quality of life, *health care*, sustainable development and the strong industrial potential for achieving previously unavailable solutions for productivity and resource efficiency.

Europe must also set the global benchmark on safe and responsible nanotechnology deployment and governance ensuring both high societal and industrial returns *combined with high standards of safety and sustainability*.

Products using nanotechnologies represent a world market which Europe cannot afford to ignore. Market estimates of the value of products incorporating nanotechnology as the key component reach EUR 700 billion by 2015 and EUR 2 trillion by 2020, with a corresponding 2 and 6 million jobs respectively. Europe's nanotechnology companies should exploit this double digit market growth and be capable of capturing a market share at least equal to Europe's share of global research funding (i.e. a quarter) by 2020.

1.2.2. Rationale and Union added value

Nanotechnologies are a spectrum of evolving technologies with proven potential, having revolutionary impact in for example materials, ICT, *transport mobility*, life sciences , healthcare (*including treatment*), consumer goods *and manufacturing* once the research is translated into breakthrough, *sustainable and competitive* products and production processes.

Nanotechnologies have a critical role to play in addressing the challenges identified by the Europe 2020 strategy for smart, sustainable and inclusive growth. The successful deployment of these key enabling technologies will contribute to the competitiveness of Union industry by enabling novel and improved products or more efficient processes and provide responses to *today's and* future *societal* challenges.

The global research funding for nanotechnologies has doubled from around EUR 6.5 billion in 2004 to around EUR 12.5 billion in 2008, with the Union accounting for about a quarter of this total. The Union has recognised research leadership in nanosciences and nanotechnologies with a projection of some 4000 companies in the Union by 2015. *This research leadership must be maintained and amplified and further translated into practical use and commercialisation*.

Europe now needs to secure and build on its position in the global market by promoting wide scale cooperation in and across many different value chains and between different industrial sectors to realise the process scale-up of these technologies into *safe*, *sustainable and* viable commercial products. The issues of risk assessment and management as well as responsible governance are emerging as determining factors of future impact of nanotechnologies on society, *the environment* and the economy.

Thus, the focus of activities shall be on the widespread, and responsible *and sustainable* application of nanotechnologies into the economy, to enable benefits with high societal and industrial impact. To ensure the potential opportunities, including setting-up new companies and generating new jobs, research should provide the necessary tools to allow for standardisation and regulation to be correctly implemented.

1.2.3. Broad lines of the activities

(c)

- a) Developing next generation nanomaterials, nanodevices and nanosystems
 Aiming at fundamentally new products enabling sustainable solutions in a wide range of sectors.
- (b) Ensuring the safe *and sustainable* development and application of nanotechnologies

 Advancing scientific knowledge of the potential impact of nanotechnologies and nanosystems on health or on the environment, and providing tools for risk assessment and management along the entire life cycle, *including standardisation issues*.
- Focusing on governance of nanotechnology for societal *and environmental* benefit.

Developing the societal dimension of nanotechnology

(d) Efficient *and sustainable* synthesis and manufacturing of nanomaterials, components and systems

Focusing on new operations, smart integration of new and existing processes, *including technology convergence* as well as up-scaling to achieve *high precision large scale* production of products and *flexible and* multi-purpose plants that ensures the efficient transfer of knowledge into industrial innovation.

(e) Developing *and standardisation of* capacity-enhancing techniques, measuring methods and equipment

Focusing on the underpinning technologies supporting the development and market introduction of *safe* complex nanomaterials and nanosystems.

1.3. Advanced materials

1.3.1. Specific objective for advanced materials

The specific objective of advanced materials research and innovation is to develop materials with new functionalities and improved in-service performance, for more competitive *and safe* products that minimise the impact on the environment and the consumption of resources.

Materials are at the core of industrial innovation and are key enablers. Advanced materials with higher knowledge content, new functionalities and improved performance are indispensable for industrial competitiveness and sustainable development across a *broad* range of applications and sectors

1.3.2. Rationale and Union added value

New advanced materials are needed in developing better performing and sustainable products and processes *and for substituting scarce resources*. Such materials are a part of the solution to our industrial and societal challenges, offering better performance in their use, lower resource and energy requirements, and sustainability *during* the *entire* life-*cycle* of the products.

Application-driven development often involves the design of totally new materials, with the ability to deliver planned in-service performances. Such materials are an important element in the supply chain of high value manufacturing. They are also the basis for progress in cross-cutting technology areas (for example *health care technologies*, biosciences, electronics and photonics), and in virtually all market sectors. The materials themselves represent a key step in increasing the value of products and their performance. The estimated value and impact of advanced materials is significant, with an annual growth rate of about 6 % and expected market size of the order of EUR 100 billion by 2015.

Materials shall be conceived according to a full life-cycle approach, from the supply of available materials to end of life (cradle to cradle), with innovative approaches to minimise the resources (including energy) required for their transformation or to minimise negative impacts for humans and the environment. Continuous use, recycling or secondary end-of-life utilisation of the materials shall also be covered as well as related societal innovation, such as changes in consumer behaviour and new business models.

To accelerate progress, a multidisciplinary and convergent approach shall be fostered, involving chemistry, physics, engineering sciences, theoretical and computational modelling, biological sciences and increasingly creative industrial design.

Novel green innovation alliances and industrial symbiosis shall be fostered allowing industries to diversify, expand their business models, re-using their waste as a basis for new productions .

1.3.3. Broad lines of the activities

(a) Cross-cutting and enabling materials technologies

Research on *materials by design*, functional materials, multifunctional materials *with higher knowledge content*, *new functionalities and improved performance*, and structural materials for innovation in all industrial sectors, *including the creative industries*.

(b) Materials development and transformation

Research and development to ensure efficient, *safe* and sustainable *development and* scale up to enable industrial manufacturing of future *design based* products *towards a ''no-waste'' management of materials in Europe*.

(c) Management of materials components

Research and development for new and innovative techniques *for materials, components* and systems.

(d) Materials for a sustainable, *resource-efficient* and low *emission* industry

Developing new products and applications, *business models* and *responsible* consumer behaviour that reduce energy demand, and facilitate low-carbon production.

(e) Materials for creative industries, *including heritage*

Applying design and the development of converging technologies to create new business opportunities, including the preservation *and restoration* of materials with historical or cultural value, *as well as novel materials*.

(f) Metrology, characterisation, standardisation and quality control

Promoting technologies such as characterisation, non-destructive evaluation, *continuous assessing and monitoring* and predictive modelling of performance for progress *and impact* in materials science and engineering.

(g) Optimisation of the use of materials

Research and development to investigate *substitution and* alternatives to the use of materials and innovative business model approaches *and identification of critical resources*.

1.4. Biotechnology

1.4.1. Specific objective for biotechnology

The specific objective of biotechnology research and innovation is to develop competitive, sustainable, *safe* and innovative industrial products and processes and contribute as an innovation driver in a number of European sectors, like agriculture, *forestry*, food, *energy*, chemical and health *as well as the knowledge-based bio-economy*.

A strong scientific, technological and innovation base in biotechnology, will support European industries securing leadership in this key enabling technology. This position will be further strengthened by integrating the *health and* safety assessment, *the economic and environmental impact of use of the technology and the* management aspects of the overall *and specific* risks in the deployment of biotechnology.

1.4.2. Rationale and Union added value

Powered by the expansion of the knowledge of living systems, biotechnology is set to deliver a stream of new applications and to strengthen the Union's industrial base and its innovation capacity. Examples of the rising importance of biotechnology are in industrial applications including *biopharmaceuticals, food and feed production and* bio-chemicals, of which the market share *of the latter* is estimated to increase by up to 12 %-20 % of chemical production by 2015. A number of the so-called twelve rules of Green Chemistry are also addressed by biotechnology, due to the selectivity and efficiency of bio-systems. The possible economic burdens for Union enterprises can be reduced by harnessing the potential of biotechnology processes and bio-based products to reduce CO₂ emissions, estimated to range from between 1 to 2.5 billion tons CO₂ equivalent per year by 2030.

In Europe's biopharmaceutical sector, already some 20 % of the current medicines are derived from biotechnology, with up to 50 % of new medicines. Biotechnology will play a major role in the transition towards a bio-based economy by developing new industrial processes. Biotechnology also opens new avenues for the development of a sustainable agriculture, aquaculture and forestry and for exploiting the huge potential of marine resources for producing innovative industrial, health, energy, chemical and environmental applications. The emerging sector of marine (blue) biotechnology has been predicted to grow by 10 % a year.

Other key sources of innovation are at the interface between biotechnology and other enabling and converging technologies, in particular nanotechnologies and ICT, with applications such as sensing and diagnosing.

1.4.3. Broad lines of the activities

(a) Boosting cutting-edge biotechnologies as a future innovation driver

Development of emerging technology areas such as synthetic biology, bioinformatics and systems biology, which hold great promise for *innovative products and technologies and* completely novel applications.

(b) Biotechnology-based industrial *products and* processes

Developing industrial biotechnology *and industrial scale bio-process design* for competitive industrial products and *sustainable* processes (e.g. chemical, health, mining, energy, pulp and paper, *fiber-based products and wood*, textile, starch, food processing) and its environmental *and health dimensions*, *including clean up operations*.

(c) Innovative and competitive platform technologies

Development of platform technologies (e.g. genomics, meta-genomics, proteomics, *metabolomics*, molecular tools, *expression systems*, *phenotyping platforms and cell-based platforms*) to enhance leadership and competitive advantage in a wide number of *sectors having* economic *impact*.

1.5. Advanced manufacturing and processing

1.5.1. Specific objective

The specific objective of advanced manufacturing and processing research and innovation is to transform today's manufacturing enterprises, systems and processes. This will be done inter alia by leveraging key enabling technologies in order to achieve more knowledge intensive, sustainable, resource and energy efficient trans-sectoral manufacturing and processing technologies, resulting in more innovative products, processes and services. By enabling new, sustainable products, processes and services and their competitive deployment, advanced manufacturing and processing are also essential for achieving the objectives of the societal challenges.

1.5.2. Rationale and Union added value

The manufacturing sector is of high importance to the European economy, contributing to around 17 % of GDP and accounting for some 22 million jobs in the Union in 2007. With the lowering of economic barriers to trade and the enabling effect of communications technology, manufacturing is subject to strong competition and has been gravitating to countries of lowest overall cost. *The* European approach to manufacturing therefore has to change radically to remain globally competitive and Horizon 2020 can help bring together all the relevant stakeholders to achieve this.

Europe needs to *increase the investment* at an Union level to maintain European leadership and competence in manufacturing technologies and make the transition to high-value, knowledge-intensive goods, creating the conditions and assets for sustainable, production and provision of lifetime service around a manufactured product. Resource intensive manufacturing and process industries need to further mobilise resources and knowledge at Union level and *increase the investment* in research, development and innovation to enable further progress towards a competitive low carbon, *resource-efficient and sustainable* economy and to comply with the agreed Union wide reductions in greenhouse gas emissions by 2050 for industrial sectors²⁴.

With strong Union policies, Europe would grow its existing industries and nurture the emerging industries of the future. The estimated value and impact of the sector of advanced manufacturing systems is significant, with an expected market size around EUR 150 billion by 2015 and compound annual growth rate of about 5 %.

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⁴ COM(2011) 112 final.

It is crucial to retain knowledge and competence in order to keep manufacturing and processing capacity in Europe. The emphasis of the research and innovation activities shall be on sustainable *and safe* manufacturing and processing, introducing the necessary technical innovation and customer-orientation to produce high knowledge content products and services with low material and energy consumption.

Europe also needs to transfer these enabling technologies and knowledge to other productive sectors, such as construction, which is a major source of greenhouse gases (GHG) with building activities accounting for around 40 % of all energy consumption in Europe, giving rise to 36 % of the CO₂ emissions. The construction sector, generating 10 % of GDP and providing some 16 million jobs in Europe in 3 million enterprises, of which 95 % are SMEs, needs to adopt innovative materials and manufacturing approaches to mitigate its environmental impact.

1.5.3. Broad lines of the activities

(a) Technologies for Factories of the Future

Promoting sustainable industrial growth by facilitating a strategic shift in Europe from cost-based manufacturing to an approach based on *resource efficiency and* the creation of high added value *products and ICT-enabled intelligent and high performance manufacturing in an integrated system*.

- (b) Technologies enabling Energy-efficient, *low environmental impact* buildings *and systems*Reducing energy consumption and CO2 emissions by the *research*, development and deployment of sustainable construction technologies *and systems*, *addressing the whole value chain as well as reducing the overall environmental impact of buildings*.
- (c) Sustainable, *resource-efficient* and low-carbon technologies in energy-intensive process industries

Increasing the competitiveness of process industries, by drastically improving resource and energy efficiencies and reducing the environmental impact of such industrial activities through the whole value chain, promoting the adoption of low-carbon technologies, *more sustainable industrial processes and, where applicable, the integration of renewable energy sources*.

(d) New sustainable business models

Deriving concepts and methodologies for adaptive, 'knowledge-based' business models in customised approaches, *including alternative resource-productive approaches*.

1.6. Space

1.6.1. Specific objective for space

The specific objective of space research and innovation is to foster a *cost-effective* competitive and innovative space industry (*including SMEs*) and research community to develop and exploit space infrastructure to meet future Union policy and societal needs.

Strengthening the European *public and private* space sector by boosting space research and innovation is vital to maintain and safeguard Europe's capability *to use* space in support of Union policies, international strategic interests and competitiveness amongst established and emerging space faring nations. *Action at Union level will be carried out in conjunction with space research activities of the Member States and the European Space Agency (ESA), aiming at building up complementarity amongst different actors.*

1.6.2. Rationale and Union added value

Space is an important, but frequently invisible enabler of diverse services and products crucial to modern day society, such as navigation *and* communication, *as well as* weather forecasts and geographic information *derived from Earth Observation by satellites*. Policy formulation and implementation at European, national and regional levels increasingly depend on space-derived information. The global space sector is rapidly growing and expanding into new regions (e.g. China, South America, *Africa*). European industry is at present a considerable exporter of first class satellites for commercial and scientific purposes. Increasing global competition is challenging Europe's position in this area.

Thus Europe has an interest in ensuring that its industry continues to thrive in this fiercely competitive market In addition, data from European science satellites *and probes* have resulted in some of the most significant scientific breakthroughs in the last decades in Earth sciences, *fundamental physics, astronomy and planetology. In addition, innovative space technologies, e.g. robotics have contributed to the progress of knowledge and technology in Europe.* With this unique capacity, the European space sector has a critical role to play in addressing the challenges identified by Europe 2020.

Research, technology development and innovation underpin capacities in space which are vital to European society. While the United States of America spends around 25 % of their space budget on R&D, the Union spends less than 10 %. Moreover, space research in the Union is *addressed* in the national programmes of Member States, *ESA programmes and the EU Framework Programmes for research*.

To maintain Europe's technological and competitive edge, and to capitalise on investments, Union level action, having regard to Articles 4(3) and 189 TFEU, is needed in conjunction with the space research activities of the Member States and ESA, which has managed industrial satellite development and deep space missions on an intergovernmental basis for the ESA Member States since 1975. Union level action is also needed to promote the participation of the best researchers from all Member States, and to lower the barriers for collaborative space research projects across national borders.

In addition, the information provided by European satellites will offer an increasing potential for further development of innovative satellite-based downstream services. This is a typical activity sector for SMEs and should be supported by research and innovation measures in order to reap the full benefits of this opportunity, and especially of the considerable investments made on the two Union flagships Galileo and GMES.

Space naturally transcends terrestrial boundaries, providing a unique vantage point of global dimension, thus giving rise to large scale projects which are carried out in international cooperation. To play a significant role in such international space activities in the next decades, both a common European space policy and European level space research and innovation activities are indispensable.

Space research and innovation under Horizon 2020 aligns with the Union space policy priorities *and the needs of the European operational programmes* as they continue to be defined by the Union Space Councils and the European Commission²⁵.

European Space infrastructure such as COPERNICUS and GALILEO are strategic investment and the development of innovative downstream applications is necessary. To this end, the application of space technologies shall be supported through the respective Societal Challenges, where appropriate, with the aim of securing socio-economic benefits as well as return on investment and European leadership in downstream applications.

1.6.3. Broad lines of the activities

(a) Enabling European competitiveness, non-dependence and innovation of the European space sector

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²⁵ COM(2011) 152.

This entails safeguarding and *further* developing a competitive, *sustainable* and entrepreneurial space industry in combination with a world-class space research community to maintain *and strengthen* European leadership and non-dependence in space *systems* to foster innovation in the space sector, and to enable space-based terrestrial innovation, for example by using remote sensing and navigation data.

(b) Enabling advances in space technologies

This aims at developing advanced *and enabling* space technologies and operational concepts from idea to demonstration in space. *This includes technologies supporting access to space*, *technologies for* the protection of space assets from threats such as debris and solar flares, *as well as satellite telecommunication*, *navigation and remote sensing*. To develop and apply advanced space technologies requires the continuous education and training of highly skilled engineers and scientists *as well as strong links between them and users of space applications*.

(c) Enabling exploitation of space data

A considerably increased exploitation of data from European satellites (scientific, public or commercial) can be achieved if further effort is made for the processing, archiving, validation, standardisation and sustainable availability of space data as well as to support the development of new information products and services resulting from those data, having regard to Article 189 (TFEU), as well as to innovations in data handling, dissemination and interoperability, in particular promotion of access to and exchange of Earth science data and metadata can also ensure a higher return on investment of space infrastructure, and contribute to tackling societal challenges, in particular if coordinated in a global effort such as through Global Earth Observation System of Systems (GEOSS), namely by fully exploiting the Copernicus programme as its main European contribution, the European satellite navigation programme Galileo or IPCC for climate change issues. A fast introduction of these innovations into the relevant application and decision-making processes will be supported. This includes as well the exploitation of data for further scientific investigation.

(d) Enabling European research in support of international space partnerships

Space undertakings have a fundamentally global character. This is particularly clear for activities such as Space Situational Awareness (SSA), and many space science and exploration projects. The development of cutting edge space technology is increasingly taking place within such international partnerships. Ensuring access to these constitutes an important success factor for European researchers and industry. *The definition and implementation of long-term roadmaps and the coordination with international partners are key to this objective*.

2. ACCESS TO RISK FINANCE

2.1. Specific objective

The specific objective is to help *address* market deficiencies in accessing risk finance for research and innovation.

The investment situation in the research and innovation (R&I) domain is dire, particularly for innovative SMEs and mid-caps with a high potential for growth. There are several major market gaps in the provision of finance, as the innovations required to achieve policy goals are proving too risky, typically, for the market to bear *and therefore the wider benefits to society are not fully captured*.

A facility for debt ('Debt facility') and a facility for equity ('Equity facility') will help overcome such problems by improving the financing and risk profiles of the R&I activities concerned. This, in turn, will ease access by firms and other beneficiaries to loans, guarantees and other forms of risk finance; promote early-stage investment and the development of *existing and* new venture capital funds; improve knowledge transfer and the market in intellectual property; attract funds to the venture capital market; and, overall, help catalyse the passage from the conception, development and demonstration of new products and services to their commercialisation.

The overall effect will be to increase the willingness of the private sector to invest in R&I and hence contribute to reaching a key Europe 2020 target: 3 % of Union GDP invested in R&D by the end of the decade *with two-thirds contributed by the private sector*. The use of financial instruments will also help achieve the R&I objectives of all sectors and policy areas crucial for tackling *the* societal challenges , for enhancing competitiveness, and for supporting sustainable, inclusive growth and the provision of environmental and other public goods.

2.2. Rationale and Union added value

A Union-level Debt facility for R&I is needed to increase the likelihood that loans and guarantees are made and R&I policy objectives achieved. The current gap in the market between the demand for and supply of loans and guarantees for risky R&I investments, addressed by the current Risk-Sharing Finance Facility (RSFF), is likely to persist, with commercial banks remaining largely absent from higher-risk lending. Demand for RSFF loan finance has been high since the launch of the facility in mid-2007: in its first phase (2007-2010), its take-up exceeded initial expectations by more than 50 % in terms of active loan approvals (EUR 7.6 billion versus a forecast EUR 5 billion).

Furthermore, banks typically lack the ability to value knowledge assets, such as intellectual property, and therefore are often unwilling to invest in knowledge-based companies. The consequence is that many established innovative companies — both large and small — cannot obtain loans for higher-risk R&I activities. In the design and in the implementation of its facilit(y)(ies), which will be carried out in partnership with one or several Entrusted Entit(y)(ies) in compliance with the Financial Regulation, the Commission will ensure that appropriate levels and forms of technological and financial risks will be taken into account, in order to meet the identified needs.

These market gaps stem, at root, from uncertainties, information asymmetries and the high costs of attempting to address these issues: recently established firms have too short a track record to satisfy potential lenders, even established firms often cannot provide enough information, and at the start of an R&I investment, it is not at all certain whether the efforts undertaken will actually result in a successful innovation.

Additionally, enterprises at the concept development stage or working in emerging areas typically lack sufficient collateral. Another disincentive is that even if R&I activities give rise to a commercial product or process, it is not at all certain that the company that has made the effort will be able to exclusively appropriate the benefits deriving from it.

In terms of Union added value, the Debt facility will help remedy market deficiencies that prevent the private sector from investing in R&I at an optimum level. Its implementation will enable the pooling of a critical mass of resources from the Union budget and, on a risk-sharing basis, from the financial institution(s) entrusted with its implementation. It will stimulate firms to invest more of their own money in R&I than they would otherwise have done. In addition, the Debt facility will help organisations, both public and private, to reduce the risks of undertaking the pre-commercial procurement or procurement of innovative products and services.

A Union-level Equity facility for R&I is needed to help improve the availability of equity finance for early and growth-stage investments and to boost the development of the Union venture capital market. During the technology transfer and start-up phase, new companies face a 'valley of death' where public research grants stop and it is not possible to attract private finance. Public support aiming to leverage private seed and start-up funds to fill this gap is currently too fragmented and intermittent, or its management lacks the necessary expertise. Furthermore, most venture capital funds in Europe are too small to support the continued growth of innovative companies and do not have the critical mass to specialise and operate transnationally.

The consequences are serious. Before the financial crisis, the amount invested in SMEs by European venture capital funds was about EUR 7 billion a year, while figures for 2009 and 2010 were within the EUR 3-4 billion range. Reduced funding for venture capital has affected the number of start-ups targeted by venture capital funds: in 2007, some 3 000 SMEs received venture capital funding, compared to only around 2 500 in 2010.

In terms of Union added value, the Equity facility for R&I will complement national *and regional* schemes that cannot cater for cross-border investments in R&I. The early-stage deals will also have a demonstration effect that can benefit public and private investors across Europe. For the growth phase, only at European level is it possible to achieve the necessary scale and the strong participation of private investors that are essential to the functioning of a self-sustaining venture capital market.

The Debt and Equity facilities, supported by a set of accompanying measures, will support the achievement of Horizon 2020's policy objectives. To this end, they will be dedicated to consolidating and raising the quality of Europe's science base; promoting research and innovation with a business-driven agenda; and addressing societal challenges, with a focus on activities such as piloting, demonstration, test-beds and market uptake. Specific support actions such as information and coaching activities for SMEs should be provided. Regional authorities, SMEs associations, chambers of commerce and relevant financial intermediaries, may be consulted, where appropriate, in relation to the programming and implementation of these activities.

In addition, they will help tackle the R&I objectives of other programmes and policy areas, such as the Common Agricultural Policy, climate action (transition to a low-carbon economy and adaptation to climate change), and the Common Fisheries Policy. Complementarities with national and regional financial instruments will be developed in the context of the Common Strategic Framework for Cohesion Policy, where an increased role for financial instruments is foreseen.

Their design takes account of the need to address the specific market deficiencies, characteristics (such as degree of dynamism and rate of company creation) and financing requirements of these and other areas without creating market distortions. The use of financial instruments must have a clear European added-value and should provide leverage and function as a complement to national instruments. Budgetary allocations between the instruments may be adapted during the course of Horizon 2020 in response to changing economic conditions.

The Equity facility and the SME window of the Debt facility will be implemented as part of two EU Financial Instruments that provide equity and debt to support SMEs' R&I and growth, in conjunction with the equity and debt facilities under the Programme for the Competitiveness of Enterprises and SMEs (COSME). Complementarity between the Horizon 2020 and the COSME Programmes will be ensured.

2.3. Broad lines of the activities

(a) The Debt facility providing debt finance for R&I: 'Union loan & guarantee service for research and innovation'

The goal is to improve access to debt financing — loans, guarantees, counter-guarantees and other forms of debt and risk finance — for public and private entities and public-private partnerships engaged in research and innovation activities requiring risky investments in order to come to fruition. The focus shall be on supporting research and innovation with a high potential for excellence.

Given that one of the objectives of Horizon 2020 is to contribute to narrowing the gap between R&D and innovation, helping to bring new or improved products and services to the market, and taking into account the critical role that the proof-of-concept stage plays in the knowledge transfer process, mechanisms may be introduced enabling financing for the proof-of-concept stages that are necessary in order to validate the importance, relevance and future innovatory impact of the research results or invention involved in the transfer.

The target final beneficiaries shall potentially be legal entities of all sizes that can borrow and repay money and, in particular, SMEs with the potential to carry out innovation and grow rapidly; midcaps and large firms; universities and research institutes; research infrastructures and innovation infrastructures; public-private partnerships; and special-purpose vehicles or projects.

The funding of the Debt facility shall have two main components:

- (1) Demand-driven, providing loans and guarantees on a first-come, first-served basis, with specific support for beneficiaries such as SMEs and mid-caps. This component shall respond to the steady and continuing growth seen in the volume of RSFF lending, which is demand-led. Under the SME window, activities shall be supported that aim to improve access to finance for SMEs and other entities that are R&D- and/or innovation-driven. This could include support at the phase 3-stage of the SME Instrument subject to the level of demand.
- (2) Targeted, focusing on policies and key sectors crucial for tackling societal challenges, enhancing *industrial leadership and* competitiveness, supporting sustainable, low-carbon, inclusive growth, and providing environmental and other public goods. This component shall help the Union address research and innovation aspects of sectoral policy objectives.

(b) The Equity facility providing equity finance for R&I: 'Union Equity Instruments for research and innovation'

The goal is to contribute to overcoming the deficiencies of the European venture capital market and provide equity and quasi-equity to cover the development and financing needs of innovating enterprises from the seed stage through to growth and expansion. The focus shall be on supporting the objectives of Horizon 2020 and related policies.

The target final beneficiaries shall be potentially enterprises of all sizes undertaking or embarking on innovation activities, with a particular focus on innovative SMEs and mid-caps.

The Equity facility will focus on early-stage venture capital *funds and funds-of*-funds providing venture capital and quasi-equity (including mezzanine capital) to individual portfolio enterprises. The facility will also have the possibility to make expansion and growth-stage investments in conjunction with the Equity Facility for Growth under the Programme for the Competitiveness of Enterprises and SMEs, to ensure a continuum of support during the start up and development of companies.

The equity facility, which will be primarily demand-driven, shall use a portfolio approach, where venture capital funds and other comparable intermediaries select the firms to be invested in.

Earmarking may be applied to help achieve particular policy goals, building on the positive experience in the Competitiveness and Innovation Framework Programme with earmarking for ecoinnovation, *for example for achieving goals related to the identified societal challenges*.

The start-up window, supporting the seed and early stages, shall enable equity investments in, amongst others, knowledge-transfer organisations and similar bodies via support to technology transfer (including the transfer of research results and inventions stemming from the sphere of public research to the productive sector, for example through proof-of-concept), seed capital funds, cross-border seed and early-stage funds, business angel co-investment vehicles, intellectual property assets, platforms for the exchange and trading of intellectual property rights, and early-stage venture capital funds and funds-of-funds operating across borders and investing in venture capital funds. This could include support at the phase 3-stage of the SME Instrument subject to the level of demand.

The growth window shall make expansion and growth-stage investments in conjunction with the Equity Facility for Growth under the Programme for the Competitiveness of Enterprises and SMEs, including investments in *private and public sector* funds-of-funds operating across borders and investing in venture capital funds, most of which will have a thematic focus that supports the goals of Europe 2020.

3. INNOVATION IN SMALL AND MEDIUM SIZED ENTERPRISES

3.1. Specific objective

The specific objective is to stimulate *sustainable economic* growth by means of increasing the levels of innovation in SMEs, covering their different innovation needs over the whole innovation cycle for all types of innovation, thereby creating more fast-growing, internationally active SMEs.

Considering the central role of SMEs in Europe's economy, research and innovation in SMEs will play a crucial role in increasing competitiveness, boosting economic growth and job creation and thus in achieving the objectives of Europe 2020 and notably its flagship initiative Innovation Union.

However, SMEs have – despite their important economic and employment share and significant innovation potential – *several types of* problems to become more innovative and more competitive *including shortage of financial resources and access to finance, shortage in skills in innovation management, weaknesses in networking and cooperation with external parties and insufficient use of public procurement to foster innovation in SMEs. Although Europe produces a similar number of start-up companies than the United States of America, European SMEs are finding it much harder to grow into large companies than their US counterparts. The internationalised business environment with increasingly interlinked value chains puts further pressure on them. SMEs need to enhance their <i>research and* innovation capacity. They need to generate, take up and commercialise new knowledge and business ideas faster and to a greater extent to compete successfully on fast evolving global markets. The challenge is to stimulate more innovation in SMEs, thereby enhancing their competitiveness, *sustainability* and growth.

The proposed actions aim to complement national and regional business innovation policies and programmes, to foster cooperation between SMEs, *including transnational cooperation*, *clusters* and other innovation-relevant actors *in Europe*, to bridge the gap between research/development and successful market uptake, to provide a more business innovation friendly environment, including demand-side measures *and measures geared to boosting the transfer of knowledge*, and support taking into account the changing nature of innovation processes, new technologies, markets and business models.

Strong links with industry-specific Union policies, notably the Programme for the Competitiveness of Enterprises and SMEs and Cohesion Policy funds, will be established to ensure synergies and a coherent approach.

3.2. Rationale and Union added value

SMEs are key drivers of innovation thanks to their ability to quickly and efficiently transform new ideas in successful businesses. They serve as important conduits of knowledge spill-over bringing research results to the market. SMEs have a key role to play in technology and knowledge transfer processes, contributing to the market transfer of innovations stemming from the research carried out in universities, research bodies and research performing companies. The last twenty years have shown that entire sectors have been renewed and new industries created driven by innovative SMEs. Fast growing enterprises are crucial for the development of emerging industries and for the acceleration of the structural changes that Europe needs to become a knowledge based and sustainable economy with sustained growth and high quality jobs.

SMEs can be found in all sectors of the economy. They form a more important part of the European economy than of other regions such as the United States of America. All types of SMEs can innovate. They need to be encouraged and supported to invest in research and innovation *and to enhance their capacity to manage innovation processes*. In doing so they should be able to draw on the full innovative potential of the internal market and the ERA so as to create new business opportunities in Europe and beyond and to contribute to find solutions to key societal challenges.

Participation in Union research and innovation strengthens the R&D and technology capability of SMEs, increases their capacity to generate, absorb and use new knowledge, enhances the economic exploitation of new solutions, boosts innovation in products, services and business models, promotes business activities in larger markets and internationalises the knowledge networks of SMEs. SMEs that have a good innovation management in place, thereby often relying on external expertise and skills, outperform others.

Cross-border collaborations are an important element in the innovation strategy of SMEs to overcome some of their size-related problems, such as access to technological and scientific competences and new markets. They contribute to turn ideas into profit and company growth and in return to increase private investment in research and innovation.

Regional and national programmes for research and innovation, often backed by European cohesion policy, play an essential role in promoting SMEs. In particular, Cohesion Policy funds have a key role to play through building capacity and providing a stairway to excellence for SMEs in order to develop excellent projects that may compete for funding under Horizon 2020. Nevertheless, only a few national and regional programmes provide funding for transnational research and innovation activities carried out by SMEs, the Union-wide diffusion and uptake of innovative solutions or cross-border innovation support services. The challenge is to provide SMEs with thematically open support to realise international projects in line with companies' innovation strategies. Actions at Union level are therefore necessary to complement activities undertaken at national and regional level, to enhance their impact and to open up the research and innovation support systems.

3.3. Broad lines of the activities

(a) Mainstreaming SME support especially through a dedicated instrument

SMEs shall be supported across Horizon 2020. For this purpose, to participate in Horizon 2020, better conditions for SMEs shall be established. In addition, a dedicated SME instrument shall provide staged and seamless support covering the whole innovation cycle. The SME instrument shall be targeted at all types of innovative SMEs showing a strong ambition to develop, grow and internationalise. It shall be provided for all types of innovation, including service, non-technological and social innovations, given each activity has a clear European added-value. The aim is to develop and capitalise on the innovation potential of SMEs by filling the gap in funding for early stage high risk research and innovation, stimulating innovations and increasing private-sector commercialisation of research results.

The instrument will operate under a single centralised management system, light administrative regime and a single entry point. It shall be implemented primarily in a bottom-up manner via a continuously open call.

All of the specific objectives on societal challenges and on leadership in enabling and industrial technologies will apply the dedicated SME instrument and will allocate an amount for this.

(b) Support for research intensive SMEs

The goal is to promote *transnational* market-oriented innovation of R&D performing SMEs. A specific action shall target research intensive SMEs in *any* sectors that show the capability to commercially exploit the project results. *This action will be built on the Eurostars Programme*.

(c) Enhancing the innovation capacity of SMEs

Transnational activities assisting the implementation and complementing the SME specific measures across Horizon 2020 shall be supported, notably to enhance the innovation capacity of SMEs. These activities shall be coordinated with similar national measures when appropriate. Close cooperation with the National Contact Point (NCP) Network and the Enterprise Europe Network (EEN) is envisaged.

(d) Supporting market-driven innovation

Supporting *transnational* market-driven innovation to improve the framework conditions for innovation and tackling the specific barriers preventing, in particular, the growth of innovative SMEs.

PART III

SOCIETAL CHALLENGES

- 1. HEALTH, DEMOGRAPHIC CHANGE AND WELLBEING
- 1.1. Specific objective

The specific objective is to improve the lifelong health and wellbeing of all.

Lifelong health and wellbeing for all *-children*, *adults and older people-* high-quality , economically sustainable *and innovative* health and care *systems*, *as part of welfare* systems, and opportunities for new jobs and growth are the aims of support to research and innovation in response to this challenge and will make a major contribution to Europe 2020.

The cost of Union health and social care systems is rising with care and prevention measures in all ages increasingly expensive, the number of Europeans aged over 65 expected to nearly double from 85 million in 2008 to 151 million by 2060, and those over 80 to rise from 22 to 61 million in the same period. Reducing or containing these costs such that they do not become unsustainable depends in part on *improving* the lifelong health and wellbeing of all and therefore on the effective prevention, treatment and management of disease and disability.

Chronic conditions *and diseases* are major causes of disability, ill-health and *health related retirement*, premature death, and present considerable social and economic costs.

In the Union, cardiovascular disease (CVD) annually accounts for more than 2 million deaths and costs the economy more than EUR 192 billion while cancer accounts for a quarter of all deaths and is the number one cause of death in people aged 45-64. Over 27 million people in the Union suffer from diabetes and over 120 million from rheumatic and musculoskeletal conditions. Rare diseases remain a major challenge, affecting approximately 30 million people across Europe. The total cost of brain disorders (including, but not limited to those affecting mental health, including depression) has been estimated at EUR 800 billion. It is estimated that mental disorders alone affect 165 million people in the Union, at a cost of EUR 118 billion. These sums are expected to rise significantly, largely as a result of Europe's ageing population and the associated increases in neurodegenerative diseases. Environmental, occupational, life-style and socio-economic factors are relevant in several of these conditions with up to one third of the global disease burden estimated to be related to these.

Infectious diseases (e.g. HIV/AIDS, tuberculosis and malaria), are a global concern, accounting for 41 % of the 1.5 billion disability adjusted life years worldwide, with 8 % of these in Europe. Poverty related and neglected diseases are also a global concern. Emerging epidemics, remerging infectious diseases (including water-related diseases) and the threat of increasing antimicrobial resistance must also be prepared for. Increased risks for animal-borne diseases should be considered.

Meanwhile, drug and vaccine development processes are becoming more expensive and less effective. Efforts to increase the success of drug and vaccine development include alternative methods to replace classical safety and effectiveness testing. Persistent health inequalities and the needs of specific population groups (e.g. those suffering from rare diseases) must be addressed, and access to effective and competent health and care systems must be ensured for all Europeans irrespective of their age or background.

Other factors such as nutrition, physical activity, wealth, inclusion, engagement, social capital, and work also affect health and well-being and a holistic approach must be taken.

Due to higher life expectancy the age and population structure in Europe will change. Therefore, research furthering lifelong health, active ageing and wellbeing for all will be a cornerstone of the successful adaptation of societies to demographic change.

1.2. Rationale and Union added value

Disease and disability are not stopped by national borders. An appropriate European level research, development and innovation effort and in cooperation with third countries and with the involvement of all stakeholders, including patients and end-users, can and should make a crucial contribution to addressing these global challenges, thereby working to achieve the Millennium Development Goals, deliver better health and wellbeing for all, and position Europe as a leader in the rapidly expanding global markets for health and wellbeing innovations.

The response depends on excellence in research to improve our fundamental understanding of the determinants of health, disease, disability, healthy employment conditions, development and ageing (including of life expectancy), and on the seamless and widespread translation of the resulting and existing knowledge into innovative, scalable , effective, accessible and safe products, strategies, interventions and services. Furthermore, the pertinence of these challenges across Europe and in many cases, globally, demands a response characterised by long term and coordinated support for co-operation between excellent, multidisciplinary and multi-sector teams. It is also necessary to address the challenge from the perspective of the social and economic sciences and humanities.

Similarly, the complexity of the challenge and the interdependency of its components demand a European level response. Many approaches, tools and technologies have applicability across many of the research and innovation areas of this challenge and are best supported at Union level. These include understanding the molecular basis of disease, the identification of innovative therapeutic strategies and novel model systems, the multidisciplinary application of knowledge in physics, chemistry and systems biology, the development of long term cohorts and the conduct of clinical trials (including focus on the developments and effects of medicines in all age groups), the clinical use of "-omics", systems bio-medicine or the development of ICT and their applications in healthcare practice, notably e-health. The requirements of specific populations are also best addressed in an integrated manner, for example in the development of stratified and/or personalised medicine, in the treatment of rare diseases, and in providing assisted and independent living solutions.

To maximise the impact of Union level actions, support will be provided to the full spectrum of research, *development* and innovation activities. From basic research through translation of knowledge *on disease to new therapeutics*, to large trials, *piloting* and demonstration actions, mobilising private investment; to public and pre-commercial procurement for new products, services, scalable solutions, which are when necessary, interoperable and supported by defined standards and/or common guidelines. This co-ordinated, European effort will *increase the scientific capabilities in health research and* contribute to the ongoing development of the ERA. It will also interface, as and when appropriate, with activities developed in the context of the Health for Growth Programme, *the Joint Programming Initiatives, including "Neurodegenerative Disease Research"*, "A Healthy Diet for a Healthy Life", "Antimicrobial resistance" and "More Years, Better Lives" and the European Innovation Partnership on Active and Healthy Ageing.

The Scientific Panel for Health will be a science-led stakeholder platform which elaborates scientific input concerning this Societal Challenge. It will provide a coherent scientific focused analysis of research and innovation bottlenecks and opportunities related to this Societal Challenge, contribute to the definition of its research and innovation priorities, encourage EU-wide scientific participation in it. Through active cooperation with stakeholders, it will help to build capabilities and to foster knowledge sharing and stronger collaboration across the Union in this field.

1.3. Broad lines of the activities

Effective health promotion, supported by a robust evidence base, prevents disease, *contributes to* wellbeing and is cost effective. *Promotion of health, active ageing, wellbeing* and disease prevention also depend on an understanding of the determinants of health, on effective preventive tools on effective health and disease surveillance and preparedness, and on effective screening programmes. *Effective health promotion is also facilitated by the provision of better information to citizens which encourages responsible health choices*.

Successful efforts to prevent, *detect early*, manage, treat and cure disease, disability, *frailty* and reduced functionality are underpinned by the fundamental understanding of their determinants and causes, processes and impacts, as well as factors underlying good health and wellbeing. *Improved understanding of health and disease will demand close linkage between fundamental, clinical, epidemiological and socio-economic research.* Effective sharing of data, *standardised data processing* and the linkage of these data with large scale cohort studies is also essential, as is the translation of research findings into the clinic, in particular through the conduct of clinical trials, *which should address all age groups to ensure that medicines are adapted to their use*.

The resurgence of old infectious diseases including tuberculosis and the increased prevalence of vaccine-preventable diseases further underlines the need for a comprehensive approach towards poverty related and neglected diseases. Likewise, the growing problem of anti-microbial resistance demands a similarly comprehensive approach.

Personalised medicine should be developed in order to suit preventive and therapeutic approaches to patient requirements, and must be underpinned by the early detection of disease.

It is a societal challenge to adjust to the further demands on health and care sectors due to the ageing population. If effective health and care is to be maintained for all ages, efforts are required to improve decision making in prevention and treatment provision, to identify and support the dissemination of best practice in the health and care sectors, and to support integrated care . A better understanding of ageing processes and the prevention of age-related illnesses are the basis for keeping European citizens healthy and active throughout the course of their lives. Similarly important is the wide uptake of technological, organisational and social innovations empowering in particular older persons, persons with chronic diseases as well as disabled persons to remain active and independent. Doing so will contribute to increasing, and lengthening the duration of their physical, social, and mental well-being.

All of these activities shall be undertaken in such a way as to provide support throughout the research and innovation cycle, strengthening the competitiveness of the European based industries and development of new market opportunities. *Emphasis will also be placed on engaging all health stakeholders – including patients and patient organisations, health and care providers – in order to develop a research and innovation agenda that actively involves citizens and reflects their needs and expectations.*

Specific activities shall include: understanding the determinants of health (including *nutrition*, physical activity, environmental, socio-economic and occupational, gender, and climate related factors), improving health promotion and disease prevention; understanding disease and improving diagnosis and prognosis; developing effective prevention and screening programmes and improving the assessment of disease susceptibility; improving the surveillance of infectious diseases and preparedness for combating epidemics and emerging diseases; developing new and better preventive and therapeutic vaccines and drugs; using in-silico medicine for improving disease management and prediction; developing regenerative medicine, adapted treatments and treating disease, *including palliative medicine*; transferring knowledge to clinical practice and scalable innovation actions; *improving health information and* better *collection and* use of health cohort and administrative data; standardised data analysis and techniques; active ageing, independent and assisted living; individual awareness and empowerment for self-management of health; promotion of integrated care, *including psychosocial aspects*; improving scientific tools and methods to support policy making and regulatory needs; and optimising the efficiency and effectiveness of healthcare provision and reducing health disparities and inequalities by evidence based decision making and dissemination of best practice, and innovative technologies and approaches. Active involvement of health care providers must be encouraged in order to secure rapid take-up and implementation of results.

2. FOOD SECURITY, SUSTAINABLE AGRICULTURE AND FORESTRY, MARINE AND MARITIME AND INLAND WATER RESEARCH AND THE BIOECONOMY

2.1. Specific objective

The specific objective is to secure sufficient supplies of safe, *healthy* and high quality food and other bio-based products, by developing productive, *sustainable* and resource-efficient primary production systems, fostering related ecosystem services *and the recovery of biological diversity*, along side competitive and low carbon supply, *processing and marketing* chains. This will accelerate the transition to a sustainable European bio-economy, *bridging the gap between new technologies and their implementation*.

Over the coming decades, Europe will be challenged by increased competition for limited and finite natural resources, by the effects of climate change, in particular on primary production systems (agriculture *including animal husbandry and horticulture*, forestry, fisheries and aquaculture) and by the need to provide a sustainable, safe and secure food supply for the European and an increasing global population. A 70 % increase of the world food supply is estimated to be required to feed the 9 billion global population by 2050. Agriculture accounts for about 10 % of Union greenhouse gases emissions, and while declining in Europe, global emissions from agriculture are projected to increase up to 20 % by 2030. Furthermore, Europe will need to ensure sufficient *and sustainably produced* supplies of raw materials, energy and industrial products, under conditions of decreasing fossil carbon resources (oil and liquid gas production expected to decrease by about 60 % by 2050), while maintaining its competitiveness. Bio-waste (estimated at up to 138 million tonnes per year in the Union, of which up to 40 % is land-filled) represents a huge problem and cost, despite its high potential added value.

For example, an estimated 30 % of all food produced in developed countries is discarded. Major changes are needed to reduce this amount by 50 % in the Union by 2030²⁶. In addition, national borders are irrelevant in the *entry and* spread of animal and plant pests and diseases, including zoonotic diseases, and food borne pathogens. While effective national prevention measures are needed, action at Union level is essential for ultimate control and the effective running of the single market. The challenge is complex, affects a broad range of interconnected sectors and requires a *holistic and systemic approach*.

More and more biological resources are needed to satisfy market demand for a secure and healthy food supply, bio-materials, biofuels and bio-based products, ranging from consumer products to bulk chemicals. However the capacities of the terrestrial and aquatic ecosystems required for their production are limited, while there are competing claims for their utilisation, and often not optimally managed, as shown for example by a severe decline in soil carbon content and fertility and fish stock depletion. There is under-utilised scope for fostering ecosystem services from farmland, forests, marine and fresh waters by integrating agronomic , environmental and social goals into sustainable production and consumption.

The potential of biological resources and ecosystems could be used in a much more sustainable, efficient and integrated manner. For examples, the potential of biomass from *agriculture*, forests and waste streams from agricultural, aquatic, industrial, and also municipal origins could be better harnessed

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In essence, a transition is needed towards an optimal and renewable use of biological resources and towards sustainable primary production and processing systems that can produce more food, *fibre* and other bio-based products with minimised inputs, environmental impact and greenhouse gas emissions, enhanced ecosystem services, zero-waste and adequate societal value. *The aim is establishing food production systems that strengthen, reinforce and nourish the resource base and enable sustainable wealth generation. Responses to the way we generate, distribute, market, consume and regulate food production must be better understood and developed.* A critical effort of interconnected research and innovation is a key element for this to happen, in Europe and beyond as well as a continuous dialogue between political, social, economic and other stakeholder groups.

2.2. Rationale and Union added value

Agriculture, forestry, fisheries *and aquaculture* together with the bio-based industries are the major sectors underpinning the bio-economy. This latter represents a large and growing market estimated to be worth over EUR 2 trillion, providing 20 million jobs and accounting for 9 % of total employment in the Union in 2009. Investments in research and innovation under this societal challenge will enable Europe to take leadership in the concerned markets and will play a role in achieving the goals of the Europe 2020 strategy and its Innovation Union and Resource Efficient Europe flagship initiatives.

A fully functional European bio-economy – encompassing the sustainable production of renewable resources from land, fisheries and aquaculture environments and their conversion into food, feed, *fibre* bio-based products and bioenergy as well as the related public goods - will generate high European added value. In parallel to the market related function, the bio-economy sustains also a wide range of public goods functions, biodiversity and ecosystem services. Managed in a sustainable manner, it can reduce the environmental footprint of primary production and the supply chain as a whole. It can increase their competitiveness, enhance Europe's self-reliance and provide jobs and business opportunities essential for rural and coastal development. The food security, sustainable agriculture and farming, aquatic production, forestry and overall bio-economy – related challenges are of a European and global nature. Actions at Union level are essential to bring together clusters to achieve the necessary breadth and critical mass to complement efforts made by a single or groups of Member States. A multi-actor approach will ensure the necessary crossfertilising interactions between *researchers*, businesses, farmers/producers, advisors and end-users. The Union level is also necessary to ensure coherence in addressing this challenge across sectors and with strong links to relevant Union policies. Coordination of research and innovation at Union level will stimulate and help to accelerate the required changes across the Union.

Research and innovation will interface with *and support elaboration of* a wide spectrum of Union policies and related targets, including the Common Agriculture Policy (in particular the Rural Development Policy, the Joint Programming Initiatives, including "Agriculture, Food Security and Climate Change", "A Healthy Diet for a Healthy Life" and "Healthy and Productive Seas and Oceans") and the European Innovation Partnership 'Agricultural Productivity and Sustainability' and the European Innovation Partnership on Water, the Common Fisheries Policy, the Integrated Maritime Policy, the European Climate Change Programme, the Water Framework Directive, the Marine Strategy Framework Directive, the EU Forestry Action Plan, the Soil Thematic Strategy, the Union's 2020 Biodiversity Strategy, the Strategic Energy Technology Plan, the Union's innovation and industrial policies, external and development aid policies, plant health strategies, animal health and welfare strategies and regulatory frameworks to protect the environment, health and safety, to promote resource efficiency and climate action, and to reduce waste. A better integration of *the full cycle from basic* research *to* innovation into related Union policies will significantly improve their European added value, provide leverage effects, increase societal relevance, provide healthy food products and help to further develop sustainable land, seas and oceans management and bio-economy markets.

For the purpose of supporting Union policies related to the bio-economy and to facilitate governance and monitoring of research and innovation, socio-economic research and forward looking activities will be performed in relation to the bio-economy strategy, including development of indicators, data bases, models, foresight and forecast, impact assessment of initiatives on the economy, society and the environment.

Challenge-driven actions focusing on social, economic and environmental benefits and the modernisation of the bio-economy associated sectors, and markets shall be supported through multi-disciplinary research, driving innovation and leading to the development of new strategies, practices, sustainable products and processes. It shall also pursue a broad approach to innovation ranging from technological, non-technological, organisational, economic and social innovation to, for instance, ways for technology transfer, novel business models, branding and services. The potential of farmers and SMEs to contribute to innovation must be recognised. The approach to the bioeconomy shall take account of the importance of local knowledge and diversity.

2.3. Broad lines of activities

(a) Sustainable agriculture and forestry

The aim is to supply sufficient food, feed, biomass and other raw-materials, while safeguarding natural resources, such as water and soil and biodiversity, in a European and world-wide perspective, and enhancing ecosystems services, including coping with and mitigating climate change. The activities shall focus on increasing the quality and value of agricultural products by delivering more sustainable and productive agriculture, including animal husbandry and forestry systems which are resource-efficient (including low-carbon, low external input and water) protect natural resources, are diverse, produce less waste, can adapt to a changing environment and are resilient. Furthermore, the activities shall focus on developing of services, concepts and policies for thriving rural livelihoods and encouraging sustainable consumption.

In particular for forestry, the aim is to sustainably produce biomass and bio-based products and deliver ecosystem services, with due consideration to economic, ecological and social aspects of forestry. Activities will focus on the further development of production and sustainability of resource efficient forestry systems which are instrumental in the strengthening of forest resilience and biodiversity protection, and which can meet increased biomass demand.

The interaction of functional plants with health and well being, as well as the exploitation of horticulture and forestry for the development of urban greening will also be considered.

(b) Sustainable and competitive agri-food sector for a safe and healthy diet

The aim is to meet the requirements of citizens and the environment for safe, healthy and affordable food, and to make food and feed processing and distribution and consumption more sustainable and the food sector more competitive while also considering the cultural component of food quality. The activities shall focus on healthy and safe foods for all, informed consumer choices, dietary solutions and innovations for improved health and competitive food processing methods that use less resources and additives and produce less by-products, waste and green-house gases.

(c) Unlocking the potential of aquatic living resources

The aim is to *manage*, sustainably exploit *and maintain* aquatic living resources to maximise social and economic benefits/returns from Europe's oceans, *seas and inland waters while protecting biodiversity*. The activities shall focus on an optimal contribution to secure food supplies by developing sustainable and environmentally friendly fisheries, *sustainable management of ecosystems providing goods and services*, competitive *as well as environmentally friendly* European aquaculture in the context of the global economy and on boosting marine *and maritime* innovation through biotechnology to fuel smart "blue" growth.

(d) Sustainable and competitive bio-based industries *and supporting the development of a European bio-economy*

The aim is the promotion of low carbon, resource efficient, sustainable and competitive European bio-based industries. The activities shall focus on fostering the *knowledge-based* bio-economy by transforming conventional industrial processes and products into bio-based resource and energy efficient ones, the development of integrated *second and subsequent generation* biorefineries, *optimising the use of* biomass from primary production *including residues*, biowaste and bio-based industry by-products, and opening new markets through supporting standardisation *and certification systems*, regulatory and demonstration/field trial activities and others, while taking into account the *implications* of the bioeconomy on land use and land use changes, *as well as the views and concerns of civil society*.

(e) Cross-cutting marine and maritime research

The aim is to increase the impact of EU seas and oceans on society and economic growth through the sustainable exploitation of marine resources as well as the use of different sources of marine energy and the wide range of different uses that is made of the seas.

Activities shall focus on cross-cutting marine and maritime scientific and technological challenges with a view to unlocking the potential of seas and oceans across the range of marine and maritime industries, while protecting the environment and adapting to climate change. A strategic coordinated approach for marine and maritime research across all challenges and pillars of Horizon 2020 will also support the implementation of relevant Union policies to help deliver key blue growth objectives.

3. SECURE CLEAN AND EFFICIENT ENERGY

3.1. Specific objective

The specific objective is to make the transition to a reliable, *affordable*, *publicly accepted*, sustainable and competitive energy system, *aiming at reducing fossil fuel dependency* in the face of increasingly scarce resources, increasing energy needs and climate change.

The Union intends to reduce greenhouse gas emissions by 20 % below 1990 levels by 2020, with a further reduction to 80-95 % by 2050. In addition, renewables should cover 20 % of final energy consumption in 2020 coupled with a 20 % energy efficiency target. Achieving these objectives will require an overhaul of the energy system combining low carbon profile and the development of alternatives to fossil fuels, energy security and affordability, while at the same time reinforcing Europe's economic competitiveness. Europe is currently far from this overall goal. 80 % of the European energy system still relies on fossil fuels, and the sector produces 80 % of all the Union's greenhouse gas emissions. With a view to achieving the Union's long term climate and energy objectives, it is appropriate to increase the share of the budget dedicated to renewable energy, end-user- energy efficiency, smart grids and energy storage activities as compared to the Seventh Framework Programme, and increase the budget dedicated to market uptake of energy innovation activities undertaken under the Intelligent Energy Europe Programme within the Competitiveness and Innovation Programme. The total allocation to these activities shall endeavour to reach at least 85% of the budget under this challenge. Every year 2.5 % of the Union's Gross Domestic Product (GDP) is spent on energy imports and this is likely to increase. This trend would lead to total dependence on oil and gas imports by 2050. Faced with volatile energy prices on the world market, coupled with concerns over security of supply, European industries and consumers are spending an increasing share of their income on energy. European cities are responsible for 70-80%²⁷ of the total energy consumption in the EU and for about the same share of green house gas emissions.

World Energy Outlook 2008, OECD- IEA, 2008.

The roadmap to a competitive low-carbon economy in 2050^{28} suggests that the targeted reductions in greenhouse gas emissions will have to be met largely within the territory of the Union. This would entail reducing CO_2 emissions by over 90 % by 2050 in the power sector, by over 80 % in industry, by at least 60 % in transport and by about 90 % in the residential sector and services. The roadmap also shows that inter-alia natural gas, in the short to medium term, can contribute to the transformation of the energy system, combined with the use of CCS technology.

To achieve these *ambitious* reductions, significant investments need to be made in research, development, demonstration and market roll-out *at affordable prices* of efficient, safe, *secure* and reliable low-carbon energy technologies and services, *including gas*, *electricity storage and the roll-out of small and micro-scale energy systems*. These must go hand in hand with non-technological solutions on both the supply and demand sides, *including by initiating participation processes and integrating consumers*. All this must be part of an integrated *sustainable* low-carbon policy, including mastering key enabling technologies, in particular ICT solutions and advanced manufacturing, processing and materials. The goal is to *develop and* produce efficient energy technologies and services *including the integration of renewable energy*, that can be taken up widely on European and international markets and to establish intelligent demand-side management based on an open and transparent energy trade market and *secure* intelligent energy efficiency management systems.

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3.2. Rationale and Union added value

New technologies and solutions must compete on cost and reliability against energy systems with well-established incumbents and technologies. Research and innovation are critical to make these new, cleaner, low-carbon, more efficient energy sources commercially attractive on the scale needed. Neither industry alone, nor Member States individually, are able to bear the costs and risks, for which the main drivers (transition to a low carbon economy, providing affordable and secure energy) are outside the market.

Speeding up this development will require a strategic approach at Union level, spanning energy supply, demand and use in buildings, services, *domestic use*, transport and industrial value chains. This will entail aligning resources across the Union, including cohesion policy funds, in particular through the national and regional strategies for smart specialisation, emission trading schemes (ETS), public procurement and other financing mechanisms. It will also require regulatory and deployment policies for renewables and energy efficiency, tailored technical assistance and capacity-building to remove non-technological barriers.

The Strategic Energy Technology Plan (SET Plan) offers such a strategic approach. It provides a long term agenda to address the key innovation bottlenecks that energy technologies are facing at the frontier research and R&D/proof-of-concept stages and at the demonstration stage when companies seek capital to finance large, first-of-a-kind projects and to open the market deployment process. *Newly emerging technologies with disruptive potential will not be neglected.*

The resources required to implement the SET Plan in full have been estimated at EUR 8 billion per year over the next 10 years²⁹. This is well beyond the capacity of individual Member States or research and industrial stakeholders alone. Investments in research and innovation at Union level are needed, combined with mobilisation of efforts across Europe in the form of joint implementation and risk and capacity sharing. Union funding of energy research and innovation shall therefore complement Member States' activities by focusing on *cutting-edge technologies and* activities with clear Union added value, in particular those with high potential to leverage national resources *and create jobs in Europe*. Action at Union level shall also support high-risk, high-cost, long-term programmes beyond the reach of individual Member States, pool efforts to reduce investment risks in large-scale activities such as industrial demonstration and develop Europe-wide, interoperable energy solutions.

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Implementation of the SET-Plan as the research and innovation pillar of European energy policy will reinforce the Union's security of supply and the transition to a low-carbon economy, help to link research and innovation programmes with trans-European and regional investments in energy infrastructure and increase the willingness of investors to release capital for projects with long lead-times and significant technology and market risks. It will create opportunities for innovation for small and large companies and help them become or remain competitive at world level, where opportunities for energy technologies are large and increasing.

On the international scene, the action taken at Union level provides a 'critical mass' to attract interest from other technology leaders and foster international partnerships to achieve the Union's objectives. It will make it easier for international partners to interact with the Union to build common action where there is mutual benefit and interest.

The activities under this challenge will therefore form the technological backbone of European energy and climate policy. They will also contribute to achieving the Innovation Union in the field of energy and the policy goals outlined in 'Resource Efficient Europe', 'An Industrial Policy for the Globalisation Era' and 'A Digital Agenda for Europe'.

Research and innovation activities on nuclear fission and fusion energy are carried out in the EURATOM part of Horizon 2020. Where appropriate, possible synergies between this challenge and the EURATOM part of HORIZON 2020 should be envisaged.

3.3. Broad lines of the activities

(a) Reducing energy consumption and carbon footprint by smart and sustainable use

Activities shall focus on research and full-scale testing of new concepts, non-technological solutions, more efficient, socially acceptable and affordable technology components and systems with in-built intelligence, to allow real-time energy management for *new and existing* near-zero-emission, *near-zero-energy and positive energy* buildings, *retrofitted buildings*, *cities and districts*, renewable heating and cooling, highly efficient industries and mass take-up of energy efficiency *and energy saving* solutions *and services* by companies, individuals, communities and cities.

(b) Low-cost, low carbon electricity supply

Activities shall focus on research, development and full scale demonstration of innovative renewables, *efficient*, *flexible and low carbon emission fossil power plants* and carbon capture and storage, *or CO*₂ *re-use* technologies, offering larger scale, lower cost, environmentally safe technologies with higher conversion efficiency and higher availability for different market and operating environments.

(c) Alternative fuels and mobile energy sources

Activities shall focus on research, development and full scale demonstration of technologies and value chains to make bio-energy *and other alternative fuels* more competitive and sustainable, *for power and heat, and surface, maritime and air transport, with potential for more efficient energy conversion*, to reduce time to market for hydrogen and fuel cells and to bring new options showing long-term potential to maturity.

(d) A single, smart European electricity grid

Activities shall focus on research, development and full scale demonstration of new *smart energy* grid technologies, *back-up and balancing technologies enabling higher flexibility and efficiency, including conventional power plants, flexible energy* storage, systems and market designs to plan, monitor, control and safely operate interoperable networks, *including standardisation issues*, in an open, decarbonised, *environmentally sustainable* climate resilient and competitive market, under normal and emergency conditions.

(e) New knowledge and technologies

Activities shall focus on multi-disciplinary research for *clean*, *safe and sustainable* energy technologies (including visionary actions) and joint implementation of pan-European research programmes and world-class facilities.

(f) Robust decision making and public engagement

Activities shall focus on the development of tools, methods, models and forward-looking and perspective scenarios for a robust and transparent policy support, including activities on public engagement, user involvement, environmental impact and sustainability assessment improving the understanding of energy related socio-economic trends and prospects.

(g) Market uptake of energy innovation - building on Intelligent Energy Europe

Activities shall build upon and further enhance those undertaken within the Intelligent Energy Europe (IEE) programme. They shall focus on applied innovation and promotion of standards to facilitate the market uptake of energy technologies and services, to address non-technological barriers and to accelerate the cost effective implementation of the Union's energy policies.

Attention will also be given to innovation for the smart and sustainable use of existing technologies.

4. SMART, GREEN AND INTEGRATED TRANSPORT

4.1. Specific objective

The specific objective is to achieve a European transport system that is resource-efficient, *climate- and* environmentally-friendly, safe and seamless for the benefit of *all* citizens, the economy and society.

Europe must reconcile the growing mobility needs of its citizens and goods and the changing needs shaped by new demographic and societal challenges with the imperatives of economic performance and the requirements of an energy-efficient low-carbon society and climate resilient economy. Despite its growth, the transport sector must achieve a substantial reduction in greenhouse gases and other adverse environmental impacts, and must break its dependency on oil and other fossil fuels, while maintaining high levels of efficiency and mobility and promoting territorial cohesion.

Sustainable mobility can only be achieved through a radical change in the transport system *including in public transport*, inspired by breakthroughs in transport research, far-reaching innovation, and a coherent, Europe-wide implementation of greener, safer, *more reliable* and smarter transport solutions.

Research and innovation must bring about focussed and timely advances *for all transport modes* that will help achieve key Union policy objectives, while boosting economic competitiveness, supporting the transition to a climate-resilient, *energy efficient* and low-carbon economy, and maintaining global market leadership *both for the service industry as well as the manufacturing industry*.

Although the necessary investments in research, innovation and deployment will be significant, failing to improve the sustainability of *the whole transport and mobility system and failing to maintain European technological leadership in* transport will result in unacceptably high societal, ecological, and economic costs in the long term, *and damaging consequences on European jobs and long term economic growth*.

4.2. Rationale and Union added value

Transport is a major driver of Europe's economic competitiveness and growth. It ensures the mobility of people and goods necessary for an integrated European single market, *territorial cohesion* and an open and inclusive society. It represents one of Europe's greatest assets in terms of industrial capability and quality of service, playing a leading role in many world markets. Transport industry and transport equipment manufacturing together represent 6.3 % of the Union's GDP. *The transport sector's overall contribution to the Union economy is even greater, taking into account trade, services and mobility of workers.* At the same time, the European transport industry faces increasingly fierce competition from other parts of the world. Breakthrough technologies will be required to secure Europe's future competitive edge and to mitigate the drawbacks of our current transport system.

The transport sector is a major contributor to greenhouse gases and generates up to a quarter of all emissions. It is also a major contributor to other air pollution problems. Transport is still 96 % dependent on fossil fuels. It is essential to reduce this environmental impact through targeted technological improvement, bearing in mind that each mode of transport faces varying challenges and is characterised by different technology integration cycles. Moreover congestion is an increasing problem; systems are not yet sufficiently smart; alternative options for shifting towards more sustainable modes of transport are not always attractive; road fatalities remain dramatically high at 34 000 per year in the Union; citizens and businesses expect a transport system that is accessible to all, safe and secure. The urban context poses specific challenges and provides opportunities to the sustainability of transport and for a better quality of life.

Within a few decades the expected growth rates of transport would drive European traffic into a gridlock and make its economic costs and societal impact unbearable, with adverse economic and societal repercussions. If trends of the past continue in the future, passenger-kilometres are predicted to double over the next 40 years and grow twice as fast for air travel. CO₂ emissions would grow 35 % by 2050³⁰. Congestion costs would increase by about 50 %, to nearly EUR 200 billion annually. The external costs of accidents would increase by about EUR 60 billion compared to 2005.

Business-as-usual is therefore not an option. Research and innovation, driven by policy objectives and focused on the key challenges, shall contribute substantially to achieve the Union's targets of limiting global temperature increase to 2°C, cutting³¹ 60 % of CO₂ emissions from transport, drastically reduce congestion and accident costs, and virtually eradicating road deaths by 2050.

The problems of pollution, congestion, safety and security are common throughout the Union and call for collaborative Europe-wide responses. Accelerating the development and deployment of new technologies and innovative solutions for vehicles³², infrastructures and transport management will be key to achieve a cleaner, *safer*, *more secure*, *accessible* and more efficient *intermodal and multi-modal* transport system in the Union; to deliver the results necessary to mitigate climate change and improve resource efficiency; to maintain European leadership on the world markets for transport related products and services. These objectives cannot be achieved through fragmented national efforts alone.

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Commission White Paper on ''Roadmap to a Single European Transport Area – Towards a competitive and resource efficient transport system'' COM(2011) 144 final.

Commission White Paper on "Roadmap to a Single European Transport Area – Towards a competitive and resource efficient transport system" COM(2011) 144 final.

[&]quot;Vehicles" is to be understood in a broad sense, including all means of transport.

Union level funding of transport research and innovation will complement Member States' activities by focussing on activities with a clear European added-value. This means that emphasis will be placed on priority areas that match European policy objectives; where a critical mass of effort is necessary; where Europe-wide, interoperable *or multimodal integrated* transport solutions *can help remove bottlenecks in the transport system*; or where pooling efforts trans-nationally *and making better use of and effectively disseminating existing research evidence* can reduce research investment risks, pioneer common standards and shorten time-to-market of research results.

Research and innovation activities shall include a wide range of initiatives, *including relevant public-private partnerships*, that cover the full innovation chain *and follow an integrated approach to innovative transport solutions*. Several activities are specifically intended to help bring results to the market: a programmatic approach to research and innovation, demonstration projects, market take-up actions and support for standardisation, regulation and innovative procurement strategies all serve this goal. In addition, using stakeholders' engagement and expertise will help bridge the gap between research results and their deployment in the transport sector.

Investing in research and innovation for a greener, smarter and *fully* integrated *reliable* transport system will make an important contribution to the Europe 2020 goals of smart, sustainable and inclusive growth and the objectives of the Innovation Union flagship initiative. The activities will support the implementation of the White Paper on Transport aiming at a Single European Transport Area. They will also contribute to the policy goals outlined in the flagship initiatives on 'Resource Efficient Europe', 'An Industrial Policy for the Globalisation Era' and 'A Digital Agenda for Europe'. *They will also interface with the relevant Joint Programming Initiatives*.

4.3. Broad lines of the activities

The activities will be organised in such a way as to allow for an integrated and mode-specific approach as appropriate. Multiannual visibility and continuity will be necessary in order to take into account the specificities of each transport mode and the holistic nature of challenges, as well as the relevant Strategic Research and Innovation Agendas of the transport European Technology Platforms.

(a) Resource efficient transport that respects the environment

The aim is to minimise transport *systems*' impact on climate and the environment (*including noise* and air pollution) by improving its *quality and* efficiency in the use of natural resources, *fuel*, and by reducing *greenhouse gas emissions and* dependence on fossil fuels.

The focus of activities shall be to reduce resource consumption, particularly fossil fuels, greenhouse gas emissions and noise levels, as well as improve transport and vehicle efficiency, to accelerate the development, manufacturing and deployment of a new generation of clean (electric, hydrogen and other low or zero emission) vehicles, including through breakthroughs and optimization in engines, energy storage and infrastructure; to explore and exploit the potential of alternative and sustainable fuels and innovative and more efficient propulsion and operating systems, including fuel infrastructure and charging; to optimise the planning and use of infrastructures, by means of intelligent transport systems, logistics, and smart equipment; and to increase the use of demand management and public and non-motorised transport, and intermodal mobility chains, particularly in urban areas. Innovation aimed at achieving low or zero emissions in all modes of transport will be encouraged.

(b) Better mobility, less congestion, more safety and security

The aim is to reconcile the growing mobility needs with improved transport fluidity, through innovative solutions for seamless, *intermodal*, inclusive, *accessible*, *affordable*, safe, secure, *healthy*, and robust transport systems.

The focus of activities shall be to reduce congestion, improve accessibility and *interoperability*, *passenger choices and* match user needs by *developing and* promoting integrated door-to-door transport, *mobility management* and logistics; to enhance inter-modality and the deployment of smart planning and management solutions; and to drastically reduce the occurrence of accidents and the impact of security threats.

(c) Global leadership for the European transport industry

The aim is to reinforce the competitiveness and performance of European transport manufacturing industries and related services (*including logistic processes*, *maintenance*, *repair*, *retrofitting and recycling*) while retaining areas of European leadership (e.g. aeronautics).

The focus of activities shall be to develop the next generation of innovative air, waterborne and land_transport means, ensure sustainable manufacturing of innovative systems and equipment and to prepare the ground for future transport means, by working on novel technologies, concepts and designs, smart control systems and interoperable standards, efficient production processes, innovative services and certification procedures, shorter development times and reduced lifecycle costs without compromising operational safety and security.

(d) Socio-economic *and behavioural* research and forward looking activities for policy making

The aim is to support improved policy making which is necessary to promote innovation and meet
the challenges raised by transport and the societal needs related to it.

The focus of activities shall be to improve the understanding of transport related socio-economic *impacts*, trends and prospects, *including the evolution of future demand*, and provide policy makers with evidence-based data and analyses. *Attention will also be paid to the dissemination of results emerging from these activities*.

5. CLIMATE ACTION, ENVIRONMENT, RESOURCE EFFICIENCY AND RAW MATERIALS

5.1. Specific objective

The specific objective is to achieve a resource - and water - efficient and climate change resilient economy and society, the protection and sustainable management of natural resources and ecosystems, and a sustainable supply and use of raw materials, in order to meet the needs of a growing global population within the sustainable limits of the planet's natural resources and eco-systems. Activities will contribute to increasing European competitiveness, raw materials security and improving well being, whilst assuring environmental integrity, resilience and sustainability with the aim of keeping average global warming below 2 C and enabling ecosystems and society to adapt to climate change and other environmental changes.

During the 20th century, the world increased both its fossil fuel use and the extraction of material resources by of the order of a factor of ten. This era of seemingly plentiful and cheap resources is coming to an end. Raw materials, water, air, biodiversity and terrestrial, aquatic and marine ecosystems are all under pressure. Many of the world's major ecosystems are being degraded, with up to 60 % of the services that they provide being used unsustainably. In the Union, some 16 tonnes of materials are used per person each year, of which 6 tonnes are wasted, with half going to landfill. The global demand for resources continues to increase with the growing population and rising aspirations, in particular of middle income earners in emerging economies. *There needs to be a decoupling of economic growth from resource use*.

The average temperature of the Earth's surface has increased by about 0.8°C over the past 100 years and is projected to increase by between 1.8 to 4°C by the end of the 21st century (relative to the 1980-1999 average)³³. The likely impacts on natural and human systems associated with these changes will challenge the planet and its ability to adapt, as well as threatening future economic development and the well being of humanity.

The growing impacts from climate change and environmental problems, such as ocean acidification, changes in ocean circulation, increase of seawater temperature, ice melting in the Arctic and decreased seawater salinity, land degradation and use, loss of soil fertility; water scarcity, droughts and floods, seismic and volcanic hazards, changes in spatial distribution of species, chemical pollution, resources over-exploitation and biodiversity loss, indicate that the planet is approaching its sustainability boundaries. For example, without improvements in efficiency across all sectors, including through innovative water systems, water demand is projected to overshoot supply by 40 % in 20 years time, which will lead to severe water stress and shortages. Forests are disappearing at an alarmingly high rate of 5 million hectares per year. Interactions between resources can cause systemic risks – with the depletion of one resource generating an irreversible tipping point for other resources and ecosystems. Based on current trends, the equivalent of more than two planet Earths will be needed by 2050 to support the growing global population.

³³ IPCC 4th Assessment Report, 2007, (www.ipcc.ch).

The sustainable supply and resource- efficient management of raw materials, including their exploration, extraction, processing, re-use, recycling and substitution, is essential for the functioning of modern societies and their economies. European sectors, such as construction, chemicals, automotive, aerospace, machinery and equipment, which provide a total added value of some EUR 1.3 trillion and employment for approximately 30 million people, heavily depend on access to raw materials. However, the supply of raw materials to the Union is coming under increasing pressure. Furthermore, the Union is highly dependent on imports of strategically important raw materials, which are being affected at an alarming rate by market distortions.

Moreover, the Union still has valuable mineral deposits, whose exploration, extraction and processing is limited by a lack of adequate technologies and inadequate waste cycle management, by lack of investment and hampered by increased global competition. Given the importance of raw materials for European competitiveness, the economy and for their application in innovative products, the sustainable supply and resource efficient management of raw materials is a vital priority for the Union.

The ability of the economy to adapt and become more climate change resilient, resource efficient and at the same time remain competitive depends on high levels of eco-innovation, of a societal, *economic*, *organisational* and technological nature. With the global market for eco-innovation worth around EUR 1 trillion per annum and expected to triple by 2030, eco-innovation represents a major opportunity to boost competitiveness and job creation in European economies.

5.2. Rationale and Union added value

Meeting Union and international targets for greenhouse gas emissions and concentrations and coping with climate change impacts requires a transition towards a low-carbon society and the development and deployment of cost-effective and sustainable technological and non-technological solutions, and mitigation and adaptation measures, and a stronger understanding of societal responses to these challenges. Union and global policy frameworks must ensure that ecosystems and biodiversity are protected, valued and appropriately restored in order to preserve their ability to provide resources and services in the future. Water challenges in the rural, urban and industrial environments need to be addressed to promote water system innovation and resource efficiency and to protect aquatic ecosystems. Research and innovation can help secure reliable and sustainable access to and exploitation of raw materials on land and sea bed and ensure a significant reduction in resource use and wastage.

The focus of Union actions shall therefore be on supporting key Union objectives and policies covering the whole innovation cycle and the elements of the knowledge triangle including: the Europe 2020 strategy; the Innovation Union; the Industrial Policy for a globalised era, Resource-Efficient Europe and the corresponding Roadmap; the Roadmap for moving to a competitive low carbon economy in 2050³⁴;

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Adapting to climate change: Towards a European framework for action³⁵; the Raw Materials Initiative³⁶; the Union's Sustainable Development Strategy³⁷; an Integrated Maritime Policy for the Union³⁸; the Marine Strategy Framework Directive³⁹; the Water Framework Directive and daughter Directives; the Flood Directive; the Eco-innovation Action Plan and the Digital Agenda for Europe⁴⁰ and the General Union Environment Action Programme to 2020. These actions shall, when appropriate, interface with relevant European Innovation Partnerships and Joint Programming Initiatives. These actions shall reinforce the ability of society to become more resilient to environmental and climate change and ensure the availability of raw materials.

Given the transnational and global nature of the climate and the environment, their scale and complexity, and the international dimension of the raw materials supply chain, activities have to be carried out at the Union level and beyond. The multi-disciplinary character of the necessary research requires pooling complementary knowledge and resources in order to effectively tackle this challenge *in a sustainable way*. Reducing resource use and environmental impacts, whilst increasing competitiveness, will require a decisive societal and technological transition to an economy based on a sustainable relationship between nature and human well-being. Coordinated research and innovation activities will improve the understanding and forecasting of climate and environmental change in a systemic and cross-sectoral perspective, reduce uncertainties, identify and assess vulnerabilities, risks, costs and opportunities, as well as expand the range and improve the effectiveness of societal and policy responses and solutions. Actions will also seek to *improve research and innovation delivery and dissemination to support policy-making and to* empower actors at all levels of society to actively participate in this process.

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³⁵ COM (2009) 147.

³⁶ COM(2011) 25.

³⁷ COM(2009) 400.

³⁸ COM(2007) 575 final.

³⁹ DIRECTIVE 2008/56/EC.

⁴⁰ COM(2010) 245.

Addressing the availability of raw materials calls for co-ordinated research and innovation efforts across many disciplines and sectors to help provide safe, economically feasible, environmentally sound and socially acceptable solutions along the entire value chain (exploration, extraction, processing, *design*, *sustainable use and* re-use, recycling and substitution). Innovation in these fields will provide opportunities for growth and jobs, as well as innovative options involving science, technology, the economy, *society*, policy and governance. For *these reasons*, European Innovation *Partnerships* on *Water and* Raw Materials *have been launched*.

Responsible eco-innovation **may** provide valuable new opportunities for growth and jobs. Solutions developed through Union level action will counter key threats to industrial competitiveness and enable rapid uptake and replication across the Single Market and beyond. This will enable the transition towards a green economy that takes into account the sustainable use of resources. Partners for this approach will include: International, European and national policy makers; international and Member State research and innovation programmes; European business and industry; the European Environment Agency and national environment agencies; and other relevant stakeholders.

In addition to bilateral and regional cooperation, Union level actions will also support relevant international efforts and initiatives, including the Intergovernmental Panel on Climate Change (IPCC), the Intergovernmental Platform on Biodiversity and Ecosystem Services (IPBES) and the Group on Earth Observations (GEO).

5.3. Broad lines of the activities

(a) Fighting and adapting to climate change

The aim is to develop and assess innovative, cost-effective and sustainable adaptation and mitigation measures *and strategies*, targeting both CO₂ and non-CO₂ greenhouse gases *and aerosols*, and underlining both technological and non-technological green solutions, through the generation of evidence for informed, early and effective action and the networking of the required competences. Activities shall focus on: improving the understanding of climate change and the *risks associated with extreme events and abrupt climate-related changes with a view to providing* reliable climate projections; assessing impacts *at global, regional and local level*, vulnerabilities and developing innovative cost-effective adaptation and risk prevention *and management* measures; supporting mitigation policies *and strategies including studies that focus on impact from other sectoral policies*.

(b) **Protecting the environment, sustainably** managing natural resources, **water, biodiversity** and ecosystems

The aim is to provide knowledge *and tools* for the management *and protection* of natural resources that achieves a sustainable balance between limited resources and the *present and future* needs of society and the economy. Activities shall focus on: furthering our understanding of *biodiversity and* the functioning of ecosystems, their interactions with social systems and their role in sustaining the economy and human well-being; *developing integrated approaches to address water-related challenges and the transition to sustainable management and use of water resources and <i>services*; and providing knowledge and tools for effective decision making and public engagement.

(c) Ensuring the sustainable supply of non-energy and non-agricultural raw materials

The aim is to improve the knowledge base on raw materials and develop innovative solutions for the cost-effective, *resource efficient* and environmentally friendly exploration, extraction, processing, *use*, *re-use*, recycling and recovery of raw materials and for their substitution by economically attractive *and environmentally sustainable* alternatives with a lower environmental impact, *including closed-loop processes and systems*. Activities shall focus on: improving the knowledge base on the availability of raw materials; promoting the sustainable *and efficient* supply, *use* and *re-*use of raw materials, *including mineral resources*, *from land and sea*; finding alternatives for critical raw materials; and improving societal awareness and skills on raw materials.

Enabling the transition towards a green economy *and society* through eco-innovation The aim is to foster all forms of eco-innovation that enable the transition to a green economy. Activities shall, inter alia, build upon and enhance those undertaken in the Eco-Innovation **Programme and** focus on: strengthening eco-innovative technologies, processes, services and products, including exploring ways to reduce the quantities of raw materials in production and consumption, and overcoming barriers in this context, and boosting their market uptake and replication, with special attention for SMEs; supporting innovative policies, sustainable economic models and societal changes; measuring and assessing progress towards a green economy; and fostering resource efficiency through digital systems.

(d)

(e) Developing comprehensive and sustained global environmental observation and information systems

The aim is to ensure the delivery of the long-term data and information required to address this challenge. Activities shall focus on the capabilities, technologies and data infrastructures for Earth observation and monitoring from both remote sensing and in situ measurements that can continuously provide timely and accurate information and permit forecasts and projections. Free, open and unrestricted access to interoperable data and information will be encouraged. Activities shall help define future operational activities of the European Earth Monitoring programme (Copernicus) and enhance the use of Copernicus data for research activities.

(f) Cultural heritage

The aim is to research into the strategies, methodologies and tools needed to enable a dynamic and sustainable cultural heritage in Europe in response to climate change. Cultural heritage in its diverse physical forms provides the living context for resilient communities responding to multivariate changes. Research in cultural heritage requires a multidisciplinary approach to improve the understanding of historical material. Activities shall focus on identifying resilience levels via observations, monitoring and modelling as well as provide for a better understanding on how communities perceive and respond to climate change and seismic and volcanic hazards.

6. EUROPE IN A CHANGING WORLD - INCLUSIVE, INNOVATIVE AND REFLECTIVE SOCIETIES

6.1. Specific objective

The specific objective is to foster a greater understanding of Europe, provide solutions and support inclusive, innovative and reflective European societies in a context of unprecedented transformations and growing global interdependencies.

Europe is confronted with major socio-economic challenges which significantly affect its *common* future. *These include:* growing economic and cultural interdependencies, ageing *and demographic change*, social exclusion and poverty, *integration and disintegration*, inequalities and migration flows, *a growing* digital divide, fostering a culture of innovation and creativity in society and enterprises, *a decreasing sense of* trust in democratic institutions and between citizens within and across borders. These challenges are enormous and they call for a common European approach, *based upon shared scientific knowledge that social sciences and humanities, among others, can provide*.

Significant inequalities persist in the Union both across countries and within them. In 2011 the Human Development Index, an aggregate measure of progress in health, education and income, scores the Union's Member States between 0,771 and 0, 910, thus reflecting considerable divergences between countries. Significant gender inequalities also persist: for instance, the gender pay gap in the Union remains at an average of 17.8 % in favour of men⁴¹. One in every six Union citizens today (around 80 million people) is at risk of poverty. Over the past two decades the poverty of young adults and families with children has risen. The youth unemployment rate is above 20 %. 150 million Europeans (some 25 %) have never used the internet and may never get sufficient digital literacy. Political apathy and polarisation in elections has also risen, reflecting citizen's faltering trust in current political systems.

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COM(2010) 491 final.

These figures suggest that some social groups and communities are persistently left out of social and economic development and/or democratic politics. These inequalities do not only stifle societal development but hamper the economies in the European Union and reduce the research and innovation capacities within and across countries.

A central challenge in addressing these inequalities will be the fostering of settings in which European, national and ethnic identities can coexist and be mutually enriching.

Moreover, the number of Europeans aged over 65 is expected to rise significantly by 42% from 87 million in 2010 to 124 million in 2030. This presents a major challenge for the economy, society and the sustainability of public finances.

Europe's productivity and economic growth rates have been relatively decreasing for four decades. Furthermore, its share of the global knowledge production and its innovation performance lead compared to key emerging economies such as Brazil and China are declining fast. Although Europe has a strong research base, it needs to make this base a powerful asset for innovative goods and services.

It is well-known that Europe needs to invest more in science and innovation and that it will also have to coordinate these investments better than in the past. Since the financial crisis many economic and social inequalities in Europe have been aggravated even further and the return of pre-crisis rates of economic growth seems a long way off for most of the European Union. The current crisis also suggests that it is challenging to find solutions to crises that reflect the heterogeneity of Member States and their interests.

These challenges must be tackled together and in innovative *and multi-disciplinary* ways because they interact in complex and often unexpected ways. Innovation may lead to weakening inclusiveness, as can be seen, for instance, in the phenomena of digital divide or labour market segmentation. Social innovation *and* social trust—are sometimes difficult to reconcile in policies, for instance in socially depressed areas in large cities in Europe. Besides, the conjunction of innovation and citizens' evolving demands also lead policymakers—, economic and social actors to find new answers that ignore established boundaries between sectors, activities, goods or services. Phenomena such as the growth of Internet, of the financial systems, of the ageing economy and of the ecological society abundantly show how it is necessary to think and respond to these issues across their dimensions of inclusiveness *and* innovation—at the same time.

The in-built complexity of these challenges and the evolutions of demands thus make it essential to develop innovative research and new smart technologies, processes and methods, social innovation mechanisms, coordinated actions and policies that will anticipate or influence major evolutions for Europe. It calls for *a renewed understanding of determinants of innovation*. *In addition, it calls for* understanding the underlying trends and impacts *within* these challenges and rediscovering or reinventing successful forms of solidarity, *behaviour*, coordination and creativity that make Europe distinctive *in terms* of inclusive, innovative and *reflective* societies compared to other world regions.

It also requires a more strategic approach to cooperation with third countries that is based on a deeper understanding of the Union's past and its current and future role as global player.

6.2. Rationale and Union added value

These challenges *go beyond* national borders and thus call for more complex comparative analyses *to develop a base upon which national and European policies can be better understood. Such comparative analyses should address* mobility (of people, goods, services and capital but also of competences, knowledge *and ideas*) and forms of institutional cooperation, intercultural interactions and international cooperation. If they are not better understood and anticipated, forces of globalisation also push European countries to compete with each other rather than cooperate, thus accentuating differences in Europe rather than commonalities and a right balance between cooperation and competition. Addressing such critical *issues, including* socio-economic challenges, only at national level, carries the danger of inefficient use of resources, externalisation of problems to other European and non-European countries and the accentuation of social, economic and political tensions that may directly affect the aims of the European Treaty regarding its values, in particular Title I of the Treaty on European Union.

In order to understand, analyse and build inclusive, innovative and reflective societies, Europe requires a response which unfolds the potential of shared ideas for the European future to create new knowledge, technologies and capabilities . The concept of inclusive societies acknowledges the diversity in culture, regions and socio-economic settings as a European strength. Turning European diversity into a source of innovation and development is needed. Such endeavour will help Europe tackle its challenges not only internally but also as a global player on the international scene. This, in turn, will also help Member States benefit from experiences elsewhere and allow them to better define their own specific actions corresponding to their respective contexts.

Fostering new modes of cooperation between countries within the Union and worldwide, as well as across relevant research and innovation communities, will therefore be a central task under this challenge. *Supporting* social and technological innovation processes, encouraging smart and participatory public administration, as well as *informing and* promoting evidence based policymaking will be systematically pursued in order to enhance the relevance of all these activities for policymakers, social and economic actors and citizens. *Research* and innovation will be a precondition for the competitiveness of European *businesses and services with particular attention to sustainability, advancing education, increasing employment, and reducing poverty*.

Union funding under this challenge will thus support the development, implementation and adaptation of key Union policies, notably Europe 2020 priorities for smart, sustainable and inclusive growth . It will interface, as and when appropriate, with Joint Programming Initiatives, including "Cultural Heritage", "More Years, Better Lives" and "Urban Europe" and coordination with the Joint Research Centre direct actions will be pursued.

6.3. Broad lines of activities

6.3.1. Inclusive societies

The aim is to gain a greater understanding of the societal changes in Europe and their impact on social cohesion, and to analyse and develop social, economic and political inclusion and positive inter-cultural dynamics in Europe and with international partners, through cutting-edge science and interdisciplinarity, technological advances and organisational innovations. The main challenges to be tackled concerning European models for social cohesion and well-being are, inter alia, migration, integration, demographic change, the ageing society and disability, education and lifelong learning, as well as the reduction of poverty and social exclusion taking into account the different regional and cultural characteristics.

Social Sciences and Humanities research play a leading role here as they explore changes over time and space and enable exploration of imagined futures. Europe has a huge shared history of both co-operation and conflict. Its dynamic cultural interactions provide inspiration and opportunities. Research is needed to understand identity and belonging across communities, regions and nations. Research will support policymakers in designing policies that foster employment, combat poverty and prevent the development of various forms of divisions, conflict and political and social exclusion, discriminations and inequalities in European societies, such as gender and intergenerational inequalities, discrimination due to disability or ethnic origin or digital or innovation divides, and with other world regions. It shall in particular feed into the implementation and the adaptation of the Europe 2020 strategy and the broad external action of the Union.

The focus of activities shall be to understand and foster or implement:

- (a) *the mechanisms to* promote smart, sustainable and inclusive growth;
- (b) trusted organisations, practices, services and policies that are necessary to build resilient, inclusive, participatory, open and creative societies in Europe, in particular taking into account migration, integration and demographic change;

- (c) Europe's role as a global actor *notably regarding human rights and global justice*;
- (ca) the promotion of sustainable and inclusive environments through innovative spatial and urban planning and design.

6.3.2. Innovative societies

The aim is to foster the development of innovative societies and policies in Europe through the engagement of citizens, *civil society organisations*, enterprises and users in research and innovation and the promotion of coordinated research and innovation policies in the context of globalisation *and the need to promote the highest ethical standards*. Particular support will be provided for the development of the ERA and the development of framework conditions for innovation.

Cultural and societal knowledge is a major source of creativity and innovation, including business, public sector and social innovation. In many cases social and user-led innovations also precede the development of innovative technologies, services and economic processes. The creative industries are a major resource to tackle societal challenges and for competitiveness. As interrelations between social and technological innovation are complex, and rarely linear, further research, including cross-sectoral and multidisciplinary research, is needed into the development of all types of innovation and activities funded to encourage its effective development into the future.

The focus of activities shall be to:

- (a) strengthen the evidence base and support for the Innovation Union and ERA;
- (b) explore new forms of innovation, with special emphasis on social innovation and creativity and understand how all forms of innovation are developed, succeed or fail;
- (ba) make use of the innovative, creative and productive potential of all generations;
- (d) promote coherent and effective cooperation with third countries.

6.3.2a. Reflective Societies- cultural heritage and European identity

The aim is to contribute to an understanding of Europe's intellectual basis: its history and the many European and non-European influences; as an inspiration for our lives today. Europe is characterized by a variety of different peoples (including minorities and indigenous people), traditions and regional and national identities as well as by different levels of economic and societal development. Migration and mobility, the media, industry and transport contribute to the diversity of views and lifestyles. This diversity and its opportunities should be recognized and considered.

European collections in libraries, including digital ones, archives, museums, galleries and other public institutions have a wealth of rich, untapped documentation and objects for study. These archival resources, together with intangible heritage, represent the history of individual Member States but also the collective heritage of a European Union that has emerged through time. Such materials should be made accessible, also through new technologies, to researchers and citizens to enable a look to the future through the archive of the past. Accessibility and preservation of cultural heritage in these forms is needed for the vitality of the living engagements within and across European cultures now and contributes to sustainable economic growth.

The focus of activities shall be to:

- (a) study European heritage, memory, identity, integration and cultural interaction and translation, including its representations in cultural and scientific collections, archives and museums, to better inform and understand the present by richer interpretations of the past;
- (b) research into European countries' and regions' history, literature, art, philosophy and religions and how these have informed contemporary European diversity;
- (c) research on Europe's role in the world, on the mutual influence and ties between the world regions, and a view from outside on European cultures.

7. SECURE SOCIETIES 'PROTECTING FREEDOM AND SECURITY OF EUROPE AND ITS CITIZENS

7.1. Specific objective

The specific objective is to foster secure European societies in a context of unprecedented transformations and growing global interdependencies and threats, while strengthening the European culture of freedom and justice.

Europe has never been so peacefully consolidated and the levels of security enjoyed by European citizens are high compared to other parts of the world. However, Europe's vulnerability continues to exist in a context of ever-increasing globalisation in which societies are facing security threats and challenges that are growing in scale and sophistication.

The threat of large-scale military aggressions has decreased and security concerns are focused on new multifaceted, interrelated and transnational threats. Aspects such as human rights, environmental degradation, political stability and democracy, social issues, cultural and religious identity or migration need to be taken into account. In this context the internal and external aspects of security are inextricably linked. In order to protect freedom and security, the Union requires effective responses using a comprehensive and innovative suite of security instruments. Research and innovation can play a clear supporting role although it cannot alone guarantee security. Research and innovation activities should aim at understanding, detecting, preventing, deterring, preparing and protecting against security threats. Furthermore, security presents fundamental challenges that cannot be resolved by independent and sector-specific treatment but rather need more ambitious, coordinated and holistic approaches.

Many forms of insecurity, whether *from* crime, violence, terrorism, *natural/man-made disasters*, cyber attacks, privacy abuses and other forms of social and economic disorders increasingly affect citizens.

According to estimates, there *are* likely to be up to 75 million direct victims of crime every year in Europe⁴². The direct cost of crime, terrorism, illegal activities, violence and disasters in Europe has been estimated at least EUR 650 billion (about 5 % of the Union's GDP) in 2010. *Terrorism has* shown its fatal consequences in several parts of Europe and worldwide costing many lives, and important economic losses. It also has a significant cultural and global impact.

Citizens, firms and institutions are increasingly involved in digital interactions and transactions in social, financial and commercial areas of life but the development of Internet has also led to cyber crime worth billion of Euros each year *and cyber attacks on critical infrastructures* and breaches of privacy affecting individuals or associations across the continent. *Changes in the nature and perception* of insecurity in everyday life *are likely to affect citizens' trust not only in institutions but also in each other*.

In order to anticipate, prevent and manage these threats, it is necessary to understand the causes, develop and apply innovative technologies, solutions, foresight tools and knowledge, stimulate cooperation between providers and users, find civil security solutions, improve the competitiveness of the European security industry and services, including ICT, and prevent and combat the abuse of privacy and breaches of human rights in the Internet, and elsewhere, while ensuring European citizens individual rights and freedom.

⁴²

To enhance better cross-border collaboration between different kinds of emergency services, attention should be given to interoperability and standardisation.

Finally, as security policies should interact with different social policies, enhancing the societal dimension of security research will be an important aspect of this challenge.

Respecting fundamental values such as freedom, democracy, equality and the rule of law must be the base of any activity undertaken in the context of this challenge to provide security to European citizens.

7.2. Rationale and Union added value

The European Union, its citizens, its industry and its international partners are confronted with a range of security threats like crime, terrorism, illegal trafficking and mass emergencies due to man-made or natural disasters. These threats can span across borders and aim at physical targets or the cyberspace with attacks arising from different sources. Attacks against information or communication systems of public authorities and private entities, for instance, not only undermine the citizen's trust in information and communication systems and lead to direct financial losses and a loss of business opportunities, but may also seriously affect critical infrastructure and services such as energy, aviation and other transport, water and food supply, health, finance or telecommunications.

These threats could possibly endanger the inner foundations of our society. Technology and creative design can bring an important contribution to any response to be made. Yet, new solutions should be developed while bearing in mind the appropriateness of the means and their adequacy to the societal demand, in particular in terms of guarantees for citizens' fundamental rights and freedoms.

Finally, security also represents a major economic challenge, considering Europe's share of the fast growing global security market. Given the potential impact of some threats on services, networks or businesses, the deployment of adequate security solutions has become critical for the economy and European manufacturing competitiveness. Cooperation among Member States but also with third countries and international organisations is part of this challenge.

Union research and innovation funding under this challenge will thus support the development, implementation and adaptation of key Union policies, notably Europe 2020 priorities for smart sustainable and inclusive growth, the Common Foreign and Security Policy, the Union's Internal Security Strategy and the Digital Agenda for Europe. Coordination with the Joint Research Centre direct actions will be pursued.

7.3. Broad lines of activities

The aim is to support Union policies for internal and external security and to ensure cyber security, trust and privacy in the Digital Single Market, whilst at the same time improving the competitiveness of the Union's security industry and services, including ICT. The activities will include a focus on the research and development of the next generation of innovative solutions, by working on novel concepts and designs, and interoperable standards. This will be done by developing innovative technologies and solutions that address security gaps and lead to a reduction in the risk from security threats.

These mission-oriented actions will integrate the demands of different end-users (citizens, businesses, *civil society organisations* and administrations, including national and international authorities, civil protections, law enforcement, border guards, etc.) in order to take into account the evolution of security threats and privacy protection and the necessary societal aspects.

The focus of *the* activities shall be to:

(a) fight crime, illegal trafficking and terrorism, including understanding and tackling terrorist ideas and beliefs;

- (aa) protect and improve the resilience of critical infrastructures, supply chains and transport modes;
- (b) strengthen security through border management;
- (c) *improve* cyber security;
- (d) increase Europe's resilience to crises and disasters;
- (e) ensure privacy and freedom, *including* in the Internet and enhance the societal *legal and* ethical understanding of all areas of security, risk and management;
- (f) Enhance standardisation and interoperability of systems, including for emergency purposes;
- (g) support the Union's external security policies, including conflict prevention and peacebuilding.

PART IIIa

SPREADING EXCELLENCE AND WIDENING PARTICIPATION

1. SPECIFIC OBJECTIVE

The specific objective is to fully exploit the potential of Europe's talent pool and to ensure that the benefits of an innovation-led economy are both maximised and widely distributed across the Union in accordance with the principle of excellence.

Despite a recent tendency for the innovation performances of individual countries and regions to converge, sharp differences among Member States still remain. Furthermore, by putting national budgets under constraint, the current financial crisis is threatening to widen gaps. Exploiting the potential of Europe's talent pool and maximising and spreading the benefits of innovation across the Union is vital for Europe's competitiveness and its ability to address societal challenges in the future.

2. RATIONALE AND UNION ADDED VALUE

In order to progress towards a sustainable, inclusive and smart society, Europe needs to make the best use of the intelligence that is available in the Union and to unlock untapped R&I potential.

By nurturing and connecting pools of excellence, the activities proposed will contribute to strengthening the European Research Area.

3. Broad lines of the activities

Specific actions will facilitate the spreading of excellence and widening participation through the following actions:

- Teaming of excellent research institutions and low performing RDI regions aiming at the creation of new (or significant upgrade of existing) centres of excellence in low performing RDI Member States and regions.

- Twinning of research institutions aiming at significantly strengthening a defined field of research in an emerging institution through links with at least two internationally-leading institutions in a defined field.
- Establishing 'ERA Chairs' to attract outstanding academics to institutions with a clear potential for research excellence, in order to help these institutions fully unlock this potential and hereby create a level playing field for research and innovation in the European Research Area. Possible synergies with ERC activities should be explored.
- A Policy Support Facility (PSF) to improve the design, implementation and evaluation of national/regional research and innovation policies.
- Supporting access to international networks for excellent researchers and innovators who lack sufficient involvement in European and international networks, including COST.
- Strengthening the administrative and operational capacity of transnational networks of
 National Contact Points, including through training, so that they can provide better support to potential participants.

PART IIIb

SCIENCE WITH AND FOR SOCIETY

1. Specific objective

The aim is to build effective cooperation between science and society, to recruit new talent for science and to pair scientific excellence with social awareness and responsibility.

2. RATIONALE AND UNION ADDED VALUE

The strength of the European science and technology system depends on its capacity to harness talent and ideas from wherever they exist. This can only be achieved if a fruitful and rich dialogue and active cooperation between science and society is developed to ensure a more responsible science and to enable the development of policies more relevant to citizens. Rapid advances in contemporary scientific research and innovation have led to a rise of important ethical, legal and social issues that affect the relationship between science and society. Improving the cooperation between science and society to enable a widening of the social and political support to science and to technology in all Member States is increasingly a crucial issue that the current economic crisis has greatly exacerbated. Public investment in science requires a vast social and political constituency sharing the values of science, educated and engaged in its processes and able to recognise its contributions to knowledge, to society and to economic progress.

3. Broad lines of activities

The focus of activities shall be to:

- (a) Making scientific and technological careers attractive to young students, and foster sustainable interaction between schools, research institutions, industry and civil society organisations;
- (b) Promoting gender equality in particular by supporting structural changes in the organisation of research institutions and in the content and design of research activities;
- (c) Integrating society in science and innovation issues, policies and activities in order to integrate citizens' interests and values and to increase the quality, relevance, social acceptability and sustainability of research and innovation outcomes in various fields of activity from social innovation to areas such as biotechnology and nanotechnology;
- (d) Encouraging citizens to engage in science through formal and informal science education, and promote the diffusion of science-based activities, namely in science centres and other appropriate channels;

- (e) Developing the accessibility and the use of the results of publicly-funded research.
- (f) Developing the governance for the advancement of responsible research and innovation by all stakeholders (researchers, public authorities, industry and civil society organisations), which is sensitive to society needs and demands; promote an ethics framework for research and innovation;
- (g) Taking due and proportional precautions in research and innovation activities by anticipating and assessing potential environmental, health and safety impacts;
- (h) Improving knowledge on science communication in order to improve the quality and effectiveness of interactions between scientists, general media and the public.

PART IV

NON-NUCLEAR DIRECT ACTIONS OF THE JOINT RESEARCH CENTRE (JRC)

1. SPECIFIC OBJECTIVE

The specific objective is to provide customer-driven scientific and technical support to Union policies, while flexibly responding to new policy demands.

2. RATIONALE AND UNION ADDED VALUE

The Union has defined an ambitious policy agenda to 2020 which addresses a set of complex and interlinked challenges, such as sustainable management of resources and competitiveness. In order to successfully tackle these challenges, robust scientific evidence is needed which cuts across different scientific disciplines and allows the sound assessment of policy options. The JRC, *playing* its role as the science service for Union policy making will provide the required scientific and technical support throughout all stages of the policy-making cycle, from conception to implementation and assessment. To this aim it will focus its research clearly on Union policy priorities while enhancing cross-cutting competences *and cooperation with the Member States*.

The JRC's independence of special interests, whether private or national, combined with its scientific-technical reference role enable it to facilitate the necessary consensus building between stakeholders and policy makers. Member States and Union citizens benefit from the research of the JRC, most visibly in areas such as health and consumer protection, environment, safety and security, and management of crises and disasters.

More specifically, Member States and regions will also benefit from support to their Smart Specialisation Strategies.

The JRC is an integral part of the ERA and will continue to actively support its functioning through close collaboration with peers and stakeholders, *maximizing* access to its facilities and through the training of researchers *and by close cooperation with MS and international institutions that pursue similar objectives*. This will also promote the integration of new Member States and Associated Countries; for these, the JRC will continue to provide dedicated training courses on the scientific-technical basis of the body of Union law. The JRC will establish coordination links with relevant other Horizon 2020 specific objectives. As a complement to its direct actions and for the purpose of further integration and networking in the ERA, the JRC may also participate in Horizon 2020 indirect actions and co-ordination instruments in areas where it has the relevant expertise to produce added value.

3. Broad lines of activities

The JRC activities in Horizon 2020 will focus on the Union policy priorities and the societal challenges addressed by them; they are aligned with Europe 2020 and its main objectives of smart, sustainable and inclusive growth, Security and Citizenship, and Global Europe.

The JRC's key competence areas will be energy, transport, environment and climate change, agriculture and food security, health and consumer protection, information and communication technologies, reference materials, and safety and security (including nuclear in the Euratom programme). The JRC activities in these areas will be conducted taking into account relevant initiatives at the level of regions, Members States or the EU, within the perspective of shaping the European Research Area.

These competence areas will be significantly enhanced with capacities to address the full policy cycle and to assess policy options. This includes

- (a) anticipation and foresight pro-active strategic intelligence on trends and events in science, technology and society and their possible implications for public policy.
- (b) economics for an integrated service covering both the scientific-technical and the macroeconomic aspects.
- (c) modelling focussing on sustainability and economics and making the Commission less dependent on outside suppliers for vital scenario analysis.
- (d) policy analysis to allow cross-sectoral investigation of policy options.

(e) impact assessment - providing scientific evidence to support policy options.

The JRC shall continue to pursue excellence in research *and extensive interaction with research institutions* as the basis for credible and robust scientific-technical policy support. To that aim, it will strengthen collaboration with European and international partners, i.a. by participation in indirect actions. It will also carry out exploratory research and build up competences in emerging, policy-relevant areas on a selective basis.

The JRC shall focus on:

3.1. Excellent science

Carry out research to enhance the scientific evidence base for policy making and examine emerging fields of science and technology, including through an exploratory research programme.

3.2. Industrial leadership

Contribute to European competitiveness through support to the standardisation process and standards with pre-normative research, development of reference materials and measurements, and harmonization of methodologies in five focal areas (energy; transport; Digital Agenda; security and safety; consumer protection). Carry out safety assessments of new technologies in areas such as energy and transport and health and consumer protection. Contribute to facilitating the use, standardisation and validation of space technologies and data, in particular to tackle the societal challenges.

3.3. Societal challenges

(a) Health, demographic change and wellbeing

Contribute to health and consumer protection through scientific and technical support in areas such as food, feed, consumer products; environment and health; health-related diagnostic and screening practices; and nutrition and diets.

(b) Food security, sustainable agriculture *and forestry*, marine and maritime *and inland water* research and the bioeconomy

Support the development, implementation and monitoring of European agriculture and fisheries policies, including food safety and security and the development of a bio- economy through e.g. crop production forecasts, technical and socio-economic analyses and modelling, *and promoting healthy and productive seas*.

(c) Secure, clean and efficient energy

Support the 20/20/20 climate and energy targets with research on technological and economic aspects of energy supply, efficiency, low-carbon technologies, energy/electricity transmission networks.

(d) Smart, green and integrated transport

Support the Union's policy for the sustainable, safe and secure mobility of persons and goods with laboratory studies, modelling and monitoring approaches, including low carbon technologies for transport, such as electrification, clean and efficient vehicles and alternative fuels, and smart mobility systems.

(e) Climate action, *environment*, resource efficiency and raw materials

Investigate the cross-sectoral challenges of the sustainable management of natural resources through monitoring of key environmental variables and the development of an integrated modelling framework for sustainability assessment.

Support resource efficiency, emission reductions and sustainable supply of raw materials through the integrated social, environmental and economic assessments of clean production processes, technologies, and products and services.

Support Union development policy goals with research to help ensure adequate supplies of essential resources focusing on monitoring environmental and resource parameters, food safety and security related analyses, and knowledge transfer.

(f) Europe in a changing world - Inclusive, innovative and reflective Societies

Contribute to and monitor the implementation of the Innovation Union with macro-economic analyses of the drivers and barriers of research and innovation, and development of methodologies, scoreboards and of indicators.

Support the European Research Area (ERA) by monitoring the functioning of the ERA and analysing drivers of and barriers to some of its key elements; and by research networking, training, opening JRC facilities and databases to users in Member States and Candidate and Associated Countries.

Contribute to the key goals of the Digital Agenda by qualitative and quantitative analyses of economic and social aspects (Digital Economy, Digital Society, Digital Living).

(g) Secure societies - Protecting freedom and security of Europe and its citizens.

Support internal safety and security through the identification and assessment of the vulnerability of critical infrastructures as vital components of societal functions; and through the operational performance assessment *and social and ethical evaluation* of technologies related to the digital identity; Address global security challenges including emerging or hybrid threats through the development of advanced tools for information mining and analysis as well as for crisis management.

Enhance the Union's capacity for managing natural and man-made disasters by strengthening the monitoring of infrastructures and the development of *test facilities*, global multi-hazard early warning and risk management information systems, making use of satellite-based earth observation frameworks.

PART V

THE EUROPEAN INSTITUTE OF INNOVATION AND TECHNOLOGY

1. SPECIFIC OBJECTIVE

The specific objective is to integrate the knowledge triangle of research, innovation and *higher* education and thus to reinforce the Union's innovation capacity and address societal challenges.

Europe is facing a number of structural weaknesses when it comes to innovation capacity and the ability to deliver new services, products and processes *thereby hampering sustainable economic growth and job creation*. Among the main issues at hand are Europe's relatively poor record in talent attraction and retention; the under utilisation of existing research strengths in terms of creating economic or social value; *the lack of research results brought to the market;* low levels of entrepreneurial activity *and mindset; low leverage of private investment in R&D*, a scale of resources, *including human resources*, in poles of excellence which is insufficient to compete globally; and an excessive number of barriers to collaboration within the knowledge triangle of higher education, research and business on a European level.

2. RATIONALE AND UNION ADDED VALUE

If Europe is to compete on an international scale, these structural weaknesses need to be overcome. The elements identified above are common across Member States and affect the Union's innovation capacity as a whole.

The EIT will address these issues by promoting structural changes in the European innovation landscape. It will do so by fostering the integration of higher education, research and innovation of the highest standards, *notably via its Knowledge and Innovation Communities (KICs)*, thereby creating new environments conducive to innovation, and by promoting and supporting a new generation of entrepreneurial people *and by stimulating the creation of innovative spin-offs and start-ups*. In doing so, the EIT will contribute fully to the objectives of Europe 2020 and notably the Innovation Union and Youth on the Move flagship initiatives.

In addition, the EIT and its KICs should seek synergies and interaction across pillars in Horizon 2020 and with other relevant initiatives. In particular, the EIT through the KICs will contribute to the specific objectives of the "Societal challenges" and "Leadership in enabling and industrial technologies".

Integrating education and entrepreneurship with research and innovation

The specific feature of the EIT is to integrate *higher* education and entrepreneurship with research and innovation as links in a single innovation chain across the Union and beyond, *which should lead, inter alia, to an increase of innovative services, products and processes brought to the market.*

Business logic and a results-oriented approach

The EIT, via its KICs, operates in line with business logic and takes a results-oriented approach. Strong leadership is a pre-requisite: each KIC is driven by a CEO. KIC partners are represented by single legal entities to allow more streamlined decision-making. KICs must produce clearly defined annual business plans, setting out a multiannual strategy and including an ambitious portfolio of activities from education to business creation, with clear targets and deliverables, looking for both market and societal impact. The current rules concerning participation, evaluation and monitoring of KICs allow fast-track, business-like decisions. Business and entrepreneurs should have a strong role in driving activities in KICs and the KICs should be able to mobilize investment and long-term commitment from the business sector.

Overcoming fragmentation with the aid of long-term integrated partnerships

The EIT KICs are highly integrated ventures, bringing together partners from industry *including SMEs*, higher education, research and technology institutes, renowned for their excellence, *in an open, accountable and transparent manner*. KICs allow partners *from across the EU and beyond* to unite in new, cross-border configurations, optimise existing resources and open up access to new business opportunities via new value chains, addressing higher-risk, larger-scale challenges. *KICs are open to participation of new entrants bringing added value to the partnership, including SMEs*.

Nurturing Europe's main innovation asset: its highly talented people

Talent is a key ingredient of innovation. The EIT nurtures people and interactions between them, by putting students, researchers and entrepreneurs at the centre of its innovation model. The EIT will provide an entrepreneurial and creative culture and cross-disciplinary education to talented people, via EIT-labelled Masters and PhD degrees, intended to emerge as an internationally recognised brand of excellence. In doing so, the EIT strongly promotes mobility *and training* within the knowledge triangle.

3. Broad lines of the activities

The EIT shall operate mainly via the Knowledge and Innovation Communities (KICs) particularly in areas which offer a true innovation potential. While the KICs have overall substantial autonomy in defining their own strategies and activities, there are a number of innovative features common to all KICs where coordination and synergies shall be sought. The EIT will moreover enhance its impact by disseminating good practices on how to integrate the knowledge triangle and the development of entrepreneurship, integrating relevant new partners where they can provide added value, and by actively fostering a new culture of knowledge sharing.

(a) Transferring and applying higher education, research and innovation activities for new business creation

The EIT shall aim to *create an environment to develop* the innovative potential of people and capitalise on their ideas, irrespective of their place in the innovation chain. Thereby, the EIT will also help to address the 'European paradox' that excellent existing research is far from being harnessed to the full. In doing so, the EIT shall help to bring ideas to the market. Chiefly via its KICs and its focus on fostering entrepreneurial mindsets, it will create new business opportunities in the form of both start-ups and spin-offs but also within existing industry. *Focus will be on all forms of innovation, including technological, social and non-technological innovation.*

Cutting-edge and innovation-driven research in areas of key economic and societal interest The EIT's strategy and activities shall be driven by a focus on areas which offer a true innovation potential and has a clear relevance to the societal challenges addressed in Horizon 2020. By addressing key societal challenges in a comprehensive way, the EIT will promote inter- and multidisciplinary approaches and help focus the research efforts of the partners in the KICs.

(b)

Development of talented, skilled and entrepreneurial people with the aid of education and (c) training

The EIT shall fully integrate education and training at all stages of careers and support and facilitate the development of new and innovative curricula to reflect the need for new profiles engendered by complex societal and economic challenges. To this end, the EIT will play a key role in promoting new joint or multiple degrees and diplomas in Member States respecting the principle of subsidiarity.

The EIT will also play a substantial role in fine-tuning the concept of 'entrepreneurship' via its educational programmes, which promote entrepreneurship in a knowledge-intensive context, building on innovative research and contributing to solutions of high societal relevance.

(d) Dissemination of best practice and systemic knowledge-sharing

The EIT shall aim to pioneer new approaches in innovation and to develop a common innovation and knowledge-transfer culture, *including in SMEs. This could happen*, among other things by sharing the diverse experience of its KICs via various dissemination mechanisms, such as a stakeholder platform and a fellowship scheme.

(e) International dimension

The EIT acts conscientious of the global context it operates in and shall help to forge links with key international partners *in accordance with article 21(2)*. By scaling up centres of excellence via the KICs and by fostering new educational opportunities, it will aim to make Europe more attractive for talent from abroad.

(f) Enhancing European wide impact via an innovative funding model

The EIT will make a strong contribution to the objectives set in Horizon 2020, in particular by addressing societal challenges in a way complementing other initiatives in these areas. Within the framework of Horizon 2020 it will test out new and simplified approaches to funding and governance and thereby play a pioneering role within the European innovation landscape. Part of the annual contribution will be attributed to KICs in a competitive way. The EIT's approach to funding will be firmly based on a strong leverage effect, mobilising both public and private funds at national and EU level and will be communicated, in a transparent manner, to the Member States and relevant stakeholders. Moreover, it will employ entirely new vehicles for targeted support to individual activities through the EIT Foundation.

(g) Linking regional development to European opportunities

Via the KICs and their co-location centres – nodes of excellence, bringing together higher education, research and business partners in a given geographical location – the EIT will also be linked to regional policy. In particular, it shall ensure a better connection between higher education institutions, *the labour market* and regional innovation and growth, in the context of regional and national smart specialisation strategies. In doing so, it will contribute to the objectives of the Union's Cohesion Policy.

ANNEX II

Breakdown of the budget

The indicative breakdown for Horizon 2020 is as follows (in EUR million):

			Compromise
I	Excellent science, of which:	[xxx]	31.73%
	1. The European Research Council	[xxx]	17%
	2. Future and Emerging Technologies	[xxx]	3.50%
	3. Marie <i>Skłodowska-Curie</i> actions on skills, training and career development	[xxx]	8%
	4. European research infrastructures (including eInfrastructures)	[xxx]	3.23%
II	Industrial leadership, of which:	[xxx]	22.09%
	1. Leadership in enabling and industrial technologies *, ****	[xxx]	17.60%
	2. Access to risk finance**	[xxx]	3.69%
	3. Innovation in SMEs***	[xxx]	0.80%

			Compromise
III S	Societal challenges, of which****	[xxx]	38.53%
1.	Health, demographic change and wellbeing	[xxx]	9.7%
2	2. Food security, sustainable agriculture <i>and forestry</i> , marine and maritime <i>and inland water</i> research and the bioeconomy	[xxx]	5%
3	Secure, clean and efficient energy	[xxx]	7.7%
4	Smart, green and integrated transport	[xxx]	8.23%
5	. Climate action, <i>environment</i> , resource efficiency and raw materials	[xxx]	4.0%
6	Europe in a changing world – inclusive, innovative and reflective Societies	[xxx]	1.7%
7.	Secure societies – Protecting freedom and security of Europe and its citizens	[xxx]	2.2%
Spreading excellence and widening participation			1.06%
Science with and for society		[xxx]	0.6%
European Institute of Innovation and Technology (EIT)			3.52%
Non-nuclear direct actions of the Joint Research Centre			2.47%
TOTAL			100%

Including [xxx 10.01%] for Information and Communication Technologies (ICT) of which [xxx 2.07%] for photonics and micro-and nanoelectronics, [xxx 5%] for nanotechnologies, advanced materials and advanced manufacturing and processing, [xxx 0.67%] for biotechnology and [xxx 1.92%] for space. As a result, [xxx 7.74%] will be available to support Key Enabling Technologies.

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Around [xxx 1.29%] of this amount may go towards the implementation of Strategic Energy Technology Plan (SET Plan) projects. Around one third of this may go to SMEs.

Within the target of allocating a minimum of 20% of the total combined budgets for Leadership in Enabling and Industrial Technologies and the Societal Challenges for SMEs, a minimum of 5% of those combined budgets will be initially allocated to the SME instrument. A minimum of 7% of the total budgets of Leadership in Enabling of Industrial Technologies and the Societal Challenges will be allocated to the SME instrument averaged over the duration of the Horizon2020 programme.

^{****} The Fast Track to Innovation pilot actions will be funded from the relevant specific objectives of Leadership in enabling technologies and the Societal challenges. A sufficient number of projects will be launched in order to allow a full evaluation of the pilot.